1	MARJORY STONEMAN DOUGLAS HIGH SCHOOL
2	PUBLIC SAFETY COMMISSION
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4	VOLUME V of V (Pages 616 through 779)
5	PUBLIC SAFETY COMMISSION
6	MEETING
7	DATE: December 13, 2018 TIME: 8:41 a.m 4:46 p.m.
8	LOCATION: Donald L. Tucker Civic Center Tallahassee, Florida
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20	Reported by:
21	DOREEN M. MANNINO, Court Reporter
22	For the Record Reporting, Inc. 1500 Mahan Drive, Suite 140
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1	PRESENT
2	CHAIR, BOB GUALTIERI; JASON JONES, GENERAL COUNSEL; CHRIS NELSON; BRUCE BARTLETT; RICK SWEARINGEN; MAX
3	SCHACHTER; LARRY ASHLEY; MELISSA LARKIN-SKINNER; JUSTIN SENIOR; TIMOTHY NIERMANN; MIKE CARROL; JAMES HARPRING;
4	GRADY JUDD; DOUGLAS DODD; LAUREN BOOK; RYAN PETTY; MARSHA POWERS; VICE CHAIR, KEVIN LYSTAD; CHRISTINA
5	LINTON; REBECCA KAPUSTA
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1	PROCEEDINGS
2	(Proceedings Continued from Volume IV.)
3	SHERIFF GUALTIERI: We'll get started
4	again. If you would, go to slide 107.
5	We're going to talk about this section of
6	the report now that is a summary of Cruz's life
7	and his contacts prior to February 14th, 2018.
8	So we're going to begin on slide 108. That
9	begins on page 249. So this section begins on
10	216, but the findings begin on 249 in the
11	version you all have.
12	No. 1 is, The majority of Cruz's contacts
13	with the sheriff's office before the shooting
14	did not involve criminal activity and most were
15	initiated by Linda Cruz because Nikolas and his
16	brother were misbehaving or had run away.
17	That's based on, if you recall, is we
18	provided you all with a list. That's reprinted
19	in the report. We went through this of all
20	those BSO contacts. They're like 43 of them,
21	and most of them had to do with what's
22	reflected here.
23	Most of the contact with Cruz and his
24	family prior to the shooting did not warrant
25	additional action other than what was taken in

1	response to the call at the time.
2	Does anybody have any issues or concerns
3	with that?
4	It doesn't say all. It says most.
5	SHERIFF ASHLEY: Sheriff, just because we
6	know so much more than Broward would have known
7	at that time maybe "knowingly involved criminal
8	activity" would be the better. I believe there
9	is a lot of criminal activity, but the Broward
10	Sheriff's Office didn't knowingly have
11	information on that. The contacts would be
12	Broward County Sheriff's Office before the
13	shooting did not they just didn't know it
14	was criminal activity or didn't know all the
15	criminal activity that was involved.
16	SHERIFF GUALTIERI: Yes. I don't care.
17	(Perusing.)
18	That'll work. I mean, I just want to make
19	sure it worked.
20	Does anybody know what all that noise is?
21	(Brief interruption.)
22	SHERIFF GUALTIERI: So the majority of
23	Cruz's contact with BSO before the shooting did
24	not knowingly involve criminal activity
25	Okay. So we'll just add that in,

_	knowingly

SECRETARY CARROL: A comment about that because there were a couple of instances like the shooting of the chickens and that type stuff.

SHERIFF GUALTIERI: Right.

SECRETARY CARROL: So the few instances that did involve criminal activity it seemed to be minimized because of their familiarity with the family and their deference to what they thought was his diagnosis, i.e. autism, because they reference that. Do we want to put that here or do we want to -- because there were instances where there was criminal activity and it was -- I think it was all part of a pattern where they understood that he had a mental health issue. They mistakenly thought he was autistic, and so I don't think that they were reacting in bad faith per se. But they took action to minimize it. I don't know. Either way it doesn't --

SHERIFF GUALTIERI: So much of it wasn't

-- and the point -- when you look at it and you
do the breakdown on it -- and we can water it
down some if you feel more comfortable with

that. As opposed to saying "majority" we can 1 2 say "many." We can take it down some. 3 But when you look at it it is the majority where because of domestic issues, not domestic 4 5 violence issues, but she was calling the cops 6 every two minutes because she couldn't control 7 the kids and because they were running away and those things. So when you look at the 8 9 breakdown of those, the majority of them were 10 noncriminal events. 11 SECRETARY CARROL: I think the 12 overwhelming majority of them were noncriminal offenses. 13 14 SHERIFF GUALTIERI: Right. SECRETARY CARROL: I think the criminal 15 16 offenses there were a couple of instances that could be deemed that way. And even then I 17 18 don't know that they knew all the information 19 that we knew at the time. Anyway, I don't 20 disagree with this comment here. 21 MR. SCHACHTER: Sheriff, how much 22 credence, or is there anything that we can 23 say -- and I think Sheriff Judd mentioned this 24 once. If as a law enforcement officer you get

called out to a house multiple times, somebody

is getting arrested. And here it just --1 2 SHERIFF GUALTIERI: It depends. If she's 3 calling them out because she can't control her kids, somebody ain't getting arrested. Nothing 4 5 to arrest them for. You get called out because 6 the kids are running away, nobody's getting 7 There's nothing to arrest them for. arrested. 8 You get where he's, you know, juvenile stuff 9 and he's throwing rocks at a neighbor kid, that 10 -- you know, it depends on the circumstances. 11 I don't think that is all the time going to 12 happen. 13 We all have frequent fliers. You go into 14 agency's records management system and you can find locations that we repeatedly go out to. 15 16 Is there anything we want to do with that, or just leave it? We'll just leave it. All 17 18 right. 19 Next one, at least 30 people had knowledge 20 of Cruz's troubling behavior before the 21 shooting that they did not report or it was not 22 acted on by people to whom they reported their 23 concerns. 24 Now, that is captured here in the report. 25 And that is based on the presentation that

1	Detective Lyons did at the last meeting where
2	it laid out all of those prior contacts and all
3	of those people from the bank teller at Wells
4	Fargo to the people at the gun shop to the
5	people at school, et cetera. So it was all
6	this leakage, if you will, to some degree and
7	some of it to a significant degree, but that
8	people didn't do anything with. So that's what
9	that statement goes to.
10	Does anybody have any concerns with that
11	one?
12	Over on slide 109. At least six people
13	who stated that they brought concerns about
14	Cruz and his behavior, including discussions
15	about Cruz being a school shooter to Morford,
16	Morford denies everyone of these reports or
17	claims he does not recall the reports and/or
18	discussions. Morford's veracity in denying the
19	knowledge or recollection of these incidents is
20	questionable.
21	Anybody have anything on that one?
22	MR. SCHACHTER: Are we also I think we
23	also mention that reports were given to Ty
24	Thompson or one report.

SHERIFF GUALTIERI: Well, you know, I'm

1	taking the position and I take the position and
2	I think the evidence shows that that report was
3	not given to Ty Thompson. The one kid who
4	claims that he reported it to Thompson didn't
5	report it to Thompson. It was really reported
6	to Morford.
7	MR. SCHACHTER: Didn't the mother speak
8	to
9	SHERIFF GUALTIERI: I think she's wrong.
LO	The evidence shows that that is not the case.
11	The evidence shows is is that it was Morford
12	that they were dealing with and not Thompson.
13	MR. SCHACHTER: There was a comment, "If
L 4	you don't like it, you can take your kid and
15	put him in a different school."
16	SHERIFF GUALTIERI: And that's right. But
17	I believe and it's all laid out in here.
18	MR. SCHACHTER: Wasn't that Thompson?
19	SHERIFF GUALTIERI: No, it was Morford.
20	Thompson denies it. I think the consensus of
21	the investigators I know the consensus of
22	the investigators is is that it was not
23	Thompson. It was Morford.
24	MR. SCHACHTER: That said, "If you don't
25	like it, you can put him in a different

1 school."

Morford, not Thompson. She's just mistaken about that. I can tell you that's a very unequivocal belief by all of the investigators. The evidence points to that. Just from the locations of offices and the statements that were made everything is consistent with Morford on that. Not consistent with Thompson.

The FBI failed to appropriately and process and respond to the information it received regarding Cruz. The FBI has taken remedial measures to rectify the flaws in its processes and system that allowed the failure to occur.

Anything on that one?

MR. SCHACHTER: I think it's important to mention that the FBI had two tips and the second tip the woman stated that the individual was suicidal, was homicidal, was going to be a school shooter, she was concerned about it, was killing animals, had lost his mother.

SHERIFF GUALTIERI: Right here. That's a finding. We're not going to restate everything that's in here in the findings.

1	MR. SCHACHTER: And I haven't asked that.
2	SHERIFF GUALTIERI: Are you asking for a
3	finding in this or are you just stating that?
4	MR. SCHACHTER: I don't know what the
5	right thing to do in here is, but I'm just
6	stating that I think it needs to be stronger.
7	SHERIFF GUALTIERI: Well, the conclusion
8	is the FBI failed to appropriately process and
9	respond to the information it received
10	regarding Cruz. The information it received is
11	detailed in the report and they failed to act
12	appropriately. The FBI has taken remedial
13	measures to rectify it.
14	Those are facts and conclusions and
15	findings that reflect what's in the report.
16	Go ahead, Secretary Senior.
17	SECRETARY SENIOR: Do we know what the FBI
18	has done exactly?
19	SHERIFF GUALTIERI: Well, they you have
20	a copy of the letter that they sent. What I
21	know and we know, I guess, officially, I think
22	there are others that have some greater insight
23	on that. But what they have conveyed to us is
24	what you received in that letter.
25	SECRETARY SENIOR: Do we want to say that

the FBI has stated that is has taken and just 1 leave it at that? I don't know. 2 3 SHERIFF GUALTIERI: I think they have from everything that I know unless there is a 4 5 question about whether they've actually done it 6 or not. Is their any concern anybody has about 7 whether the FBI has actually done what they 8 said that they did? 9 MR. PETTY: We met with Deputy Director 10 Bowdich last Saturday. He walked us through 11 the extensive changes that they've made which 12 if they would have followed -- obviously, 13 hindsight is 20/20. But if they would have had 14 these processes in place, this wouldn't have been missed by the FBI. 15 16 SECRETARY SENIOR: Are you satisfied? 17 MR. PETTY: I'm never going to be 18 satisfied because they missed an opportunity to 19 intervene here, and it was very specific and 20 very actionable. And in the Deputy Director's 21 own words, "any investigator worth his salt 22 would have recognized that." So I'm never 23 going to satisfied. But I'm pleased with the 24 changes they've made and I think it would

prevent what happened here.

1	SHERIFF GUALTIERI: Are you satisfied that
2	they actually have implemented what they've
3	said they implemented? I think that's what he
4	was getting at.
5	SECRETARY SENIOR: That's correct.
6	MR. PETTY: I believe they've implemented
7	the changes that they've said.
8	SHERIFF GUALTIERI: Okay.
9	MR. SCHACHTER: But I would like there to
10	be at least can we specify that there were
11	two tips that they inappropriately processed
12	and responded?
13	SECRETARY CARROL: Just a note. On page
14	229 and 230 of this report it goes into detail
15	on the first tip and the second tip, and it
16	also provides some information on some of the
17	changes that they stated they've made, so.
18	SHERIFF GUALTIERI: And in the appendixes,
19	and it's appendix "D", we've got a copy of the
20	letter that lays everything out in appendix
21	"D." So we're laying out exactly what
22	happened. We've got a copy of the letter with
23	the remedial changes.
24	SECRETARY CARROL: And the finding is they
25	failed.

1	SHERIFF GUALTIERI: Right. That's the
2	finding. That's what the purpose of the
3	findings are.
4	No. 5, The Broward County Sheriff's Office
5	failed to appropriately process and respond to
6	the information it received regarding Cruz in
7	November 2017 and disciplined the deputy for
8	not properly investigating the incident.
9	So again that's laid out in here, and
LO	we've included here in the appendix very
11	extensive information on the internal affairs
12	investigation that resulted in that. So there
L3	is an abundance of information contained in the
L 4	report that spells that out. The finding is is
15	the deputy failed to do it and that they
16	disciplined the deputy for it.
17	Anything on that?
L8	Cruz's social media posts raised concern
19	about his behavior. Like so many other
20	situations there were missed indicators of
21	targeted violence by Cruz in these posts.
22	Cruz had a widely known fascination with
23	guns and the military and a history of animal
24	abuse, which are all primary indicators of

future violent behavior.

1	Anything on that one, change, concern?
2	Okay.
3	No. 7, Whether school behavior, behavior
4	at home or acts toward his mother that were
5	mostly unreported. There were several missed
6	opportunities to engage Cruz in the judicial
7	system through arrest for various offenses.
8	The offenses were mostly minor, but they were
9	plentiful and by not arresting Cruz the
10	judicial system did not have an opportunity to
11	identify and address his systemic and troubling
12	behavior.
13	Anybody on that one?
14	Okay. So we're into Chapter 9
15	recommendations. The first recommendation,
16	which begins on page 250 of the report.
17	The Broward County public school should
18	conduct an internal investigation regarding
19	Morford to determine whether information was
20	known and/or reported to him regarding Cruz
21	that he should have acted on. And if he had
22	that knowledge, whether he violated any
23	district policies. And the district should
24	take appropriate action it deems necessary as a
25	result of that investigation.

1	So I can tell you that in the letter that
2	Superintendent Runcie sent, for those of you
3	who haven't had a chance to review it, he's
4	indicated in that letter to us that he's
5	already begun the process of engaging an
6	outside entity to conduct that investigation.
7	It doesn't effect this recommendation. We
8	should still recommend it and leave it here.
9	But does anybody have anything on that?
10	Slide 114. Schools should be required to
11	notify students of Fortify Florida and promote
12	its use by advertising the app on campus and in
13	school publications. Education about and
14	publication of reporting platforms must be
15	continuous and ongoing by the schools.
16	MR. SCHACHTER: I think that we should
17	recommend enhancing Fortify Florida by adding
18	two-way dialogue which is a, No. 1, best
19	practice. And No. 2, that legislation should
20	be enacted to protect the anonymity of the
21	tipster, which will increase the reliability
22	and the number of tips received. It's
23	extremely important.
24	SHERIFF GUALTIERI: In 7026 there is a
25	separate public records bill. And I think that

they're already anonymous in that. Pretty sure 1 2 that that already exists. There is a separate 3 public records bill in addition to 7026. think it already protects that. I'll check 4 5 that and see. And I don't think it's necessary 6 because I think it already exists. 7 MR. SCHACHTER: All right. What about the first part that there should be two-way live 8 9 dialogue for Fortify Florida, which does not 10 exist currently? 11 SHERIFF GUALTIERI: You can add in that in 12 the last sentence is is that the State is 13 encouraged to add two-way dialogue capability 14 to the Fortify Florida app. 15 MR. SCHACHTER: Live dialogue. So that 16 when the tipster reports in, they're able to --17 the call center is able to dialogue with them 18 and say, I need the screen name. 19 SHERIFF GUALTIERI: Right. Well, that's 20 the other problem, Mr. Schachter, is is that 21 right now the way that system and the workflow 22 is set up, there is no call center. 23 MR. SCHACHTER: And I'm aware of that. 24 But this is the No. 1 best practice and we 25 should strive towards accomplishing that.

1	MR. BARTLETT: Did we cover two-way
2	dialogue?
3	SHERIFF GUALTIERI: No.
4	MR. BARTLETT: I don't recall that. I
5	wouldn't feel comfortable.
6	SHERIFF GUALTIERI: I think we're taking
7	this to a different place. This is about
8	taking what's existing to because right now
9	in this section we're talking about Cruz's
10	prior contacts people had. This is about
11	closing that this isn't getting into the
12	Fortify Florida app. That's not the right
13	place for this.
14	MR. SCHACHTER: Maybe this is not, but in
15	my view this is the No. 1 best practice of
16	these reporting apps is making sure that these
17	tips are actionable. And if you get a tip and
18	you don't know what the screen name is because
19	you don't have somebody on the other end able
20	to communicate with the tipster and say, Hey, I
21	need the screen name and then for the tipster
22	to say, Well, if I take a picture he's going to
23	know that I did it. I can't do that. And the
24	tipster would respond and say, That's fine.
25	Take a picture with another device. And it's

1 that the two-way live dialogue -2 SHERIFF GUALTIERI: I think

SHERIFF GUALTIERI: I think because -- and Commissioner Bartlett is correct. We did not explore this. We have not had presentations on it extensively. We haven't explored this. I think that it would be appropriate to add that to the list that we begin in our future meetings. We can fully vet this and then the Commission as a whole can be educated on what those best practices are or are not. And we can revisit that for future work.

Secretary Carrol.

SECRETARY CARROL: To Commission

Schachter's concern, I'm not in a place to

support the two-way communication thing. But I

would like to see the deployment and the

utilization of this evaluated to see whether

it's working or not because I get the sense

that it has been pushed out in some places and

not so much other places.

SHERIFF GUALTIERI: Fortify Florida app?

SECRETARY CARROL: Yes. And so I would

like to see that there be some evaluation at

some point of how effective it's been and how

they can make it more user-friendly.

SHERIFF GUALTIERI: We'll add that to the list to get an update on the Fortify Florida app for one of our first things under the next meeting. I can tell you from what I know it's consistent with what you're saying. My view is that it is being underutilized from what I expected it would be. The last time number that I heard was something around 200.

Somewhere in there. Frankly, I could tell you in Pinellas County I think since it's started I believe we've had one on it. And that way under exceeded what I thought was going to happen with it.

So part of that is and goes to, I think, one of the points Mr. Schachter has made repeatedly is that there's not the awareness of it. It's not being promoted enough. And that's what this goes to is is promoting it. So we'll get updated numbers and have somebody come back and report and make this a topic on the reporting along the lines of what Mr. Schachter's talking about. We'll kind of package it all together as an agenda item for a future meeting.

MR. SCHACHTER: And that way we can have

1	an SME come and talk to us and educate the
2	Commission.
3	SHERIFF GUALTIERI: Correct. Exactly.
4	Commissioner Dodd, go ahead.
5	COMMISSIONER DODD: So just as a
6	recommendation if we're going to want its use
7	to be promoted by advertising the app on campus
8	and in school publications, I think we should
9	also we can put a comment and say "and by
10	installing the app on all student issued
11	computer devices." I mean, that does not take
12	a lot of time. I mean, when we have apps on
13	our want initiatives on computer devices, I
14	mean, we've done that in our county. And so
15	that could be a recommendation that counties
16	look at the devices that are paid for by the
17	district and issued to students that that app
18	could be installed, like I said, on all student
19	issued computer devices.
20	SHERIFF GUALTIERI: Everybody good with
21	that?
22	Okay. So we'll add that in there.
23	Next one is, Every school district should
24	implement a policy that requires its personnel
25	to report all indicators of suspicious student

1	behavior to and administrator. The
2	administrator should be required to document
3	the report at his/her disposition of the
4	information whether it was referred to a Threat
5	Assessment Team or unsubstantiated or whatever
6	that might be.
7	The policy should require that the
8	disposition of all threats of school violence
9	be reviewed at least by the school's principal;
10	if not, higher authority.
11	Because that's certainly a problem we saw
12	at Stoneman Douglas.
13	MS. POWERS: So I don't disagree with this
14	in the short-term, but I do believe, and I
15	think we discussed this when we talked about
16	it, is that this become a mandatory reporting
17	requirement that has consequences for not
18	reporting very similar to child abuse. As it
19	happens our teachers and administrator are
20	mandatory reporters. If they don't report it,
21	then their license is in jeopardy. I feel like
22	this should be a mandatory reporting
23	requirement and a change moving forward.
24	SHERIFF ASHLEY: This doesn't mention

reporting to -- or at least this particular

recommendation doesn't mention reporting to law enforcement.

SHERIFF GUALTIERI: Right. See, this is

-- the reason why I think this is a little bit
hard is is that because when you get into -when we get into the chapter on threat
assessments, and I think what we know from the
presentations that we've heard, is is that the
most important part of identifying people of
concern is not identifying threats, but
identifying individual behaviors that may be in
the aggregate, they may be isolated, that are
things that should be looked at. And any one
of those things may or may not be something
that should be reported.

When you're talking about child abuse and child neglect and those mandatory reporting items, you pretty much you see it. You know you should report it. If we're creating mandatory reporting on the behavioral indicators, that's going to be a whole, whole broad area of a whole bunch of stuff that probably should be evaluated before it becomes something that is a mandatory report level I think, but because -- so suspicious activity,

1	how are you going to define for mandatory
2	reporting? Every school district should
3	implement a policy that requires its personnel
4	report all indicators of suspicious student
5	behavior. How do you define that?
6	SHERIFF ASHLEY: I think you limit it with
7	the disposition of all threats of school
8	violence. I mean, that's pretty specific.
9	SHERIFF GUALTIERI: Well, now that's a
10	different one. If you want to recommend that
11	they be mandatory to report, that's a different
12	thing. That's a different topic. But to say
13	that we're going to have a mandatory reporting
14	of all suspicious student behavior, I don't
15	know how you do that and how you define it.
16	But certainly you can say that if any staff
17	member became aware of
18	SHERIFF ASHLEY: Threats of school
19	violence.
20	SHERIFF GUALTIERI: threats of school
21	violence, that might be.
22	Commissioner Swearingen, go ahead.
23	COMMISSIONER SWEARINGEN: I just want to
24	point out if it's a threat of school violence,
25	that's got to be reported to the Threat

1	Assessment Team. And law enforcement is on
2	that team and they will be reporting to law
3	enforcement.
4	MS. POWERS: Sorry. That's already a
5	requirement.
6	SHERIFF GUALTIERI: Right.
7	So what do you all want to do with that.
8	MS. POWERS: I think we should look at
9	this further maybe as an issue that we explore.
10	SHERIFF ASHLEY: For the purpose of this
11	particular recommendation I think that last
12	sentence, The policy should require that the
13	disposition of all threats of school violence
14	be reviewed at least by the school's principal,
15	if not a higher authority, and reported to law
16	enforcement. Because you're saying
17	specifically threats of school violence.
18	SHERIFF GUALTIERI: Anybody have a problem
19	with that?
20	Okay. So we'll add in there "and report
21	it to law enforcement."
22	COMMISSIONER STEWART: Sorry. If I could
23	go back to what Commissioner Swearingen said.
24	I'm not sure how that is different from what
25	already exists.

1	SHERIFF GUALTIERI: It's probably not.
2	But it's just reinforcing it is what I would
3	say. It's probably one of those things that it
4	may not be necessary, but it doesn't hurt.
5	COMMISSIONER STEWART: All right.
6	SHERIFF GUALTIERI: So we're going to move
7	on now to Chapter 10, Mental Health Services.
8	I would suggest to us that this is an area that
9	we covered, but is an under covered area by the
10	Commission. We did a lot in the last eight
11	months and there is a tremendous amount here.
12	And this is one of those areas that is ripe for
13	and warrants further Commission work on, and
14	that as we crafted we'll go through some of
15	these findings, we get into the
16	recommendations they're very narrow because
17	this is such a broad area that requires so much
18	analysis and work and consideration that to say
19	that we probably touched the tip of the iceberg
20	with it is probably an understatement.
21	So let's look at it, but this is something
22	that I think is really ripe for future
23	consideration and we don't get too far into
24	this.
25	So in Chapter 10 page 258 has the first

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findings. And the first finding slide 116 is is that, Cruz had several different public and private mental health providers. We know that.

One of the things I want to say here as we begin this, this is one of the chapters that were also very challenged in putting together because of the privacy concerns and the statutory privacy concerns surrounding mental health. So the other thing I want to just mention to you as we go through some of this here and we talk about some of this here, just be careful in your comments or questions that we're not getting into things that you know because of information you received in confidential sessions. So just be careful of that as we discuss this. And we have taken great care and caution as we worded these findings and recommendations to be purposefully vague and purposefully generic with some of it. So as you may suggest we should be more specific, we're being general here for a reason because we want to stay within the requirements of the law.

Secretary Senior.

SECRETARY SENIOR: I definitely appreciate

that. There is one area where I think we 1 2 should be a little bit more specific even 3 before we make the findings or in the findings. Cruz fit into the mosaic. In terms of health 4 5 care it's very confusing. Lots of different 6 systems side by side, private insurance and 7 you've got the DCF system as well. Just to be very specific about the fact that what 8 9 Henderson Behavioral Health was in terms of a 10 managing entity, and that it serves underinsured or uninsured individuals in the 11 12 community. I think if we could state that a 13 little more clearly. Our agency runs the 14 Medicaid program. Those kids are generally by and large -- we don't get to say whether or not 15 16 someone is enrolled in Medicaid, but it would be rare for somebody to be enrolled in Medicaid 17 18 and served by a managing entity. Let's just 19 say that. Because they're not underinsured or 20 uninsured. And that actually has implications 21 here for care coordination. Right. That has 22 implications for care coordination between 23 providers that don't necessarily exist in other 24 systems. So we've got to be very specific to 25 lay the ground work for next year for what we

1	think the cracks are in the system that he was
2	in, or if there are any other cracks that would
3	affect children in other ways that might be a
4	little different. But I think that it's
5	important to set that stage that Henderson is a
6	managing entity under contract that would serve
7	the uninsured or underinsured in the community
8	with respect to mental health and behavioral
9	health services.
10	Would you agree with that, Secretary
11	Kapusta?
12	SECRETARY KAPUSTA: Henderson's not a
13	managing entity. They're contracted with the
14	managing entity.
15	SHERIFF GUALTIERI: Right.
16	SECRETARY SENIOR: They're contracted with
17	the managing entity, okay.
18	So just to specify where they fit into the
19	system. Because he had private insurance, but
20	he must have had a which I think is not a
21	that's a known thing. And he had a private
22	SHERIFF GUALTIERI: I dont' know that he
23	had private insurance, but he had private
24	providers.
25	SECRETARY SENIOR: Correct. Correct. And

so there was a lack of coordination between the 1 two apparently, and I think that's important. 2 3 SHERIFF GUALTIERI: Yes, there was some. Go ahead, Secretary Carrol. 4 5 SECRETARY CARROL: The important 6 distinction is Henderson is a community mental 7 health provider. And while they do contract with a managed entity, much of the services 8 9 that were provided trough this contract were 10 actually provide through funds that were 11 provided through county. Not state dollars. I 12 wouldn't get into the weeds of all that. 13 I kind of understand the bullet as it's 14 written in that they did have several public, because it's a -- I guess, public -- I would 15 16 change that to they had several community 17 mental health and private mental health 18 providers. And definitely there was some care 19 coordination because there was some collaboration, communication and talk back and 20 21 forth. But nobody knew everything about the 22 case. And I think that's the point of that 23 bullet. SHERIFF GUALTIERI: Right. So one of the 24 25 things is, as an example, is in writing these

1 is we tried to write these in lay terms so it 2 could be commonly understood. 3 4 5 6 7 8 9 10 11 12 13 14 15 that. 16 17 18 19 versus private. 20 21 22 23 more information in the text preceding it just 24 on what Henderson was and how that piece fit

25

So give you an example. When we were writing out the whole communications piece throughout it we were using terminology like PSAP, and we were using terminology like call takers versus dispatchers. That's all inside baseball and it's all nuance. And to the average person who's not in that world, they don't know anything about it. So I'd suggest to you, but we can do it, the same thing here is that to you there's a big difference between a public and a community based, but to the --SECRETARY CARROL: No difference to me on SHERIFF GUALTIERI: Right. But the whole purpose of saying that is is to denote the difference really between publically funded SECRETARY SENIOR: I'm actually not suggesting or moving for a change in the findings. I'm actually asking for a little bit

in. A little bit more information on

1	Henderson. Maybe just a paragraph. That's it.
2	SECRETARY CARROL: I'm fine. The way the
3	finding is written.
4	SHERIFF GUALTIERI: Okay. I'll make a
5	note on it. We'll see if we can beef that up a
6	little bit and do that.
7	All right. So we're good with No. 1 then?
8	MS. LARKIN-SKINNER: I do have one thought
9	about the family issues piece. My recollection
10	in reviewing his records plus all the
11	information that we have here is that no one
12	knew the family issues. It actually was not
13	unique to the providers here, but it was
14	because they weren't telling anybody. Like,
15	the lady at the bank knew more about the family
16	issues then it seemed anyone else did. So it
17	was less about the communication between the
18	providers and more about the family not
19	communicating all of the issues that were
20	occurring. Does that make sense?
21	SHERIFF GUALTIERI: So no one health
22	professional or entity had the entire
23	"story/picture" regarding Cruz's mental health
24	and family issue. Is that not right?
25	MS. LARKIN-SKINNER: The way that I read

1	it it implies that it's because of the lack of
2	communication between the different entities
3	that they didn't have a full picture of those
4	things. When in reality no one had a full
5	picture of the family issues because the family
6	wasn't sharing the full picture.
7	SECRETARY CARROL: I think if you added a
8	sentence and said "this was due in part" and
9	you can talk about communication issues between
10	providers, and in part due to a lack of
11	disclosure from the family. Because the family
12	wasn't always forthright with the providers
13	that they were dealing with. Particularly the
14	mother.
15	SHERIFF ASHLEY: You can just add that,
16	the lack of disclosure.
17	SECRETARY CARROL: Yes, I would add that
18	as a sentence because what you have there is
19	accurate. I would just add the sentence.
20	SHERIFF GUALTIERI: This was due in part
21	to provider communication issues.
22	SECRETARY CARROL: Yes, between providers,
23	and in part due to a lack of disclosure from
24	the family.
25	SHERIFF GUALTIERI: Okay. I got it. We

1 will -- we'll make that change. 2 So Cruz received extensive mental and behavioral health services until he turned 18 3 and decided himself to stop treatment. 4 5 It's pretty straightforward. 6 By his own choice and because of his 7 decision to stop treating Cruz was not under 8 the care of a mental health provider at the 9 time of the shooting. His last contact with 10 Henderson was 14 months before the shooting and 11 his last known appointment with a psychiatrist 12 was six months before the shooting. 13 Anything on that? 14 We're on slide 117 regarding the Baker 15 Act. There is no evidence that Cruz ever met 16 the criteria for involuntary examination under the Baker Act and an evaluation --17 18 SECRETARY CARROL: Can I ask a quick 19 question, Sheriff? 20 SHERIFF GUALTIERI: Yes. 21 SECRETARY CARROL: What you just read 22 isn't what's in this part. Is what you just 23 read on that slide going to catch up to this? 2.4 Because I like that sentence better where it. 25 said that they weren't seen in 14 months, nor

1	six months by the psychiatrist. But that's not
2	what's in the actual new report. I don't see
3	that in the report.
4	(An off-the-record discussion was held.)
5	SHERIFF GUALTIERI: Go back to what is
6	the slide?
7	SECRETARY CARROL: The slide has more
8	where it says he wasn't seen in 14 months
9	before the shooting and his last known
10	appointment with the psychiatrist is six months
11	before the shooting. I like that level of
12	detail that's in the slide. That level of
13	detail isn't in the finding that's in the book.
14	I just want to make sure that they're the same.
15	GENERAL COUNSEL JONES: That was part of
16	our trying to edit out and take out some of the
17	specifics, and it just got missed on the slide
18	is.
19	SHERIFF GUALTIERI: But I think the book
20	does says more than a year.
21	SECRETARY CARROL: Okay. It does. I
22	understand why.
23	SHERIFF GUALTIERI: We're trying to walk a
24	tight rope here a little bit.
25	SECRETARY CARROL: I hear you.

1	SHERIFF GUALTIERI: So it does say
2	though in the book it does say more than a
3	year. So that gives us context. It's just not
4	that specific.
5	SECRETARY CARROL: Okay. Got it.
6	SHERIFF GUALTIERI: So we go over here to
7	the Baker Act. There is no evidence that Cruz
8	ever met the criteria for involuntary
9	examination under the Baker Act.
10	There's a typo there. And an evaluation
11	was not performed. Because there was.
12	SHERIFF ASHLEY: I just have a question
13	about that, Sheriff.
14	SHERIFF GUALTIERI: Go ahead.
15	SHERIFF ASHLEY: We did have one incident,
16	or at least it was reported that he may have
17	I guess the part where I don't know what I
18	can say the gasoline.
19	SHERIFF GUALTIERI: Right. So he was
20	there was a Baker Act evaluation done once and
21	that was on September 28th, 2016. So there was
22	an evaluation done and it was determined not to
23	Baker Act him, that he didn't meet the
24	criteria. And that was done by BSO and by one
25	of the mental health professionals.

1 So there is no evidence that Cruz ever met 2 the criteria for involuntary examination under 3 the Baker Act. I think there should be a period there. 4 5 Examination under the Baker Act period. 6 out and an evaluation was not performed. 7 And then it goes on. There was no evidence that the Baker Act evaluation 8 9 conducted on September 28th reached an improper 10 determination that Cruz did not meet the 11 criteria that day for involuntary examination. 12 It's factually accurate. Anybody have 13 anything on that? It's pretty straightforward. 14 If Cruz was Baker Acted for an involuntary examination it would never have disqualified 15 16 him from gun purchase, gun possession or 17 ownership rights under then existing law or 18 current law. 19 SHERIFF ASHLEY: I'm just not sure the 20 protection order portion of 7026 that a Baker 21 Act threat to himself or others if you couldn't 22 prevent him from under current law from 23 accessing a firearm. SHERIFF GUALTIERI: Well, we could be more 2.4 25 clear with that, Sheriff.

1	It says, if Cruz was Baker Acted for an
2	involuntary examination it would never have
3	disqualified him under the Baker Act from gun
4	purchase, possession or ownership rights.
5	So we could be more specific with that and
6	add that in, "Under the Baker Act."
7	SHERIFF ASHLEY: I just think that the
8	current law
9	SHERIFF GUALTIERI: But still under
10	current law Baker Act is not going to
11	disqualify you. Somebody would have to seek an
12	RPO, which is separate. So to be very clear
13	with it and to your point to be precise it
14	probably would be good idea to be clear to say
15	that, if Cruz was Baker Acted for an
16	involuntary exam, it would never have
17	disqualified him under the Baker Act.
18	SHERIFF ASHLEY: Or under current law
19	without an additional request for risk
20	protection order.
21	SHERIFF GUALTIERI: Under the Baker Act
22	from gun purchase, possession or ownership
23	rights under then existing or current Baker Act
24	law.
25	The whole point there is and we can add

1	something in there that does say that under
2	current law, you know, something about the risk
3	protection orders. But I do believe it's
4	important because there was so much confusion
5	and misunderstanding. It's like one of those
6	off the charts understandings that people think
7	that a Baker Act disqualifies somebody. So I
8	think we need to message that out to everybody
9	and be clear about it. But we can add
10	something in about RPO.
11	SHERIFF ASHLEY: I just think a line three
12	keeping it separate. However, under current
13	law additional steps can be
14	SHERIFF GUALTIERI: Yes, we'll add
15	something in. We'll include something that
16	makes it clear while Baker Act doesn't preclude
17	under 7026's implementation of the RPO process.
18	We'll add something in there that covers that.
19	SHERIFF ASHLEY: Thank you.
20	SHERIFF GUALTIERI: So now we're in
21	recommendations. Slide 119. This is something
22	we talked about and you all suggested.
23	The legislature should amend and require
24	that mental health providers release a clinical
25	record and require that they warn others of

1	threat and harm by a patient. The current duty
2	to warn is permissive and warning is not
3	required. The law should require that the
4	provider notify law enforcement and law
5	enforcement warn the person threatened as
6	necessary to protect their safety.
7	MS. LARKIN-SKINNER: I have a question
8	regarding the release of the clinical record.
9	I think that might be too extensive. If what
10	we're trying to get at is that we warn the
11	person who could be harmed, we warn law
12	enforcement, there maybe information in the
13	record to release, but not this kind of
14	implies the whole clinical record to me, and I
15	don't know that that would even be valuable.
16	SHERIFF GUALTIERI: So do you have a
17	suggestion there?
18	SHERIFF ASHLEY: Applicable records? I
19	mean, you've got to build probable cause.
20	MS. LARKIN-SKINNER: I would say maybe
21	pertinent clinical information.
22	SECRETARY CARROL: Related to the threat.
23	MS. LARKIN-SKINNER: Related to the
24	threat.
25	SHERIFF GUALTIERI: Pertinent clinical

1	info related to the threat.
2	MS. LARKIN-SKINNER: We just had one of
3	these actually in my organization where we
4	notified law enforcement.
5	SHERIFF GUALTIERI: So we would change
6	this to the legislature would require amending
7	the law and require that mental health
8	providers release pertinent clinical
9	information related to the threat and require
10	that they warn others, et cetera.
11	Does that work?
12	Okay. So we'll make that change.
13	MS. LARKIN-SKINNER: It should be they
L 4	warn law enforcement or notify law enforcement
15	of the threat.
16	SHERIFF GUALTIERI: It says, The law
17	should require that the provider notify law
18	enforcement and law enforcement warn the person
19	threaten.
20	MS. LARKIN-SKINNER: Okay. I was just
21	looking at the one above it. It says, warn
22	others.
23	SHERIFF GUALTIERI: All right. We can
2.4	change that. Yes, it says others and it tells
25	you about how to do it. I think it's clear

1 enough about what the intended process is to be unless you all don't. 2 3 We'll leave it because it specifically says how they should do it. 4 5 All right. School-based services to the 6 extent permitted by law, including exceptions 7 that generally prohibit the release of protected health information, private providers 8 should share information with school-based 9 10 providers and coordinate care. 11 Any concerns there? 12 Continuing on. The sharing of information 13 should be mandated when there is a threat of 14 harm to school personnel or students, and schools should be required as permitted to 15 16 share student mental health information with 17 community-based providers. 18 Anything there? 19 MS. LARKIN-SKINNER: Is this one different 20 than the duty to warn really? I mean, if there 21 is already a duty to warn, there's a threat of 22 harm to school personnel or students, the duty 23 was to warn law enforcement and then law 2.4 enforcement to take it from there. 25 SHERIFF GUALTIERI: I think it is

1 different because it's talking about school 2 should be required as permitted to share 3 student mental health with community based providers. 4 SECRETARY CARROL: I think this is the 5 6 clinically sharing of information with the 7 providers who are sitting around a table trying to come up with the plan for a kid moving 8 forward. And FERPA and HIPAA and all the rest 9 10 should not interfere with that process once this child was deemed to be a threat. 11 12 MS. LARKIN-SKINNER: Okay. So then in 13 theory the one above it is it's permitted, but 14 not mandated. And then the next line is this instance where it's mandated. 15 16 SHERIFF GUALTIERI: Yes, the sharing of information should be mandated when there is a 17 18 threat of harm to school personnel and/or 19 students. 20 SECRETARY CARROL: I think we could reword 21 this because I think all clinicians that happen 22 to be working with a child who has been deemed 23 a threat shall share information, blah, blah, 24 blah, blah.

SHERIFF GUALTIERI: Let me ask you this

1	because you guys know better than I do, is is
2	that in 394.4615 it says, Require that mental
3	health providers. It currently is permissive
4	for mental health providers and we're
5	suggesting that it be mandated. But are those
6	people covered by 394.4615 different than the
7	school-based providers like counselors, et
8	cetera? Are we getting at two different groups
9	here? That's what I thought we were doing.
10	SECRETARY CARROL: Yes.
11	SHERIFF GUALTIERI: So when we're talking
12	about in the school-based services and it says
13	the sharing of information should be mandated
14	when there's a threat, it's not talking about
15	the people who are covered by the above
16	statute. It's talking about a different group.
17	SECRETARY CARROL: Right. It's forcing
18	the issue of having all of the people that are
19	present around that table to be able to share
20	information.
21	SHERIFF GUALTIERI: Which could be
22	counselors, teachers, whatever that team is in
23	the school.
24	SECRETARY CARROL: Right.
25	SHERIFF GUALTIERI: So I read it as not

1	being duplicative. I read it as being in
2	addition to.
3	SECRETARY CARROL: I don't think it's
4	duplicative. I just think I would if you
5	were I don't know that the folks who need to
6	get this information would know I know what
7	you're trying to say, but I don't know that
8	they would know exactly what you were trying to
9	get them to do.
10	SHERIFF GUALTIERI: So you've got any
11	ideas about how to
12	SECRETARY CARROL: Instead of in passive
13	voice I would just change it to active voice
14	and put in there exactly what you want to
15	happen. So it's all mental health providers
16	and school-based personnel and others who are
17	serving this child shall share information
18	including clinical information pertinent to any
19	threat. I would just be very concrete with
20	what it is you expect to happen with that.
21	SHERIFF ASHLEY: Counselors, behavior
22	specialists.
23	SHERIFF GUALTIERI: Go ahead, Senator
24	Swearingen.
25	COMMISSIONER SWEARINGEN: I just have a

25

question. I want to clarify on this. So threat assessment teams it's mandatory they have certain people on there and then they can pull in others as necessary. So would these not be people that they would pull in and if they're sitting around that table doesn't 7026 already mandate that they share that

MS. LARKIN-SKINNER: I think this could be before that though. Because if there hasn't been anything to trigger the threat assessment to already be involved, this sharing of information will trigger that. There needs to be a mechanism to even trigger it. So you want school personnel or mental health counselors, whoever is aware of this threat, to be mandated to share it with the rest of the folks. then that will trigger the Threat Assessment Team. I'm afraid this wouldn't happen and then the Threat Assessment Team would never even be triggered to do what they need to do.

SECRETARY CARROL: Teachers may know stuff that the school doesn't know that would trigger the Threat Assessment Team.

1 MS. LARKIN-SKINNER: So just in the 2 example of Assistant Principal Morford, this 3 would make it mandatory for him to notify this team and then trigger that threat assessment. 4 5 And there may be already something mandatory 6 for him to trigger that, but it could apply to 7 a guidance counselor, a social worker, a teacher. 8 9 SHERIFF GUALTIERI: So as you are 10 suggesting, this needs to be reworded. 11 MS. LARKIN-SKINNER: It needs to be clear 12 and concrete. 13 SHERIFF GUALTIERI: So will one of the two 14 of you, because you can't do it together 15 obviously, because this sounds like something 16 really you two have the most expertise. Will one of the two of you volunteer to write 17 18 something and email it to Heather that reworks 19 this and then we'll include it in there? 20 Everybody's in agreement on the concept, 21 correct? Do any Commissioners have any concern 22 about the concept? It's about getting the 23 wording right. I think as opposed to us sitting here right now trying to figure it out 24 25 you all know exactly what it should say the

best. Will one of the two of you do something 1 2 and e-mail it to Heather? Mike, will you do 3 it? SECRETARY CARROL: Yes. 4 SHERIFF GUALTIERI: So take care of that. 5 6 Just get it to her. I think it will be more 7 effective than us sitting here trying to figure it out. 8 9 MR. HARPRING: The only question, Sheriff, 10 I have is the information sharing mandate only 11 narrowly would apply to school personnel and/or students. Should it be that narrow? Should 12 13 the mandate for sharing information be 14 constricted by who we're identifying as the only people that are threatened. 15 16 SHERIFF GUALTIERI: Which one are you in? MR. HARPRING: School-based services, 17 18 slide 120, first bullet point. 19 The sharing of information should be 20 mandated when there is a threat of harm to 21 school personnel and/or students. I'm just wondering whether we're limiting ourselves in 22 23 terms of someone saying, well, I didn't share 24 that information because it wasn't a student, 25 it wasn't school personnel.

1	SHERIFF GUALTIERI: Okay. Secretary
2	Carrol would you just consider that when you're
3	making a recommendation on that?
4	SHERIFF ASHLEY: Threat of harm to anyone.
5	SHERIFF GUALTIERI: Right. I see your
6	point.
7	So the next one is, School mental health
8	and counseling records should be included in
9	each student's school record and that record
10	should accompany the student to each school
11	they attend within the district as well as
12	follow the student if they switch districts.
13	That was something that you all
14	recommended and I don't know from a practical
15	standpoint. I have no idea whether that under
16	the current system is feasible. It may well
17	be. I don't know. So if you get a kid that's
18	in the Broward County schools and the kid then
19	moves to Jacksonville, can all of that follow
20	him as part of a student record from Broward to
21	Duval County?
22	COMMISSIONER STEWART: There are certain
23	records that do and certain records that stay
24	at the school. So it's laid out in the statute
25	what things become part of what we would call

their permanent record and would then travel 1 with them. And there could be things that 2 3 would stay within that school and never leave and go to another school. 4 SHERIFF GUALTIERI: What about mental 5 6 health and counseling records, do you know 7 where they fall? COMMISSIONER STEWART: It would depend on 8 9 the mental health services and who the provider 10 is. But if it is within the school system and 11 it is part of that record, then it would go. 12 SHERIFF GUALTIERI: So it is a feasible 13 recommendation? Because it would require 14 legislative action the way it sounds. 15 SENATOR BOOK: Mr. Chair, I just want to 16 make sure we're also talking about, and 17 particularly with this piece, that threat 18 assessment needs to go. The threat assessment 19 that currently resides in a folder in that 20 principal's office would not go, that's what 21 needs to go. 22 SHERIFF GUALTIERI: We've got a section on 23 that. I agree, and hopefully we'll get some 24 type of a statewide system. But on this 25 particular issue of student mental health and

1	counseling records in this recommendation here
2	should we leave it, should we tweak it or
3	should we get rid of it?
4	COMMISSIONER STEWART: I think there's a
5	potential for it to be tweaked, but let me look
6	a little bit more into which things would
7	normally stay that we would then require be
8	sent.
9	SHERIFF GUALTIERI: Okay. Would you on
LO	that one do something and send it to Heather to
11	get that where it needs to be?
12	COMMISSIONER STEWART: I will.
L3	SHERIFF GUALTIERI: Anybody else have
L 4	anything?
15	Go ahead.
16	COMMISSIONER DODD: If we're really
17	interested in the best interest of the child, I
18	mean, what one school district does as far as
19	counseling and helping, a mental health issue
20	should be shared with another district so that
21	we can help the child. So I hope we can come
22	up with something that will improve that
23	communication.
24	SHERIFF GUALTIERI: So what did you want
25	to do? Sorry.

1	COMMISSIONER DODD: I just encourage that
2	we have a process that would include more
3	record of counseling and help for a child if a
4	child moves from district to district that
5	there could be a way for another district to
6	continue with what's already been done to help
7	the child.
8	And Commissioner Stewart just kind of
9	nodded that she was going to look at that.
10	COMMISSIONER STEWART: Correct.
11	SHERIFF GUALTIERI: Okay. Again, this
12	whole area is very ripe for a lot of further
13	discussion, so I think we're at the real
14	beginning stages of considering all of this.
15	SHERIFF GUALTIERI: So we go over to slide
16	121, screening and referal. The legislature
17	should require by statute that any student
18	referred for developmental delay and/or
19	behavioral issue testing and screening be
20	tested within 90 days of the referral and that
21	the student be provided a referral for
22	resources or services within 30 days of the
23	testing and screening as needed.
24	So again, this is something that you all
25	came up with. We included it. I'm not

1	familiar. Is there now not a timetable for it?
2	I'm guessing that this is going to a timetable.
3	Does whoever wrote this or are familiar with it
4	know? Is this a good recommendation, a
5	realistic recommendation, a needed
6	recommendation? Anybody know?
7	SENATOR BOOK: I'm not sure about the
8	language itself or the mechanism. We do know
9	from and I'm careful because I sometimes all
10	of it blends in.
11	SHERIFF GUALTIERI: Sure.
12	SENATOR BOOK: So we know that there were
13	some challenges early on. And so when you're
14	able to catch those as early as possible and
15	mitigate them, I think that that's
16	SHERIFF GUALTIERI: So is this going to
17	this might be going to the issue and it's
18	fine. I mean, I think we can say it. At one
19	point after he left Stoneman Douglas, the adult
20	learning center, he asked to come back in and
21	they didn't test him for it. So we're looking
22	to close that issue or that gap where if a
23	student asks, they have to be tested within a
24	certain amount of time. I think that's where
25	that goes to and goes to that issue. Is that

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a -- is this proposal reasonable? It seems to me that they have to be tested within 90 days of the referral. It seems like a long time to me, and it doesn't seem like it would be honorous on the schools to do that, but I don't know.

COMMISSIONER STEWART: I think we have a requirement currently on the books to test within 90 days. I'd like to work on this one, too, because there's a lot of language around developmentally delayed and a student can only carry that label for a certain length of time currently and then they either have to exit or they have to have an actual label. So let me work on that.

SHERIFF GUALTIERI: So with that one, too, if it is something that this is on the right track and it is something that either the language is okay or can be tweaked, then do it. If not, let us know. And this is one of those things we can put aside and bring back for further consideration when we've had a chance vet it. So don't try at all costs to get it there. If we have to put it aside, just let us know to take it out and get with Heather and

1 we'll just remove it and then consider it down the road. 2 3 Case management. Implement Targeted Case Management for children and young adults 13 to 4 5 25 who are high utilizers of mental health 6 services or receiving school and community based mental health services and/or who have 7 been identified as a potential threat in the 8 9 school environment to improve information 10 sharing and ensure coordination of services. 11 Second part of that is is they use blended 12 funding for SEDNET. Using school and 13 community-based behavioral health services to 14 facilitate cost sharing and improve information sharing and care coordination of school and 15 16 community based intervention services. Secretary Carrol, I think this was one of 17 18 your recommendations. Did anybody have any 19 comments, thoughts on that? 20 MR. HARPRING: Honestly, I'm not sure I 21 understand the first bullet point. SHERIFF GUALTIERI: I'm sure Commissioner 22 23 Carrol will explain it. 24 MR. HARPRING: I'm not the only one. 25 SECRETARY CARROL: The first bullet point

goes back to that first finding that talked 1 2 about no one had all the information. And the 3 reason that I made it up to 25 is it's either current or former students. So this kid 4 5 happened to age out and was 19, but clearly 6 still had issues. Or even when somebody is 7 Baker Acted and they come out of a Baker Act facility, if there is not a coordinated 8 9 approach to maintaining that person in 10 treatment, what typically would happen is that 11 person has a choice and a lot of times they 12 decide they don't want services, and we end up on this hamster wheel. So Targeted Case 13 14 Management would allow you to grow -- to have a 15 case manager who'd be responsible for that 16 particular individual to help them coordinate 17 and navigate through services. 18 MR. HARPRING: Of course, once they're 18 19 like in Cruz's case, they can just tell you to 20 21 They could, but -- and SECRETARY CARROL: this is why I think it's important to have 22 23 Targeted Case Management is most people who's opted out, and it was an intentional thing on 24 25 his part, most folks opt out because they just

1	fall off the radar screen and there's not
2	active engagement with them. So they just kind
3	of fall off the wayside. And so it's not
4	foolproof. I mean, people are going to retain
5	their ability to say yes or no to services when
6	they turn 18. But if you're engaging them,
7	you've got a better chance of getting them to
8	agree to services than you do if you just say
9	okay and walk away.
10	MR. HARPRING: And what entity is
11	responsible for that?
12	SECRETARY CARROL: Well, I did not specify
13	that here. I think my suggestion would be that
14	it be done through community mental health
15	environment, you know, where but I don't
16	have a say in who actually does the Targeted
17	Case Management, but I think it should an
18	independent Targeted Case Management. There's
19	many agencies out there that do Targeted Case
20	Management now. The kid should have access and
21	young adults should have access to the service.
22	MS. LARKIN-SKINNER: The challenge with
23	this is that Medicaid is the only funder that
24	pays for Targeted Case Management.

SECRETARY CARROL: That is true.

MS. LARKIN-SKINNER: So only -- first of all, you'd have to have a Medicaid provider and the child would have to have Medicaid to be eligible for this service. And then there are other requirements like diagnosis and they have to be certified to be eligible and things like that. So we need a new funding stream.

Management was used because it has an identified funding stream. If you take the word targeted out and you put case management then it opens it up because then you can have multiple funding streams. But it also means that it would fall more on to general revenue, which is a tougher fight.

MS. LARKIN-SKINNER: So the secondary thing to that is, I agree, taking out targeted is the first step. The second step is adequate funding to make sure that providers can provide these services to all the kids who may need them. So we might need to ask for adequate funding.

SECRETARY CARROL: Yes. I think this is one that should begin with the words "consider implementing" because it is going to require

1	funding. I have no doubt of that.
2	MS. LARKIN-SKINNER: That works for me.
3	SHERIFF GUALTIERI: Okay. So consider
4	implementing Targeted Case Management and them
5	just leave the rest in there.
6	SECRETARY CARROL: Just take out the word
7	targeted.
8	SHERIFF GUALTIERI: Consider implementing
9	case management for children. And then, of
10	course, that will be lower case "c" and lower
11	case "m" too because we're talking about
12	general.
13	Okay. What about the second bullet?
14	Anyone have on the second bullet?
15	SECRETARY CARROL: Just a little history
16	behind that is most of these kids, and even in
17	this case, you have what goes on in the school
18	and then what goes on in the community. And a
19	pet peeve of mine has always been unless those
20	two systems are married up it doesn't work
21	because the kid is only in school during school
22	time. He's not there on weekends. He's not
23	there on vacation time. He's not there in the
24	summertime. In fact every summer time vacation
25	well, I can't get into confidential stuff,

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but his adherence to treatment was different depending on what environment he was in for sure. And so what I would like to see is if you begin to blend funding streams, you force that collaboration at a different level. have made a significant investment this past year in school funding around behavioral health services and that's beginning to unfold. But if we continue to let these things unfold in a vacuum and don't hook them to what happens in the community, then we're just reinforcing the silos. So this is really about can we please breakdown the silo, begin jointly funding this so that we bring the community mental health providers together with the school system and that we plan one behavioral health system intervention for kids rather than have people doing it separately.

SECRETARY SENIOR: I agree with that.

Again, Medicaid has a little bit of a different structure. We're going to pay for school-based services and we have some insight into what's happening in the school as well as what's happening in the community, and there's care coordination across the two. But when you're

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talking about uninsured and underinsured kids using the community mental health system and school-based services and then leaving school for the summer, you've got a very strange situation and the information sharing situation is very different.

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MS. LARKIN-SKINNER: I want to mention the legislature did a very good thing by putting forward the mechanism for school-based therapy this year and the funding. I think that similar to the Guardian Program if you just allow anybody to do the training, it has somewhat of a same effect here. Some school districts decided to contract with community-based providers. Like my district did that. Other school districts decided to hire therapists in-house, so all the therapists, the counselors work for the school district. So what you've got is a hodgepodge across the state of all different kinds of things. But if we do do some sort of recommendation that really brings those community behavioral health providers into the schools so that there can be that coordination, it will continue through the summer. But once

the school's not there if people are employed 1 2 by the schools, the kids aren't going to get 3 anything over the summer. It's going to be back out to the mental health provider in the 4 5 community and then back in when the school 6 starts again. 7 I strongly recommend that school districts be encouraged to collaborate with the community 8 9 mental health providers for that very reason, 10 and I would like to see a recommendation about 11 that. 12 SHERIFF GUALTIERI: So to revise the 13 current recommendation or in addition to it? 14 MS. LARKIN-SKINNER: It would be in addition to it. 15 16 SECRETARY CARROL: One of the issues with this is we spend a lot of time on a lot of the 17 18 other sections. And when I first read this 19 section, I think there was only one 20 recommendation on mental health, and so I asked 21 if I could rewrite the one that was there. 22 then I said, While I'm rewriting the other one 23 I'm going to send in the another one, too. we haven't had a chance to publically talk 24 25 about this, so it's a little bit different than

1 the other ones.

SHERIFF GUALTIERI: No. That's why I prefaced the opening to the section the way I did. I really think that we are -- we haven't really adequately covered this to develop it enough to come up with the number of recommendations that are probably ripe in this area. And it's something we probably should not sit here and try and go further in at this point because we're not prepared to do it, and that we put this high on the agenda for what we're going to begin to talk about next year.

MS. LARKIN-SKINNER: I actually just want to point out that I submitted seven recommendations in this area. None of which made it in. So I'm not really sure what happened. I do have them listed. But I agree with both of you. We don't really have enough time.

SHERIFF GUALTIERI: And I think that's why we didn't include them. Because I don't think that they weren't fully developed enough that there wasn't enough of an understanding to be able to get understanding --

MS. LARKIN-SKINNER: You mean education.

SHERIFF GUALTIERI: And consensus.

Because in order for people to support

something or make a decision whether they

support it, they need to be fully informed on

it. As you know we spent a tremendous amount

over the last eight months trying to gain a

collective knowledge on a bunch of topics that

weren't within our individual areas of

expertise. And this is one that is so complex

that we didn't have enough time to fully do

that. So I really think that we're doing

ourselves a disservice by trying to go too far

in until we have an opportunity to focus on

that education and knowledge.

SECRETARY CARROL: I do want to make one suggestion because I do agree with you that if we're going to get to very specific recommendations around mental health, we should probably defer that. However, because we're going to be giving a report one of the recommendations I think we know enough about is that you do need a higher level of collaboration, communication and continuity or care coordination between what goes on in the school and what goes on between community

providers. And because the schools are working on those plans as we speak, I think we at least ought to make a recommendation that speaks to that cooperation, collaboration and partnership piece because I think that's one that we can come to consensus on that we would strongly encourage the schools and community mental health system and others who are working in this arena to work collaboratively. Because as we're going to be working next year, they're already working on their plans. And some of them are doing it in a vacuum.

Judge Leifman for just a short amount of time about expansion of the Baker Act with things we wanted to discuss. And so I just would ask that whatever we put in or if we omit just that we within the chapter say that we intend on doing a very deep dive and perhaps set a time for ourselves within this report so that we're disciplined. Not that we're not because I know that we are. But I want to be able when the Governor and the Speaker and the President and both bodies are going to have a full understanding of all of these parts that they

know that this will be coming soon. 1 2 SHERIFF GUALTIERI: We'll add just a 3 caveat as to where we are. On coordination and enhancing coordination, I mean, from a 4 5 commonsense standpoint I think that makes 6 sense. 7 So Commissioner Larkin-Skinner, do you want to draft something on that and we can add 8 9 it? And just send it to -- because that's not 10 specific. It's more of a conceptual thing in 11 encouraging and sharing information. Unless 12 any other commissioners feel differently, I 13 think that is something we could easily 14 include, and I don't see a problem with it. So 15 if you want to send something to Heather on 16 that by Monday that would be good. MS. LARKIN-SKINNER: Sure. 17 18 SHERIFF GUALTIERI: So we can leave those, 19 unless anybody feels otherwise, with the 20 revisions that Secretary Carrol mentioned. 21 There's no harm in it. 22 SECRETARY CARROL: Just a clarification. 23 If we're going to hold off on the other 24 recommendations that means I don't have to send 25 my edit, correct? Because we're going to hold

these other recommendations until a later date 1 2 and just based on the collaboration and the 3 coordination of care recommendation or are we 4 going to --5 SHERIFF GUALTIERI: Well, no. I was under 6 the impression that what is here we would 7 leave. SECRETARY CARROL: 8 Okay. 9 SHERIFF GUALTIERI: And that we would 10 leave the ones that are here, but not try and 11 get any further on this. 12 SECRETARY CARROL: Okay. 13 SHERIFF GUALTIERI: So as we talk about 14 Chapter 11, Cruz's school discipline and 15 juvenile diversion, unless the majority of you 16 want to do otherwise, my intention is is to 17 pass over this and go to Chapter 12 because 18 everything that is here we have already voted 19 on as a Commission and approved at a prior 20 meeting when we started to go a different way 21 about dealing with some of these 22 recommendations. Remember the Promise thing 23 and juvenile diversion is something that we 24 dealt with very early on. And we had spent

sometime at one of the meetings trying to craft

some findings and recommendations, and we did 1 that as it relates to the Promise Program and 2 3 we put this to rest several months ago. Go ahead, Mr. Schachter. 4 MR. SCHACHTER: I would like to make a 5 6 statement on this and make a recommendation if 7 that is okay fair. SHERIFF GUALTIERI: Go ahead. 8 9 Okay. You said you want to make a 10 statement on the topic of the Promise Program 11 or --12 MR. SCHACHTER: On the disciplinary 13 matrix. 14 SHERIFF GUALTIERI: So the question is is 15 -- again, this is something as far as I'm 16 concern is closed because we as a body went through this and voted on it. And we have 17 18 already approved this as findings and 19 recommendations. So are we going to sit here 20 today and reopen all of this and go through 21 each one of these again after they've already 22 been approved by the Commission, or are we 23 going to let stand what has already been voted 24 on is the question. 25 MR. SCHACHTER: Well, I think those

decisions were made prior to our full knowledge of -- we made that early on or you made that determination early on, and I feel that there is a culture to not arrest in this county, it is this culture that I feel contributed to the murderer never being arrested. Children know there is zero accountability and consequences. And I feel that we have a duty to make recommendations to fix the problems that our investigation as uncovered.

SHERIFF GUALTIERI: Well, as far as I'm concerned it's closed. So if somebody wants to make a motion and second it. We'll take a vote on whether we reopen this. But this has already been voted on by the Commission. It's already been decided as the Commission's finding and recommendation. So if somebody wants to make a motion and second, we can vote.

MR. SCHACHTER: I would like to make a motion to reopen the discussion on the discipline matrix. I want to point out that the Federal Commission on School Safety just made major recommendations on this issue, and I you made those determinations and I feel that it deserves some attention today.

1	SHERIFF GUALTIERI: You've got here
2	we've got here that were previously approved by
3	the Commission, we've got what is contained in
4	slides 123, 124, 125, and then recommendations
5	in slides 127 and 128. So what's your motion;
6	to reopen all of that and have further
7	discussion and a revote on all of that? Tell
8	me what the motion is.
9	MR. SCHACHTER: I hold here e-mails from
10	stakeholders that were not presented and not
11	spoken to this Commission. These are the
12	teachers of Broward County public schools and I
13	think they need to be heard concerning the
14	discipline matrix and the lack thereof.
15	SHERIFF GUALTIERI: So tell me what your
16	motion is, Mr. Schachter.
17	MR. SCHACHTER: My motion is to have a
18	conversation and make recommendations on the
19	discipline matrix of Broward County.
20	SHERIFF GUALTIERI: Which one of these are
21	you talking about, or all of them? Because
22	this has to do with the Promise Program and
23	juvenile diversion generally. I think that
24	this is not that section.
25	Didn't we already talk

1	MR. PETTY: Mr. Chair?
2	SHERIFF GUALTIERI: Yes, go ahead.
3	MR. PETTY: Can I ask Mr. Schachter a
4	question? So you mention you've got statements
5	from teachers at Broward County. I thought I
6	heard you say these are teachers that the
7	Commission has not talked to. Is that the
8	investigators?
9	MR. SCHACHTER: I don't know that to be
10	the case. And when the Commission did speak to
11	them and FDLE, they did not ask them about the
12	discipline matrix. That was not part of the
13	investigation. It was all pertaining to
14	February 14th. We're going to be making
15	recommendations on the discipline program and
16	we haven't heard from the exact stakeholders
17	that deal with this on a daily basis. And I
18	think there's several important information
19	pertaining to our recommendations that we did
20	not have the knowledge of when me made those
21	determinations.
22	SHERIFF GUALTIERI: Well, we can go back.
23	Again, if you want to if there's something
24	about the discipline system that needs to be
25	further investigated that warrants that, we can

consider doing that as part of what we do 1 2 moving forward. If there are people that you have information from that we haven't 3 interviewed about that then we could consider 4 5 interviewing them. But we don't have their 6 information before us today and they haven't 7 been interviewed by Commission investigators. MR. SCHACHTER: It's -- they're not 8 9 specific circumstances of actions. It's a 10 general lack of accountability that we've spoken about in this Commission and a culture 11 to not arrest in this district that I think has 12 13 contributed to a lot of problems. 14 SHERIFF GUALTIERI: I don't think we should make findings and/or recommendations 15 16 that are anecdotal based upon some emails you 17 have from some people. If there's some things 18 we need to consider, then we should thoroughly 19 investigate it and let the investigators do 20 interviews and do an investigation. 21 Sheriff Ashley, go ahead. 22 SHERIFF ASHLEY: I hear you, Commissioner. 23 And I would recommend for all of us as a 2.4 Commission that school-based discipline and the

standards and the wide variety of standards and

1	no standardization, civil citations,
2	non-arrest, the lack of accountability, that we
3	can deal with in upcoming Commission business
4	beginning in February or March, whenever we
5	start again. But that is similar to mental
6	health. It's a very broad subject, and I don't
7	know that we're going to cover it in the rest
8	of today's meeting.
9	MR. PETTY: So Sheriff, would the Chair
10	entertain a motion from Mr. Schachter stating
11	that we take a look at this in March and
12	interview these teachers and get more of an on
13	the ground view of the discipline programs in
14	Broward County based on the views of the
15	teacher?
16	SHERIFF GUALTIERI: Yes.
17	MR. SCHACHTER: Thank you.
18	SHERIFF GUALTIERI: So we'll look at this
19	in the next topics that we consider.
20	MR. SCHACHTER: Okay. Thank you.
21	SHERIFF GUALTIERI: So with that I'm going
22	to unless anybody has anything that they
23	want to make a motion, we're going to move on
24	to Chapter 12 since we've already approved
25	everything in Chapter 11.

1	So Chapter 12 is Behavioral Threat
2	Assessments. In Chapter 12 for behavioral
3	threat assessments, so, again, this is another
4	one of these areas that you need to be a little
5	bit careful about. Not as much as the mental
6	health area. But you've got to be careful
7	because you do have the confidential
8	information that is in the appendix in the book
9	and we did talk about some of the things that
10	are in the record. And it's more school record
11	FERPA than it is anything else. Things that
12	were told to us through our interviews, et
13	cetera, is different. But, again, we just have
14	to be a little bit careful here.
15	So the first thing is on slide 130 is
16	that, The 2016 threat assessment of Cruz was
17	mishandled by Morford. Morford was not
18	familiar with the threat assessment process and
19	was incompetent in leading the Threat
20	Assessment Team. Further, Morford's statement
21	that he does not recall the Cruz threat
22	assessment in 2016 and cannot answer detailed
23	question about what occurred is not credible.
24	Anybody have any concerns with that?
25	SENATOR BOOK: Yes, I have a lot of

concerns. It's very concerning.

SHERIFF GUALTIERI: Yes, and you should have concerns about it, Senator. It's very concerning. But as far what's written there and as far as the finding, any comments, suggestions, revisions about the finding itself? The finding is pretty astonishing quite frankly.

The second thing is is that Principal Ty
Thompson was disengaged from the threat
assessment process at Stoneman Douglas, and he
failed to establish reporting procedures that
would ensure that he was knowledgeable about
threat assessments on campus.

MR. SCHACHTER: As far as Morford how is that even possible that someone that is doing threat assessments, No. 1, has not done them in a long time? I just am baffled.

SHERIFF GUALTIERI: Well, he said that he had not done -- in his 31 years as an educator this was the first behavioral threat assessment that he did, and he did in 2016. He was not familiar with the process. And then when he's asked about it -- and this is the only one he did in 31 years -- when he's asked about it, he

can recall nothing about it, and it was two 1 2 years ago involving Nikolas Cruz. 3 MR. SCHACHTER: Why is Ty Thompson having him do the threat assessment? 4 5 SHERIFF GUALTIERI: Well, Ty Thompson said 6 that he really had no knowledge of the threat 7 assessments occurring at Stoneman Douglas. When he was asked about the number of threat 8 9 assessments, he really had no idea. He had to 10 take a wild guess. And Thompson said that even when -- and this in there -- but even when 11 12 somebody made a threat against the school is 13 that he didn't necessarily expect that that 14 would even be brought to his attention, and it 15 wasn't brought to his attention. So there is a 16 lot of problems there with this. And Superintendent Runcie is aware of this. And I 17 18 know this is something that they're going to be 19 looking into. And it needs to be looked into. There's some real serious concerns with all of 20 21 that. 22 MR. SCHACHTER: I mean, the No. 1 job of 23 the principal of that school should be the 24 safety and security of their children and for 25 him to be disinterested, disassociated and have

no knowledge it just begs the question as to 1 2 why he's leader of that school. 3 SHERIFF GUALTIERI: So No. 2, and then we go over to No. 3. 4 5 No. 3 is that, The threat assessment 6 process is comprehensive and has the necessary 7 components, but its implementation is flawed at least at Stoneman Douglas. School 8 9 administrators lack adequate training on and 10 knowledge of the threat assessment process and how to conduct effective behavioral threat 11 assessments. 12 13 Mr. Petty. 14 MR. PETTY: I have a problem with this 15 one, Mr. Chair. I struggle with the word 16 comprehensive and has the necessary components if it -- if it lacks the training of an 17 18 assistant principal that's responsible for 19 doing threat assessments. He wasn't trained. 20 He wasn't aware or familiar with the process. 21 So I'm struggling with the word comprehensive 22 here and necessary components. 23 implementation is certainly flawed, but there 24 is no oversight at the district level. So I'm

struggling with that first clause.

1	SHERIFF GUALTIERI: And your point's
2	well-taken. I think you have a point there as
3	far as the word. And I think what we were
4	getting at perhaps what because I think
5	it more accurately reflects it, the Broward
6	County threat assessment instrument. The
7	instrument itself is what we're referring to
8	there. So if we take process because I
9	think you're absolutely correct, if we replace
10	the word process with instrument, I think that
11	that's accurate if you agree. Because the
12	instrument itself is. And you all got to see
13	it. And we could take that down. I mean, the
14	instrument itself does have a lot of components
15	and it sets up the levels. You have the
16	initial, you have Level 1 and 2. All the
17	forms. Remember when you looked at it is is
18	that the forms have diagrams and maps and
19	steps, this is what you're to do, et cetera.
20	So it really is a pretty comprehensive
21	instrument. There is no implementation of it.
22	SENATOR BOOK: And I think that it's a
23	paper. I hate that there is not a standardized
24	process again.

25 SHERIFF GUALTIERI: We're getting there.

Ι	SENATOR BOOK: I know.
2	MR. PETTY: Mr. Chair, the document I
3	agree. The document, it's and I don't know
4	if this is a separate finding or another
5	sentence here, but it is reactive in nature.
6	So a threat assessments are performed only
7	after as opposed to on an ongoing and repeated
8	basis where information is brought in and a
9	Threat Assessment Team discusses it. It's a
10	reaction.
11	SHERIFF GUALTIERI: So jump ahead a
12	second. What if we added that in there?
13	You're correct and that is a flaw. But I want
14	to make it clear. Let's be clear and fair to
15	Broward on that is is that that is the norm
16	throughout Florida. And it is a problem, and
17	we're going to talk about that I think in the
18	recommendations.
19	Well, the Broward County threat assessment
20	process is purely reactive, decentralized,
21	school-based and focussed around behavioral
22	Threat Assessment Team's school. So if we add
23	that in there does that
24	MR. PETTY: That captures it.
25	SHERIFF GUALTIERI: So the Broward County

1	threat assessment process is purely reactive.
2	SHERIFF ASHLEY: Solely reactive.
3	SHERIFF GUALTIERI: Solely, that's fine.
4	MR. SCHACHTER: What about acknowledging
5	the fact that there's no accountability to make
6	sure the proper personnel is performing threat
7	assessment?
8	SHERIFF GUALTIERI: Didn't we already say
9	that?
10	MR. PETTY: Yes. If we captured that in
11	3, that there is no oversight. At the district
12	level there is no oversight that it is actually
13	occurring at a school.
14	SHERIFF GUALTIERI: We can expand this a
15	little bit here, but it does talk about that in
16	the chapter. And when we talk about
17	decentralized, that's what it's going towards.
18	It may not go far enough, and we can expand
19	that here a little bit. But that's certainly
20	what we're talking about because there is no
21	district oversight. There is no principal
22	oversight at Stoneman Douglas. And there's
23	certainly no district oversight. When you get
24	into just jump ahead for a second.
25	SECRETARY CARROL: Can we just add in at

the end of that sentence because you've added 1 2 in the reactive, decentralized, at the end 3 where it says teams at each school and then comma with little to no oversight or 4 5 supervision. Because in this case there is no 6 oversight in the district and in this 7 particular case there is no oversight even at a principal level. So there is little to no 8 9 oversight that we can see. 10 MR. SCHACHTER: Are there any district 11 policies that would make sure that that 12 principal is aware that rest to the school. 13 SHERIFF GUALTIERI: No, not that I know 14 of. I mean, they've been training, but with a 15 lot of things is is that they did training on 16 it, but there wasn't the follow through to make 17 sure the principals were actually implementing 18 what they did training on. 19 So we're going to edit at the end of that. 20 The Broward County public schools threat 21 assessment process is solely reactive, 22 decentralized, school-based and focused around 23 behavioral threat assessment teams at each 24 school, with little or no oversight or

accountability.

Okay. We got that. 1 Go ahead. 2 3 SENATOR BOOK: I'd just like to say, Mr. Chair, and you know, I think about a 4 5 comment that Commissioner Schachter said 6 yesterday about some of the provisions that we 7 were voting on later in the day that that was all people were going to be talking about. And 8 9 what I hope from this is that this is what 10 people are talking about. The fact that the 11 principal in this school had no knowledge of 12 what was going on, that the district no 13 oversight whatsoever. We're talking about 14 threats against children, other children themselves. In this piece of the universe this 15 16 to me blows my mind. It hasn't changed. 17 still the same today as it was ten months ago, 18 almost 11 months ago, 11 months on Saturday. 19 These are the things that, like you said the 20 other day too, make me physically ill. And you 21 all know I'm never at a shortage for words. 22 can barely speak. It is so frustrating. We 23 talk about the lack of urgency. We talk about

the districts. This is something that should

be standardized across the state. Digitized so

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those records can live in a different space.

Don't want to get too much into the weeds on that part of it. But this is really serious business.

SHERIFF GUALTIERI: Well, I think we all

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I know I do. I think I've said this is that probably two of the greatest areas of opportunities are what we covered in Chapter 4 for immediate reaction with code red, communication, hard corners, safe areas, those things and identifying all of these indicators and doing something about it. Those are the two things that could have the greatest and most immediate impact and are very doable if they're done the right way. But you can't when you have people that don't know the process. If you all didn't get a chance to read some of this and it's in there and the statements of Denise Reid, the reason why Denise Reid -- Cruz was not under her. Cruz was under Morford. But Denise Reid began the threat assessment process and did the interview because I think she called Morford something to the effect of some good old boy from the midwest.

SECRETARY SENIOR: Old school.

SHERIFF GUALTIERI: Old school. And he 1 2 couldn't do it and wasn't capable of doing it, 3 and he said to her he didn't even know where the forms were. So he has no familiarity with 4 5 the process. 6 Then we raised the questions about how it 7 morphed from a Level 1 to a Level 2. He didn't even know what a Level 1 or a Level 2 were. 8 9 was clueless in what he was doing in this. 10 you try to make sense of something that you can't make sense of because it's all over the 11 12 board. 13 MR. SCHACHTER: Who was doing the last 14 threat assessments, the previous ones with other threats that occurred on the campus? 15 16 SHERIFF GUALTIERI: Who says they did any? 17 Nobody knows. When we asked Thompson how many 18 threat assessments were done in the last year 19 on campus, he had absolutely no clue and he 20 just picked a number out of the air and guessed 21 at 10. He doesn't know. They don't know. 22 said this is the only one he's done in 31 23 years. 24 SENATOR BOOK: That's insanity. 25 MR. SCHACHTER: I'm just trying to wrap my

1	head around that. So the threats that occurred
2	at this campus, because this obviously not the
3	first threat that's ever happened at Marjory
4	Stoneman Douglas I would assume, nobody was
5	doing threat assessments?
6	SHERIFF GUALTIERI: I don't know. The
7	principal didn't know if they were.
8	MR. SCHACHTER: I think that's something
9	that needs to be further investigated.
LO	SHERIFF GUALTIERI: We'll look at it.
11	That's why that specific issue and all the
12	transcripts and all the information as
13	that's a very, very discrete, if you will,
L 4	discrete meeting, narrow and tailored that's
15	been presented to the superintendent. And that
16	is something that he has assured us that they
17	will conduct an investigation.
18	MR. SCHACHTER: Has the FDLE requested
19	other threat assessments from let's say 2018?
20	SHERIFF GUALTIERI: No, we haven't gone
21	that far. We haven't had time.
22	All right. So let's get into the
23	recommendations on this now. I think the
2.4	recommendations will address a lot of things
25	that we're discussing.

The first thing is is that the Broward

County public schools -- on slide 133. The

Broward County public schools should

investigate Morford's conduct surrounding the

Cruz threat assessment and take action it deems

appropriate based on the investigation and

should also investigate whether Thompson's

disengagement from the threat assessment

process and failure to ensure he was

knowledgeable about threats on campus violated

district policy.

COMMISSIONER STEWART: Could we add to that that if it doesn't violate district policy, that they change district policy?

Because if this behavior was acceptable then it needs to not be acceptable.

SHERIFF GUALTIERI: Sure. Okay.

The next one is is that the Broward County public schools should immediately evaluate the implementation of its threat assessment process and training and determine if there is a districtwide problem with how the threat assessments are conducted or whether the problem is isolated at Stoneman Douglas.

Immediate Oremedial action is necessary.

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Broward County public schools threat assessment process is reactive and it needs to be proactive so that the threat assessment teams obtain information about concerning behavior before they manifest into actual threats. The Threat Assessment Team should seek out information and not merely wait for reports from staff or students and this applies to the threat assessment teams across all Florida schools.

MR. SCHACHTER: This is what I was trying to get at earlier is that that culture of not reporting and doing nothing when you have the threats is obviously evident that they didn't care about security on that campus.

SHERIFF GUALTIERI: The next one on 134 is, The guiding principal for the threat assessment process should be behavior and not an actual threat. The traditional reactive threat assessment process is one that focuses on actual threats as opposed to identifying concerning behaviors and intervening early. The most successful process is proactive and requires tying together desperate behavior so that they may be evaluated in the aggregate,

viewed wholistically and acted upon at the earliest possible time. Anything on that one? So this is one that we might want to have a little discussion on. The Threat Assessment Team should have permanent members. Rotating threat assessment members does not allow for consistency and personnel do not gain the necessary experience when rotated on and off the threat assessment

teams.

I think there, from what I understand, is is that there are some differing views on that and some reasons why they do. But this is what we put in here for at least for discussion for the recommendation. So do you all agree with that or do you want to have discussion about it?

MR. PETTY: I agree with it. And in talking with the National Threat Assessment Center and Secret Service about this concept, it's important to have some continuity on that team. There are folks that can be invited in that have specific information about a threat or a student that can be temporary members of

1	that threat assessment. But you have to have
2	people that are dedicated to that team over
3	time so you can get the picture of the threat
4	as it's progressing or going away. And if you
5	have new teammates every month, that
6	information doesn't flow.
7	COMMISSIONER STEWART: I would be careful
8	about the word permanent. I think things
9	change. Especially at schools in a district.
10	And so what if there were something along the
11	lines of staggered terms so that you would have
12	some continuity, but as personnel changes
13	you've
L 4	SHERIFF GUALTIERI: Okay. So point is
15	that I don't know if it's strong enough, but
16	dedicated members?
17	COMMISSIONER STEWART: I think that's
18	good.
19	SHERIFF GUALTIERI: Because you're going
20	to have teachers that transfer from school to
21	school within a year, right? So you've got a
22	teacher that is at maybe in one school and then
23	they go to another high school or something.
24	But the whole point is they shouldn't rotate.
25	They should be permanent at the school. And I

think that's what we're trying to get at. But
maybe dedicated more accurately and provide
some flexibility.

COMMISSIONER STEWART: Correct.

MS. POWERS: I think that if in my mind if they're implementing the Threat Assessment Team appropriately it will be maybe the guidance counselor that is serving that child, the school psychologist that has met with that child, and there may be multiple -- you know, so those things if we make it too strict then it's going to prohibit the people that have the most information from --

SHERIFF GUALTIERI: And we've talked about this in the past is is that you have a team with dedicated members that don't rotate that are consistent, but also have at large or open positions because you want to have the people that are familiar with the threat assessment process, best practices, how it should work. But you also want to have people that are most familiar with that individual student. So you've got whatever, ten seats, seven of them are dedicated people and three at large that are selected as it relates to that assessment

1 for that student. And I think we've talked 2 about that. 3 MR. SCHACHTER: And I think that's consistent. 4 MR. PETTY: The Secret Service uses the 5 6 term static, but dedicated. They mean the same 7 thing. I think the one area where I want to make sure we're clear or we have a discussion 8 9 and we're clear as a Commission is that the 10 Threat Assessment Team should include that SRO on that campus, and they should not be excluded 11 12 from that threat assessment. 13 SHERIFF GUALTIERI: It has to now by law. 14 It's in law, so it's -- that's what the law says. Florida law defines the minimum members 15 16 and it is a law enforcement has to be on 17 everyone. 18 So there should be district oversight of 19 the threat assessment process at the district 20 level and the district level review of all 21 Level 2 assessments. The principal should be 22 required to be informed of every threat 23 assessment and principal should approve the 24 disposition of every assessment.

Everybody good with that?

Over to 135. The Department of Education should develop a statewide behavioral threat assessment instrument and create a statewide threat assessment database that is accessible to all districts and appropriate stakeholders. Florida should consider the model used by the State of Virginia, which is widely recognized as the leader in school-based behavioral threat assessment.

COMMISSIONER SWEARINGEN: Maybe this goes in here. Maybe it goes somewhere else.

Everything related to this needs to be standardized. So the tool, the members, the training, which is also critical, all of that. And whether that's done through DOE or who picks that up, all of this needs to be standardized statewide. It should not be left to individual schools or districts to decide any of this. It should all be standardized so we know everybody is getting the same training, the teams are made up of the same — which we know is required by law. All of this should be standardized.

COMMISSIONER STEWART: If I may, I don't disagree with that. The only thing I would

1	caveat that with is that there are some
2	positions that are standard in every school,
3	and those should be included as being
4	standardized. But we don't want to limit a
5	district from including others who would have
6	good information that another school doesn't
7	have.
8	COMMISSIONER SWEARINGEN: I agree with the
9	bringing in of additional folks. There should
10	be a core group and then you bring in the
11	necessary experts or SMEs.
12	SHERIFF GUALTIERI: So should we I
13	don't know. The first bullet on 135, The
14	Florida DOE should develop a statewide
15	should develop a mandated statewide behavioral
16	threat assessment instrument and create a by
17	adding mandated in there does that take it in
18	the direction you're looking for or not enough?
19	COMMISSIONER SWEARINGEN: I just want to
20	make sure that it's understood that it should
21	apply to everything related. So the training,
22	all of it, the whole process should be
23	standardized.
24	MR. PETTY: I have a proposal for a
25	sentence. DOE should be required to establish

1	and maintain oversight for how the threat
2	assessment process is designed and implemented
3	across all Florida school districts. This
4	includes, but is not limited to establishing
5	standards for training, membership on threat
6	assessment teams, investigative procedures and
7	reporting requirements. Does that cover?
8	SHERIFF GUALTIERI: You got it. Okay.
9	MR. PETTY: The thing that was left out of
10	that is the threat assessment instrument. We
11	need to add that.
12	SHERIFF GUALTIERI: All right. Okay. So
13	we're good with that.
L 4	Next one is, The Legislature should pass a
15	bill requiring this process be implemented by
16	the DOE by a date certain. DOE should be
17	provided oversight authority for the threat
18	assessment process.
19	That probably goes hand in hand somewhat
20	with your recommendation. What do you all want
21	to do with that? Leave it? Okay.
22	All threat assessments should be comprised
23	of a specific and this gets to that word
24	static members with at large positions for each
25	case as we talked about knowledgeable,

1 and the Threat Assessment Team should be 2 required to meet at least monthly and be 3 proactive, not just reactive, and should receive regular training on threat assessments. 4 5 We're kind of getting there with what you 6 all are talking about. It just kind of comes 7 together I think. You all good with that one? 8 Okay. 9 The next one is on 136. The team should 10 be required to convene within 24 hours of receiving a referral. If school is not in 11 12 session, the team must refer the matter to law 13 enforcement for evaluation and the team must 14 meet on the first day school is back in session to consider the matter and ensure it is 15 16 resolved. 17 I was trying to get into breaks and stuff 18 in there. 19 COMMISSIONER STEWART: I'm okay with that, 20 and I'm okay with the deadline. I'd worry 21 about the first day of school. Everybody that 22 would be on a Threat Assessment Team is going 23 to be very occupied on the first day of school.

So either days leading up to the first day of

school or within the first week of school.

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1	SHERIFF GUALTIERI: Okay. So just change
2	it. The Threat Assessment Team must meet
3	within the first week.
4	COMMISSIONER STEWART: Yes.
5	SHERIFF GUALTIERI: You all okay with
6	that? Okay.
7	MR. PETTY: I liked your idea though,
8	Sheriff. Could it be, Secretary, the days
9	leading up to the first day of school, or no
10	later than
11	COMMISSIONER STEWART: No later than the
12	end of the first week of school or something
13	like that.
14	SECRETARY CARROL: This referred to
15	breaks, too. And I understand your point with
16	the first day of school. But you know you're
17	out on a week vacation, something comes in. I
18	don't know that that shouldn't be convened on
19	the first day because it's critical and, that's
20	not the same as the first day of school, so
21	SHERIFF GUALTIERI: It's not that it's not
22	going to be addressed because it says if the
23	school is not in session and something comes
24	in, it gets referred to law enforcement for
25	evaluation. Then the law enforcement would

1	evaluate it themselves and deal with it. But
2	this is for the team then to become aware of it
3	and doing something more. Because law
4	enforcement is going to address the immediacy
5	of it if it's there. But this would be if
6	there's something less than immediacy and maybe
7	referral to services or those kinds of things.
8	So to me, since it's going to be immediately
9	referred and addressed by law enforcement, any
10	immediacy is going to be addressed. This is
11	kind of a bigger picture that is saying no
12	later than the first week of school to me seems
13	like it would be okay because it's not that
14	it's not being addressed and it's being
15	ignored. Law enforcement is going to handle
16	the initial assessment of it.
17	You all okay with that? All right.
18	So then we got into, All personnel should
19	receive mandated training of behavioral
20	indicators that should be referred to the team.
21	Reporting observed behaviors should be
22	mandatory and there should be sanctions for not
23	reporting.
24	SHERIFF ASHLEY: I just have a question.
25	Since it's not developed yet, what kind of

1	training?
2	SHERIFF GUALTIERI: That's why we can't
3	really get into that. We've just got to say
4	that there should be training.
5	And then, There must be adequate resources
6	to which the Threat Assessment Team can refer a
7	child because the Threat Assessment Team is a
8	problem identified. Not a problem solver.
9	You've got to keep in mind what the role
10	of the Threat Assessment Team is. They are not
11	a service provider. It's to assess it and
12	refer it. It's like anything else. You've got
13	to have something to refer it to.
14	MR. PETTY: On the last recommendation the
15	training's not developed, but, again, I think
16	we could look to the State of Virginia, who has
17	already created that as a reference point and
18	ask the Office of Safe Schools to take a look
19	at that. That would probably be a good first
20	draft.
21	SENATOR BOOK: Mr. Chair, I would like it
22	if we could add a recommendation requesting an
23	Auditor General Report Investigation look at
24	how many threat assessments have been done,

what did that look like. Because unless we

1	have a real idea of what's happening, how can
2	we
3	SHERIFF GUALTIERI: You mean across
4	Florida?
5	SENATOR BOOK: Yes. I mean the district
6	asks schools how many have you done. And the
7	fact that they can't tell us, should be I
8	mean, I think that this is a really serious
9	problem. These are kids who are threatening to
10	harm themselves or harm others, and I think
11	that people need to realize that we actually
12	have no clue. No clue. I think that we need
13	to recognize that there are real serious wholes
14	and gaps. And it's creating very unsafe
15	situations. I know we talked about this in
16	terms of the data also. I know Commissioner
17	Swearingen talked a lot about making sure those
18	things are reported. The Department has no
19	ability to hold districts or schools
20	accountable. As we've pointed out before, I'm
21	sure when former Secretary Carrol, Secretary
22	Senior when he goes and has to go deal with
23	plans or hospitals, they say, No. It's not
24	like okay, or we're not going to check in. I
25	know you're doing the right thing. It doesn't

work like that. I don't know why it's worked 1 2 like this up until this point, but it shouldn't 3 be. It shouldn't be. SHERIFF GUALTIERI: We're going to get 4 5 there on that in one of the chapters here in a 6 minute. 7 COMMISSIONER SWEARINGEN: Sheriff, could that be an item included? If they're revamping 8 9 the FSSAT tool, could that be a question that's 10 asked so they mandatory report that, the number 11 of assessments every year? 12 SHERIFF GUALTIERI: Sure. 13 MS. POWERS: I think that's great. 14 SHERIFF GUALTIERI: If the legislature does do this and DOE does do this, it creates a 15 16 statewide database. The idea is, I mean, all that data would be accessible to DOE because 17 18 that way you have no silos. You have a 19 standard risk assessment instrument, a standard 20 risk assessment process, and it is all in one 21 database that is available to everybody. So 22 that way if you have that situation where the 23 kid is in Escambia County and moves to Monroe 24 County, anybody can see it who has authorized

access to it. Especially in major metropolitan

areas when a source of the sou

areas where you've got a kid that lives on the border of, let's say, Palm Beach County and Broward County. That way it can all be seen. So the idea is is that if you have a centralized system that's going to take care of a lot of this. But it has to be develop and somebody's got to pay for it, and it's got to be rolled out.

COMMISSIONER SWEARINGEN: And I think it's important in that database would be the ones that an actual threat assessment was done on.

I think it's also important to know how many did they adjudicate that wasn't necessary that somebody alleged.

SHERIFF GUALTIERI: Yes, I agree. I would envision that it's a threat assessment -- not only is it a tool, but it's a threat assessment management tool as well. So that you get one and what you do with it, whether it's an initial intake and it's unsubstantiated, or it's an initial intake and it gets the equivalent of Level 1, whether it goes to a Level 2. So the whole process would be managed by that. I think that's what that contemplates.

SENATOR BOOK: I think, Mr. Chair, if we 1 2 asked anybody here how many reports have been 3 called in to Fortify Florida, you could look it up and tell me right now. You could tell me 4 5 how many times you went, what happened, what 6 was the process. 7 SHERIFF GUALTIERI: Right. 8 SENATOR BOOK: And yet no one can tell us 9 what's going on in schools. 10 MS. POWERS: I like Commissioner 11 Swearingen's idea in the short-term because I think the Office of Safe Schools could use that 12 13 as a tool to seize the red flags. That might 14 be there have been zero threat assessments at this school. That's a red flag. Or there 15 16 maybe 50 at another school. That might be a red flag. So I think in the short-term while 17 18 this is taking -- we're getting funding for 19 these bigger projects this is a good start with 20 some questions to follow on the FSSAT on at least an annual basis. 21 22 COMMISSIONER STEWART: If I may. I'm not 23 positive when is the right time to say this, 24 but I don't want this to go by without my

saying this. Every single individual that's in

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law enforcement in Florida and in school districts in Florida are going to be asked to do more than they've ever been asked to do before. And I think that sitting here with 25 more days in my role, I'm the perfect person to say this because it's not about me. There is a lot that is going to be put on the Department. In last session we were given two positions to do every bit of 7026, which everyone here would recognize is completely impossible. So we cobbled together and came up with more staff on that. So really and truly either in DOE, as I exit, we will have to drop some things off of what is currently done so that we can cover all this, or they will have to provide some resources.

SHERIFF GUALTIERI: Okay.

All right. So we're at 136, and I think we're at the end of Chapter 12 unless anybody has anything else. So why don't we take a quick break, ten minutes, so we can try to get out of here on time. We've still got Chapter 13, 14 and 15 to cover and then talking about where we go from here. I think we can get it done. Let's just try to keep it to ten

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minutes. Take a quick break. We'll come right 1 back and we'll finish up. 2 3 (Whereupon, a recess was taken.) SHERIFF GUALTIERI: We're going to get 4 5 started here. The next chapter we need to talk 6 about is Chapter 13 and Cruz's educational 7 services. This is very short. This is one 8 that we did get a fair amount of information 9 about, but that we really haven't delved into 10 deeply. 11 So if you begin with slide 138 we know 12 that the district engaged CEN, Collaborative 13 Education Network, to conduct that review. 14 you recall, CEN published a report and the report that they published, some of it was made 15 16 public in redacted fashion. This is that 17 report then that the full report was published 18 by the media and it evaluated the district and 19 its compliance with the ESE requirements and 20 how it handled Cruz and the ESE process. 21 So we say here in the first one is is that 22

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CEN is a subject matter expert. We talk about the production of the report and that the CEN report concluded that the district "mostly adhered to the procedural and substantive

requirements when implementing Cruz's exceptional education.

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Then we go into No. 2 and we say, However, where the district failed was when it erroneously told Cruz that he could not remain at Stoneman Douglas and receive ESE services and that his only options were to withdraw from ESE or go back to the ESE Center at Cross Creek.

And go up to 139.

And that that wasn't true because the ownness at that point because he had turned 18 was on the district to seek a court determination if it wanted to force Cruz to attend Cross Creek and it misstated Cruz's options to him that caused Cruz to withdraw from ESE and all services.

We know that he stayed at Stoneman Douglas until 2017. In February he transferred to an adult learning center. He sought to return to high school and reengage, but the district failed to implement the necessary processes that would return him to high school. He remained in the adult learning center environment without ESE services.

So that is the sum of it. This is something we can look at more in the future. I think we've talked about this and what the problem was at the time that they met with him in November of 2016 and misstated his options to him and he withdrew from services.

And I think we know this as well, and we said it before, is is that he had received so many services all along and then as this happened and he stopped getting community-based and private mental health services and then with his mom dieing on November 1st of 2017, everything that surrounded him fell apart and now we got what we are dealing with.

So with any of that and I suggest with this is is that there is just not much here other than what you see because this is one of those areas that we probably need to explore further, but we just haven't had time to do.

So does anybody have any concerns or comments or questions or anything you want to change with slides 138 and 139?

Going over to 140, one of the things that we are recommending here, because we certainly can't do it and the Florida legislature can't

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do it, is that there should be some type of a work group established to determine necessary changes to federal law regarding ESE and then coordinate with the Florida Congressional Delegation to request they identify changes. State law changes can follow if federal law is revised.

One of the first questions -- you know, we put something like that together and we've talked about that. And one of the first questions is going to be what would be your recommendations for the Congressional Delegation. It's kind of cart before the horse because based upon what I just said, and I think we all concur with, we probably need to do some more work on this first before we can come up with what we want to recommend to the delegation. You can probably leave that there if you want. I don't think there is any harm in that, but it's not something that can be done immediately because we need to develop what it is first.

School personnel must be properly trained in their ESE obligations under federal and state law so that the requirements are not over

or under applied. The threat assessment teams 1 2 and IEP committees must coordinate information 3 and courses of action regarding ESE students, and students with IEPs that involve severe 4 behavioral issues should be referred to and 5 6 evaluated by threat assessment teams. 7 Does anyone have anything on those recommendations? 8 9 COMMISSIONER STEWART: I only have one 10 thing and that has to do with that last bullet 11 on that slide is saying it exactly 12 appropriately. We aren't talking about all 13 exceptionalities. And I think those first 14 three bullets we also are meaning those with behavioral issues are the ones that we need to 15 16 look at what federal laws need to change. 17 I don't think we want to open up the whole 18 ESE world, but those with behavioral issues. 19 SHERIFF GUALTIERI: Right. And I think we 20 saw this, too. Is that because of his ESE 21 status, there was and there seemed to be this, 22 maybe a lack of familiarity, there seemed to be 23 this hands off. This oh my god, we can't touch 24 him.

Mr. Schachter, go ahead.

1 MR. SCHACHTER: Yes. Along those lines, 2 and I know we're not going to really address it 3 right now, but there needs to be some sort of recommendation that those exact children that 4 5 we're talking about that are violent and are 6 untouchable, and I referenced those emails from 7 the teachers and all of them consistently 8 talked about this, that are not disciplined, 9 have a bubble of protection around them. 10 even though the child has a disability his 11 rights to a free and fair education do not 12 supercede the rights of the larger student 13 body. 14 SHERIFF GUALTIERI: So anybody have 15 anything else? Again, this is a very high 16 level findings and recommendations and we'll talk more about it. So unless anybody has 17 18 anything else we'll move onto Chapter 14. 19 So in Chapter 14 we talk about the safe 20 school assessment tool. It begins -- the 21 findings begin on page 276. 22 The first one is is that when we look at 23 the districtwide FSSAT submitted between 2015 24 and 2017, it appears that FSSAT submitted in 25 2015 that there were lengthy reports. Many

over 100 pages. I think we saw that. 1 2 was no Stoneman Douglas specific assessment 3 submitted during that period. Remember during that period is that the 4 5 school specific reports were not mandatory. 6 They were recommended, but there is no 7 requirement. But Broward was not and certainly 8 a Stoneman Douglas report was not submitted. 9 In '16 and '17 the districts across 10 Florida appear to have submitted perfunctory 11 responses most in the 25-page range that 12 contained simple self-serving yes responses to 13 questions. 14 I think that's all consistent. We talked 15 about that guite a bit. I think that reflects what the Commission discussion was and what we 16 learned. 17 18 Does anybody have anything with 1, 2 or 3? 19 So in '15, No. 4, four districts did not 20 submit FSSATs. In '16 five did not. In '17 21 seven districts did not submit them. And in 22 '18 the reports were due on October 31st, but 23 several districts still did not submit reports. 24 Regarding the school specific ones in No. 25 5, The first year of the automated FSSAT out of

about 3,900 schools only 116 were shown completed. And the number declined with only 16 assessments in 2017. So that's 16 out of 3,900 in the year before the Stoneman Douglas shooting. There were no consequences for noncompliance with the FSSAT process.

Anything on 4, 5 or 6 that anybody wants to bring up?

No. 7 on slide 145, DOE did not and still does not have regulatory authority over the districts. DOE is the entity that the districts report the data to, but DOE does not oversee the districts' submission or lack thereof. DOE did provide training to the districts on completing the FSSAT.

Anything on that one?

So there are numerous concerns with the FSSAT. In addition to the lack of submission accountability and perfunctory responses, the instrument itself is problematic in that it asks questions that are mostly long narratives for which the call of the question is a self-serving yes or no response. There is minimal call for a substantive narrative response in the current document.

No. 9 is that, In addition to the overall deficiencies the districtwide and MSD specific FSSAT submitted by Broward County contained inconsistent statements and lacked the necessary information to effectively assess physical site security within the Broward County School District or at Stoneman Douglas.

So before I move onto recommendations anybody have anything on any of those?

If we're getting over to recommendations, the first one is on slide 148. The legislature should require that the FSSAT be the primary instrument used by school districts to assess physical site security.

Now, one of the things that we heard in response to some reasons why the instruments were not done, that they weren't thoroughly done, done with perfunctory responses and that the individual school ones were not done is is that there was some information in some places they might have been using some other process or some other instrument. And that's why the FSSAT was not viewed as important. So we have here that it should be required that the FSSAT be the primary instrument used. That way again

accountability consistency, accuracy in what it 1 2 is and there is some knowledge as to progress 3 that is being made toward accomplishing site hardening. 4

So everybody good with that one?

The legislature should provide DOE with compliance authority over the districts to ensure that each district and each school submit FSSATs. DOE should be tasked with and funded for providing each district with training on how to assess physical site security and how to properly complete the instrument. And each site assessment should required to be conducted in conjunction with law enforcement.

Then we go over to 149. The annual FSSAT, which is districtwide, should specifically set forth the site security priorities for the district in descending order of priority and that the document should also explain what progress was made in implementing the previous year's priorities.

So right now the way it's set up is is that it's just isolated year to year. And you could have identified a whole bunch of

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1	priorities and a whole bunch vulnerabilities.
2	And then next year you have no idea by reading
3	the next year's what was done with it or
4	whether there's any progress made. So it
5	should be a living document that is ongoing
6	that talks about what progress made and where
7	you're going. It should also be required that
8	any significant deficiency identified that
9	adversely effect safety and security must be
10	timely reported to the school board and a
11	remedial plan approved by the board.
12	What do you all think about that? Is
13	everybody okay with that?
14	The legislature should provide statutory
15	sanctions for noncompliance with the annual
16	FSSAT submission requirement.
17	The next one on 150, the legislature
18	should require that the school specific
19	document be approved by the superintendent or
20	his or her designee before submission to the
21	Department. The designee must be a deputy or
22	assistant superintendent or the district's
23	school safety specialist.
24	As we know, in Broward is is that the
25	highest level person that was signing off on

these was the principal and -- well, if it's 1 2 anything like what was done in the threat 3 assessment process -- anyway. So, again, providing some accountability 4 5 in making sure that they're signed off on and 6 somebody owns it and is responsibile for it. 7 And then the last one here is that the 8 current school specific document should be 9 revised with stakeholder input especially from 10 law enforcement and industry security experts. 11 So I think we have in place, Commissioner 12 Stewart, I believe that the consultant that the department is using has a report that's due. 13 14 But I think that we have ample opportunity now in discussions that we've all had collectively 15 16 that they're going to hold off on submitting that until we have an opportunity hopefully as 17 18 a body to provide input and have discussion. I 19 think we would like them, that consultant, 20 maybe to come to us. We can have discussion 21 with them. 22 Unfortunately, we can't form small working 23 groups really to do that because of Sunshine Law requirements. But I think that there's a 24

lot of ideas and thoughts that have been

1	developed here through our work that will help
2	them in what we would like to see in that
3	document.
4	COMMISSIONER STEWART: Yes, I think I've
5	been given the nod that that can be delayed.
6	What they want to be sure is is that we have
7	something ready before session.
8	SHERIFF GUALTIERI: Right. How accessible
9	is the consultant to us?
LO	COMMISSIONER STEWART: We can arrange
11	that. They are local.
12	SHERIFF GUALTIERI: In Florida?
L3	COMMISSIONER STEWART: They're actually
L 4	mostly local here in Tallahassee.
L5	SHERIFF GUALTIERI: Okay. We'll make a
L 6	note of that. We need to figure out how we're
L7	going to do that.
L8	COMMISSIONER DODD: So one of the dilemmas
L 9	that school boards have is approving the safe
20	school assessment tools and what is available
21	to be shared with the public. So what kind of
22	details. Of course, we don't want to get into
23	deficiencies, but yet I strongly believe that
24	there should be I don't know if we could
25	include it in a form or data that can be

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released. I know here that we say that the annual districtwide FSSAT should specifically set forth the physical site security priority for the district in descending order of priority.

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Is that something that we can release? get a lot of parents that have questions about how safe my school is and yet we go in a closed session when we deal with security and safety matters so the public is not able to listen to that discussion with the board. There is an approval process for the school board I see in here. Obviously, school boards to be in the mix. We're elected by the people to take care of our school districts and safety and security. Obviously, it is at the top of the list and should be, and we should have that focus there. How can we define the information that can be shared with the public? And this is widespread from we can't talk about it at, we just got to approve it to you really shouldn't say that, you shouldn't talk about these items. But yet there is a lot of questions about that.

SHERIFF GUALTIERI: Of course, the

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backdrop for the confidentiality requirement is not to inappropriately expose vulnerabilities that are going to allow somebody to do something that would be harmful. So we all know that that's the concept and that's the premise behind the confidentiality provisions.

My understanding of it is is that like any document that we're talking about here, and so with the FSSAT and similar to FERPA and the student record, is that it's the record itself. It's not your knowledge per se. So if you went and talked to a person, a principal of a school and identified certain strengths, weaknesses and vulnerabilities, let's say, at that school and those are the same things that are in a document in the FSSAT, there is nothing that precludes you from sharing what you learned from talking to that principal. It's just the document itself that is confidential. So somebody can't come in and do a public records request and say, I want that document, and then take that document. It's sometimes threading the needle. And it's a little bit gray. But as long as you're not using knowledge that you gained solely from the document itself and

you're not releasing the document itself, then 1 2 you have some flexibility and some discretion 3 in what you tell people. Again, of course, you want to be careful 4 5 as you well know about what you say in public sessions about vulnerabilities and about those 6 7 areas that may be of concern in that FSSAT. you see what I'm saying? 8 9 COMMISSIONER DODD: I do. 10 SHERIFF GUALTIERI: Again, I think that you have room for various ways of accomplishing 11 12 what you're trying to accomplish. The thing 13 that would be prohibited is using what is --14 using the document to disclose or using knowledge you gain solely from review of the 15 16 document. But if you have knowledge that 17 you've gained outside of that, then you have 18 flexibility. This is purely so that improper 19 information isn't released that makes the 20 situation worse. 21 COMMISSIONER DODD: Okay. But as far as 22 can we develop an instrument that every district could share publically. Could that be 23 part of the criteria? 24

SHERIFF GUALTIERI: I think that's

something that should be part -- probably needs
to be part of the discussion in developmental
process.

Now, the consultant is going to be focused more on or is focused on the instrument itself and a proper assessment of it. That is something in order to come up with some type of document and to treat it differently, that would have to go back to the legislature because right now the document itself is confidential. It's not exempt. It's confidential. So in order to have portions of it or sections of it or have some discretion, that would be something we would have to go to the legislature and have changed.

COMMISSIONER STEWART: I can add a little bit to this. I believe that the instrument itself and the responses in the instrument should be of such a nature that sharing that information could put the school at risk. And so I think finding a way for the statute to be worded in such a way that there is input from the public and in a broad sense the public knows the areas that the schools and the district will be concerned with and working on.

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But you do not want to create a situation whereby the public is made aware of the ways you're going to keep student's safe and they figure a way around that.

SHERIFF GUALTIERI: So one of the things I am a little concerned about. I think we got another chapter and then we're going to talk with Mr. Schachter. He has a couple things he wants to bring up. And then we're going to talk about next steps. But I can tell you that I'm not planning on having a meeting in January. Session starts in March. If we're going to do something with the consultant and then give them time, we've got to figure this out. We need to give them -- remember that instrument and you all remember. You've seen Is these rambling paragraphs, largely it. self-serving statements that everybody just answers yes to that everything is great.

So I can tell you from my perspective what I'm looking for and what I want to provide them with input on is more of a narrative based, more specific assessment and making sure the right items and going through and giving them those types of suggestions as to the content

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from what we see, and what about the things 1 that need to be assessed, how they should be 2 3 assessed and how the report and how the instrument should be used and how the 4 5 instrument should elicit things and contain the 6 things that we need it to contain with those 7 vulnerabilities, with the follow-up and that kind of thing. I'm trying to figure out how do 8 9 we -- because you're right. We have to do 10 something before March as to how we are going 11 to accomplish that. 12 COMMISSIONER STEWART: So might we -- you 13 know, you've done a lot of background work, I 14 hate to add one more thing to you. But you 15 want to in January meet with the organization 16 and do some background work? And everyone has 17 seen what currently exists, so maybe 18 recommendations sort of like we did this way 19 and then just --20 SHERIFF GUALTIERI: Right. This can be 21 done. And you can have subcommittee meetings, 22 et cetera. You just have to notice them and 23 treat them as Sunshine meetings. 24 One of the things that I can do here in

the next couple of weeks is maybe send out an

1	email to everybody, and maybe what we can do is
2	is to set up a meeting with them with a few of
3	us who want to be present, and just notice it
4	as a Sunshine meeting as opposed to the whole
5	body and getting a few people that may be
6	interested in providing input on this. And we
7	can set a time, maybe up here where we could
8	come up for a couple hours.
9	You see any issues? As long as we notice
10	it.
11	COMMISSIONER JONES: It just as to be in
12	the public.
13	SHERIFF GUALTIERI: Right. So as long as
14	we notice it. We can do it any place as long
15	as we notice the location and it's available to
16	the public. Maybe consider something like that
17	because there maybe some of you that do want to
18	participate in that with them, and we can
19	consider something like that. But it's going
20	to have to be done early January in order to
21	provide that input to them and allow them to
22	finish their work, and so the department has it
23	and the legislature has it before session.
24	So what do you all think about something
25	like that?

Okay. So we'll do something a long those lines and work that out.

Moving onto 15 with information sharing.

Again, this is another one that requires a lot of work. Some we can do, and some of it we can't.

Slide 153. It says, Based on testimony before the Commission and discussion among Commission members it's evident that there are significant misunderstanding and over application of several privacy laws including FERPA and HIPAA. The misunderstanding and over application of privacy laws is a barrier to necessary and successful information sharing.

Anything on that one?

No. 2, Many aspects of educational privacy laws fail to consider appropriate exceptions from an incident such as this were full public disclosure of prior conduct, especially misconduct, is beneficial and necessary. The inability for public disclosure of problematic information and the attended information void leads to misinformation and distrust that erodes the public's confidence and the system and its officials. If there's to be an erosion

of public trust, it must be based on fact and 1 2 not on speculation because information is 3 hidden from the public eye. Comments on that one? 4 5 SHERIFF ASHLEY: Not necessarily on that 6 one, Chair. But some way of capturing or a 7 finding that it's pretty unclear what educational record actually is. 8 9 SHERIFF GUALTIERI: Yes, that's a point. 10 SHERIFF ASHLEY: Maybe some clarification or numeration of what is educational record. 11 Is it video? 12 13 SHERIFF GUALTIERI: I'm going to make a 14 note here and we'll add this in here. I know what you're talking about, and I agree with 15 16 you. Something about the ambiguity of the definition of what an educational record is 17 18 under FERPA and the impact and how that 19 effects. 20 SECRETARY CARROL: What frustrates me in this is FERPA's federal law. Florida should 21 22 have a standard interpretation to what that 23 federal law means. Why do we leave it up to 67 24 different independent school districts to make 25 that determination? Why isn't it made at the

Department of Education level? One attorney 1 2 looking at it or a group of attorneys coming with a consistent definition for all school 3 districts to follow. 4 5 COMMISSIONER STEWART: I don't disagree 6 with you, Mike, except that it will be the 7 local school board attorney that will defend it 8 if there is a violation. And so if I interpret 9 it for them, DOE is going to get sued as well. 10 SECRETARY CARROL: DCF gets sued all the 11 time. 12 COMMISSIONER STEWART: So do we. 13 SECRETARY CARROL: But what I'm saying is 14 the rules that we promulgate are the same for everybody. And so it just seems to me the 15 16 differences from one district to another on how 17 they interpret the very same law is sometimes 18 significant. And that significant difference 19 in how they interpret it leads to a significant 20 and I think unnecessary difference on how they 21 deliver services. 22 MS. POWERS: And it varies from attorney 23 to attorney as well. In my own district we had 24 a case. Our school board attorney said, yes,

you can view this. It's an educational record.

You have a purpose. Everything's good. Our 1 superintendent got an opinion that said, No, 2 3 you can't. So what happens then? So it really does depend on who you ask. 4 5 SHERIFF ASHLEY: Maybe an AG opinion. SHERIFF GUALTIERI: Well, and that's just 6 7 one more opinion. We've seen with a lot of these attorneys representing the various 8 9 entities they're going to back into the opinion 10 of what they want it to be. That's what happens with a lot of it. That's the 11 12 unfortunate reality when it's not clear. 13 needs to be clarity of it. We know that. 14 needs to be, and there's not. So that's where we go over here on slide 15 16 156. First there needs to be an extensive training on FERPA and HIPAA and other often 17 18 misunderstood and overapplied laws. The over 19 application and the barriers that it imposes 20 has to stop. And knowledge of the law's 21 exceptions are has equally important as their 22 initial applicability. 23 Anything on that one? It's a recommendation. 24

The Florida Legislature should consider

1	changes to Florida school privacy laws that are
2	not preempted by Florida law to better allow
3	information sharing in appropriate
4	circumstances and to encourage changes to
5	federal law. The Florida congressional
6	delegation should evaluate FERPA, HIPAA and
7	other federal laws and sponsor changes to those
8	laws that will allow broader information
9	sharing and public disclosure.
10	I think that's something that we've got to
11	properly spell out before we try and take it to
12	the Congressional Delegation with very specific
13	sections and proposals. So that's something
14	that I think we're going to have to work on.
15	MS. LARKIN-SKINNER: Sheriff, I would like
16	to add 42CFR to FERPA, HIPAA. And 42CFR, it
17	governs addictions, basically substance use
18	records, and it's much tighter than HIPAA.
19	There's movement at the federal level there
20	has been for several years to align it with
21	HIPAA. But I think if we're going to tackle
22	it, we tackle it all at once.
23	SHERIFF GUALTIERI: Okay. So under No. 1
24	there needs to be extensive training on that.

But then we need to go back -- well, under No. $\,$

3 to that the Florida Congressional Delegation should evaluate FERPA, HIPAA and 42CFR.

Anything else?

MS. LARKIN-SKINNER: One thought that I had, one of my recommendations for there to be established -- I don't know if a hotline is the right word. I know that we look for an AG interpretation. Sometimes we can find them online on certain things. But a place for people to call if they have a situation to get guidance. Kind of like Commissioner Carrol was saying, DCF interprets it for us. If there's some way, like a hotline. It doesn't have to be a hotline. Something like that that there can be a call or professionals can reach out and say this is my situation, can you give me some guidance.

Now, Commissioner pointed out there is some legal issues with that. But I really think that's what people need is someone to be able to help them and provide guidance. I don't know if we want to recommend that today, but it's something we should consider in the future.

SHERIFF GUALTIERI: Okay. Probably

something to bring up and flush out some more for the future.

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The last one we have is 157. This deals with SESIR, SESIR reporting requirements to DOE and law enforcement should be evaluated and increased. Several types of incidents such as robbery are not now required to be reported to law enforcement and should be required reportable offenses. School districts must ensure that each school accurately reports all required SESIR incidents and that underreporting is eliminated. School districts should be held accountable for accurate reporting and the district should hold their administrators accountable. And the legislature should provide DOE with SESIR oversight authority and authorize DOE to impose sanctions on districts that do not accurately report the required data, and the DOE should be provided inspection authority of districts records and be required to conduct audits to ensure compliance.

Are you good with that?

COMMISSIONER STEWART: Let me just say one thing about No. 4. The law does require that

incidents such as robbery, law enforcement has 1 2 to be consulted and mutually they make a 3 decision about arrest, et cetera. SHERIFF GUALTIERI: I went through that. 4 Let's look at that real fast because I think 5 6 it's right here. I think we reprinted it in 7 here if I remember correctly. And I don't think it has robbery as something that has to 8 be reported to law enforcement. Look at page 10 288. I think we've reprinted this from and we took this from the information that was 11 12 provided to us. It says, The incidents now that must be 13 14 reported to SESIR and law enforcement are 15 battery, homicide, kidnapping, sexual battery 16 and weapons. Incidents that must be reported 17 to SESIR and expected to include consultation 18 with law enforcement. 19 COMMISSIONER STEWART: That's what I just 20 said. 21 SHERIFF GUALTIERI: Okay. But it is a consultation, but it doesn't require a report 22 23 too. Something like robbery I would think. You know, you've got a simple battery that must 24 25 be reported to law enforcement. There is

1	probably a whole bunch of other crimes in there
2	that probably should have the requirement of
3	reporting. That's what I thought. No?
4	COMMISSIONER STEWART: The consultation
5	though is
6	SHERIFF GUALTIERI: Maybe it's
7	accomplishing the same thing?
8	COMMISSIONER STEWART: Right, because
9	together they're going to decide what should
10	happen.
11	SHERIFF GUALTIERI: Okay. Let's go back
12	to that then, no. 4. Several types of
13	incidents.
14	MS. LARKIN-SKINNER: I actually am
15	concerned. It actually just says expected to
16	include. That leaves it open. That's another
17	one of those shall, should, may.
18	SHERIFF GUALTIERI: Well, that's true. It
19	doesn't mandate it.
20	MS. LARKIN-SKINNER: It just means you're
21	expected to do it. That doesn't mean you're
22	going to do it.
23	SHERIFF ASHLEY: Why don't we require all
24	of them be reported to law enforcement?
25	SHERIFF GUALTIERI: This is something that

1	needs to get worked out. So what the
2	recommendation is is that SESIR reporting
3	requirements to DOE should be evaluated and
4	should be increased. We're just saying, look,
5	you all need to look at this and it needs to be
6	tweaked and changed. We're telling them what.
7	Not necessarily how. Several types of
8	incidents such as robbery not now required
9	so that's an accurate statement to be
10	reported to law enforcement should be required
11	reportable offenses.
12	And then you can take, Sheriff Ashley,
13	with a lot of those other things in here that
14	are expected to be. So again, the point is
15	somebody really needs to take the whole SESIR
16	framework, the whole scheme and look at it and
17	reevaluate it. That's really what that's
18	saying.
19	SHERIFF ASHLEY: You're not going to
20	arrest somebody just because it gets reported.
21	SHERIFF GUALTIERI: Mr. Schachter.
22	MR. SCHACHTER: In my view the biggest
23	obstacle to making schools safe is getting
24	communities out of the old mindset that it will
25	not happen here and in my school. One of the

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factors contributing to the false sense of security is lies being perpetrated by schools in not reporting law enforcement crimes and incidents on campus around this country. If we can get schools to accurately report crime statistics on their campuses, we want the blinders peeled off our faces and be able to deal with the problem at hand.

As we end this last eight months of investigation into this tragedy I do want to commend the media for doing a great job on multiple fronts and this is one area that they have excelled in. Their investigative reporting has been phenomenal in my view. I do want to highlight the latest Sun-Sentinel article that reported that no one told the State after a registered sex offender trespassed at a Panama City school in 2016, or that police charged a woman in 2014 with trying to choke and kidnap at a school in Orlando. That one was not reported. Or that a drunk Tampa Bay man brought a Glock pistol to a Seminole High School football game in 2015 and threatened to shot a teacher. A student in Miami got a 40-year prison sentence for a fatal

stabbing in 2009, but the Miami-Dade County 1 2 School District never reported it to the State. 3 An elementary school in Boca Raton sent no reports to the State in 2015, '16, and '17. 4 5 Not even after a seven-year old boy with autism 6 reported that two classmates forced him into 7 sex acts on the playground in November 2015 because crimes such as these weren't committed 8 9 by students. Schools often insist that they 10 need to report only behaviors by students, not 11 employees or strangers. The Orange County 12 school district never reported a kidnapping 13 case in 2014 because the offender was a parent. 14 The list goes on and on. I'm not going to sit here and read them all. They're very, very 15 16 disturbing. But the omissions flouted instructions by DOE, in particular that they 17 18 gave to the Orange County schools, in every 19 early audit since 2009 incidents are reported 20 whether the offenders are students, nonstudents 21 or if the offender is unknown. That's what the 22 audit from DOE told the Orange County schools. The DOE already has inspection authority 23 24 and districts are refusing to comply. How can 25 we fix this, Chair?

SHERIFF GUALTIERI: We just went through all the recommendations. Mr. Schachter, we know there's a problem. It's a given. That is is well-known and well-established. We made recommendations and let's see what's done with those recommendations. That's all we can do. It's a given.

Go ahead, Commissioner Swearingen.

COMMISSIONER SWEARINGEN: My concern with these reportings to SESIR are similar to what I pointed out with the Promise Program. Whether you consult with law enforcement or not is very subjective in here, so you can term it one thing and it's not required to be. So whether it's fighting or whether it's an assault this is way to subjective, and there's going to be ways if they want to hide this. It might go to SESIR, but it will never get reported to law enforcement. I just want to point that out.

SHERIFF GUALTIERI: We're making a recommendation that this needs to be evaluated. So the question becomes who does the evaluation. Do you get into a situation where you have some type of a task force working group; does DOE do it unilaterally. And that's

something I guess will have to be decide by the consumers of this report, the legislature,

whether they form something.

I'll tell you what I would suggest though and anybody that's listening is is that with any and all of these recommendations that the legislature adopts is is they do so with set deadlines for the work to be accomplished by any groups that they form. We see this time and again where groups are formed to explore something and to evaluate something and to make recommendations. It tends to just linger on and there is no urgency with it. And you get a report, and it takes an inordinate amount of time. If we can do based upon the legislature's deadline what we're doing in eight months to get a report in by January 1st, there can be a reasonable amount of time set for people that are going to do work on some of this to make sure that it gets implemented timely. I think that if there's a working group put together to evaluate and make revisions to SESIR is is that it should be by date certain, 180 days or whatever it is so they get that work done.

1	MR. SCHACHTER: Can't we enforce penalties
2	and give DOE the authority to do the same like
3	we had suggested before to?
4	SHERIFF GUALTIERI: Who's we? We can't do
5	anything.
6	MR. SCHACHTER: Well, can't the
7	legislature give DOE the authority to do
8	audits? I understand they're doing audits.
9	But also enforce penalties like we suggested
10	before to the superintendent and the chair of
11	the school board.
12	SHERIFF GUALTIERI: Sure the legislature
13	could do whatever it wants.
14	MR. SCHACHTER: I would like if there's
15	not a recommendation on here so far, I'd like
16	to make one.
17	SHERIFF GUALTIERI: I think it's in there.
18	I think it sufficiently covers that there
19	should be. We went through it.
20	MR. SCHACHTER: Okay.
21	SHERIFF GUALTIERI: So I think we're done
22	with these chapters. We have a few things
23	left.
24	Mr. Schachter, you have a couple things
25	vou want to cover. Go ahead.

1 MR. SCHACHTER: Can we see that slide that 2 I had sent Annie earlier? My eyes are not that 3 good. So I talked about this earlier. And we 4 5 talked about the lack of urgency, the lack of 6 follow-through, the lack of accountability in 7 Broward County. And that's the reason I made 8 this recommendation to appoint an officer of 9 the inspector general to oversee Broward 10 County. I'd like to get the Commission's 11 opinion on this to see if there is any support 12 here because we've seen a consistent pattern 13 where this district makes some policy. It 14 sounds great. It's pretty, but there is no enforcement. And I really don't want to have 15 to hold the hand of the district and have the 16 17 superintendent come before us every month to 18 make sure items get done. 19 SHERIFF GUALTIERI: You've got an elected 20 school board. 21 MR. SCHACHTER: Obviously, they're not 22 getting it done either. 23 SHERIFF GUALTIERI: Well, this is a pretty 24 complicated topic. 25 Sheriff Ashley.

1	SHERIFF ASHLEY: I think with the
2	recommendations we've made and the oversight
3	authority that we're recommending to the
4	Department of Education that this would be a
5	duplication of what we just recommended for
6	oversight to the Department of Education and
7	Office of Safe School. So I'm not sure it
8	would be redundant and necessary for that
9	reason.
LO	SHERIFF GUALTIERI: Anybody else?
L1	MS. LARKIN-SKINNER: Commissioner
L2	Schachter, I have a question. I'm a little
13	confused about what you're asking for. Are you
L 4	asking for an independent investigation by the
15	OIG
16	MR. SCHACHTER: No.
17	MS. LARKIN-SKINNER: Or independent
18	oversight for one school district?
19	MR. SCHACHTER: Correct. And OIG be
20	created that would oversee and hold accountable
21	the Broward County School District to make sure
22	that policies and procedures are implemented
23	and also to look at the immense amount of theft
24	going inside the district due their lack of
25	oversight.

1	SHERIFF GUALTIERI: Sheriff Ashley, go
2	ahead.
3	SHERIFF ASHLEY: Again, I think we've
4	already provided a great deal of
5	recommendations in regards to additional
6	oversight be provided by Department of
7	Education.
8	I might say in our future recommendations
9	or work that we might want to try to peel off
10	all those recommendations we've made for
11	oversight and figure out how many more
12	resources and personnel they may need to
13	fulfill those recommendations.
L 4	SHERIFF GUALTIERI: Yes. What you're
15	asking for is that somebody that can "oversee."
16	And I'm not even sure you can do that when
L7	you've got an elected school board and that
18	they'd be telling school board what to do, et
19	cetera.
20	We've made a lot of recommendations here
21	over the last two days in this very extensive
22	report. And I think a lot of this needs to be
23	allowed to take effect and be implemented and
24	see what does that to accomplish the goals that

we all want before we were even to consider

recommending anything like that; much less 1 2 anybody actually implementing something like 3 that. I personally think it's premature and not a good idea at this time. 4 5 Commissioner Carrol, go ahead. 6 SECRETARY CARROL: I believe that if you 7 went down that road I think that needs to be a local thing. I think that -- and I've seen it 8 9 done in different places where the county funds 10 an ombudsman that works and becomes an 11 independent body that can investigate and 12 provide some type of independent report. They 13 don't have a direct line oversight. But that's 14 something that the school board and the county and the people on the local community need to 15 work out because that's where it needs to be 16 17 funded. And it will be inherently local. 18 But a model like that can work. You just 19 get everybody on the ground to support it. I 20 don't think that the state could mandate --21 well, I don't think it would be effective to 22 mandate that in one county. 23 SHERIFF GUALITERI: Chief Lystad, go 24 ahead.

CHIEF LYSTAD: So to Commissioner

1	Schachter's point, there already exists the
2	Office of Inspector General for Broward County.
3	And this is well within their guidelines. Now,
4	whether or not they'll react to this report, I
5	can't speak to that. But there already exists
6	an Office of Inspector General that has
7	authority to look at this issue.
8	MR. SCHACHTER: They're not independent,
9	and they're overseen by the superintendent and
10	the board. So they're not able to they
11	don't have subpoena power. They're not be able
12	to do what they really should be doing
13	unfortunately.
14	SHERIFF GUALTIERI: All right. Anything
15	else on that?
16	Do you have another issue, Mr. Schachter?
17	MR. SCHACHTER: Yes. So when we had
18	Dr. Nevin Smith do his 20-year active assailant
19	analysis he pointed out that one of the things
20	that we found out were that 50 percent of these
21	mass murderers obtain their weapons from their
22	parents and their relatives. I think it is
23	incumbent upon us to address this fact that
24	parents and citizens that own their guns should
25	have their weapons secured.

1	Based on the evidence that the FDLE has
2	done, 111 people have been killed in 25 school
3	shootings from weapons that murderers obtained
4	from their parents and relatives. 213 people
5	have been injured in these incidents. If
6	parents and relatives would secure their
7	weapons, I feel that these kids would not have
8	been able to get them. So I think I would like
9	to have a discussion. I would like to make a
10	motion that these weapons should be secured.
11	They need to be secured. And if parents if
12	these mass murders are perpetrated with stolen
13	weapons, the people who did not secure the
14	weapons need to be prosecuted in my opinion.
15	SHERIFF JUDD: Commissioner Schachter,
16	there is already specific law on the books that
17	deals with if you fail to secure your weapon at
18	home and it falls in the hands of one of the
19	children that there are criminal sanctions
20	currently.
21	MR. SCHACHTER: There's a mandate that the
22	weapon should be locked up?
23	SHERIFF GUALTIERI: No, and there can't be
24	Mr. Schachter, on that I don't believe. And
25	here's why. If you own a weapon and you have

it for self-protection in your home is is that 1 2 you need to be able to access that weapon. 3 Most people have weapons for self-protection. And at 3:00 in the morning if somebody's 4 5 breaking into your home, you can't be going to 6 a safe and you can't be loading it. I've heard 7 all these things that people say about weapons 8 should be stored unloaded, and they should be 9 stored in safes, and they should have gun locks 10 on them all the time, and that should be 11 required by law, and there should be sanctions 12 for not doing it. I wholeheartedly oppose 13 that. I will never support that. 14 I think that if you're in your home 15 especially and you have a weapon for 16 self-protection is that it needs to be readily 17 available for self-protection. That's my 18 position on that. I can't support that. 19 MR. SCHACHTER: I think that one of the 20 things this Commission should be looking at 21 next year is what do the statistics show. 22 know that 111 people would still be alive if 23 these perpetrators would not have been able to 24 get these weapons.

SHERIFF GUALTIERI: Well, you can't say

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that either. I understand what you're saying, but that's a pretty broad statement, pretty conclusory statement. You know, you can't say that they wouldn't have obtained some other weapon or some other way of accomplishing what they wanted to. I hear what you're saying, but that's a very broad statement.

MR. SCHACHTER: I just think it's unacceptable for us to say, ah, you can't do anything about it. If we can identify that half of the cases of these school mass murderers are using weapons they got from the parents, there needs to be something that this Commission can address if we're trying to reduce these murders and increase the safety of our schools and our kids and teachers.

If this Commission can think of something,

I certainly would be in favor of doing this.

This is the whole point of this, to prevent
these from happening.

SHERIFF GUALTIERI: I think we have come up with yesterday and today and what's in this report a significant and considerable number of findings and recommendations that will, if implemented, make the schools safer and make

the communities safer, make the kids safer, safe lives. And I think that all needs to be given a chance to come to fruition and then evaluated from there and see what the next steps are. But we have done a lot.

MR. SCHACHTER: And I agree with you, and I want to thank all of you for taking all of this time and energy away from your families, and I know that the 17 familles really appreciate all of your time and effort. Thank you, Sheriff Gualtieri and your staff and the entire FDLE.

SHERIFF GUALTIERI: Mr. Petty.

MR. PETTY: And maybe, Mr. Schachter,
maybe one of the things we can do. We've
looked at everybody that we felt like had some
responsibility in either acting to prevent,
hopefully to prevent, but at least was a part
of the shooter's life and could have done
something. The one area we haven't really
looked at is the area Mr. Schachter sort of is
describing here, which is should we look at
making some recommendations. And I know there
are some very touchy issues here and you've hit
on those, Mr. Chair. But there was some

1	familial responsibility here for the easy
2	access to weapons. I know when he turned 18
3	that all changed. He became an adult and
4	that's a tough one. But the facts support what
5	Mr. Schachter is saying in that a lot of these
6	kids are minors and they're getting unsecured
7	weapons.
8	And maybe, again, Mr. Schachter, maybe if
9	there is a specific proposal that we could come
10	back and discuss or there's some research on
11	the topic that says these things are effective
12	in preventing, maybe that's something we can
13	discuss as a Commission in a future meeting if
14	that's is that acceptable?
15	MR. SCHACHTER: That would be great.
16	Thank you.
17	SHERIFF GUALTIERI: Sheriff Judd.
18	SHERIFF JUDD: If you allow me, 790.174,
19	Safe storage of firearms required.
20	A person who stores or leaves, on a
21	premise under his or her control, a loaded
22	firearm, as defined in s. 790.001, and who
23	knows or reasonably should know that a minor is
24	likely to gain access to the firearm without
25	the lawful permission of the minor's parent or

1	the person having charge of the minor, or
2	without the supervision required by law, shall
3	keep the firearm in a securely locked box or
4	container or in a location which a reasonable
5	person would believe is secure with a trigger
6	lock, except when the person is carrying the
7	firearm on his or her body or within such close
8	proximity thereof and on and on and on.
9	It's a misdemeanor of the second degree.
10	So I think what you're recommending is in law
11	now. It's a misdemeanor of the second degree.
12	And I don't want to speak for you, but maybe
13	the easier push is say, Hey, let's move it from
L 4	a misdemeanor of second degree to a misdemeanor
15	of first degree or a third degree felony.
16	MR. BARTLETT: It is a felony if there is
L7	death involved as a result of them getting the
18	gun.
19	SHERIFF JUDD: A minor, it means any
20	person under 16 according to this.
21	So there's law there. So if you want to
22	look at it, and maybe come back at next
23	meeting, 790.174.
24	MR. SCHACHTER: And if there 17, 18 the
25	law doesn't apply?

1	SHERIFF ASHLEY: 18 they're an adult.
2	SHERIFF GUALTIERI: Again, if you're
3	talking about broad-based, that everybody that
4	owns a firearm that's what I understood you
5	were saying is that everybody that owns a
6	firearm should be required to keep that firearm
7	secured and in a lockbox, et cetera, at all
8	times. I think that's what I understood what
9	you were asking for; am I correct?
L 0	MR. SCHACHTER: I mean, it's 14 through 19
1	is what the statistics show. I think it should
12	be more than a misdemeanor.
13	SHERIFF GUALTIERI: As Sheriff Judd
4	pointed out, Commissioner Bartlett pointed out
15	is is that there already is a provision in
16	Florida law as it relates to minors. There's
17	not beyond that. So I guess we should just be
18	procedurally correct. I think I heard you say
19	you had a motion. I'm not sure exactly what it
20	was, but you had a motion. Is there a second
21	for the motion?
22	MR. PETTY: I'll second.
23	SHERIFF GUALTIERI: Tell me what the
24	motion is again.
>5	MR SCHACHTER. I'll withdraw the motion

SHERIFF GUALTIERI: Okay. Show the motion is withdrawn.

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We're going to talk about some next steps now as far as where we're going from here. As far as the report's concerned, we're going to take all of the work that was done here yesterday and today and make those modifications to the findings and the recommendations. And we're still in the process of working heavily on the draft report itself, all of the fact sections. Remember, if you have any suggestions on the fact sections, that is Chapters 1, 2, 3 and 16, that we didn't cover or any of the chapters that we did cover in the fact sections, if you would get that information to Heather by close of business on Monday. We have a little flexibility in there, but we really need it as best we can by close of business on Monday.

We're going to continue to work on the fact section throughout next week. Make these changes. And then, of course, the following week is Christmas week. And the plan is is to have the editor at that point. We'll stop, turn it over to an editor, that is going to

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take a couple days, and review it. We also have to draft, and I'll be working on that, is the executive summary that is not drafted at all now. So what I think what we want to do is to once we get it all together is to send that report out to you all and give everybody a chance to read it in total including the executive summary. And then probably at some point, and I don't know exactly when because this is going to be a forward process, but at some point probably to convene a call just to have hopefully a consensus to approve the report, that we have a motion and a second to approve the report as you received it, and we get an affirmative vote. And that way everybody has a chance to have seen and weighed in on, so that as we submit this report it's knowing that it is with the formal approval of this body.

I think we were able to get through everything we needed to. I can't see us in any effective way having anything in the call other than a vote on approving it unless there's something absolutely earth-shattering that has to be discussed. But it will not be a long

call to do. That I hope. And that we can put this together and nobody sees anything in that final report that they can't live with knowing that it is an initial report and that we still have a lot of work ahead of us and there will be plenty of opportunities to supplement that report and submit additional reports.

So if anybody's got any concerns about that, that is the plan, let me know. We can talk about it, but that's my suggestion as to how we move forward here for the next couple of weeks.

SHERIFF JUDD: I think you've done an awesome job leading us through the last two days. It's been a lot of work. And this Commission is just absolutely chock full of totally wonderful people. Thank you all for your service.

SHERIFF GUALTIERI: Thank you.

So moving forward my plan is not to have a meeting in January. We need to kind of regroup. I know we'll see where we'll schedule the next meeting for. We know we have a number of things that we need to do. We need to bring back in Sheriff Israel, Superintendent Runcie,

others. I don't know what number and percentage to assign to it, but I think we're significantly done with the investigative phase of trying to figure out what happened at Stoneman Douglas and that we'll wrap up some of those loose ends, continue to do some of that investigative work that needs to be wrapped up.

But as we move forward we're more focusing on the solutions and figuring out what can be done to make it safer and better because now we are armed with so much about what happened and that we kind of go in that direction.

The other thing is -- and see if we can give you a brief and an indication of what you all want to do with this -- the statute says that we're supposed to look at not only this event, but other mass assailant incidents that occurred in Florida. The two that come to mind, of course, the Fort Lauderdale Airport shooting which was not a mass casualty, but it certainly qualified as an active assailant event, and, of course, Pulse Nightclub in Orlando. I believe those incidents have been fully investigated, thoroughly analyzed and after action reports.

1	Do you all want to and there are people
2	that can do it do you all want to hear some
3	type of a presentation on those, or are we just
4	going to still continue to be focused on the
5	MSD event? Is there a desire of the group to
6	have a presentation on those? I know some of
7	us have heard those presentations. Some of us
8	have not. What do we want to do in that
9	regard? I can't think of if anybody can
10	think of any other ones that we need to even
11	consider. The only two that come to mind for
12	me in recent times are Pulse and Fort
13	Lauderdale. But what do we want to do about
14	that?
15	SHERIFF JUDD: I recommend that we get
16	this finished first before we start the path.
17	And then if we want presentations on the others
18	later, we've got certainly significant time for
19	that.
20	SHERIFF GUALTIERI: I just want to make
21	sure that I put it out there and give you all a
22	chance to weigh in on it. So we'll just let it
23	sit for now? Let those others sit for now.
24	The other thing I'm going to do and ask
25	Jennifer to do probably just after the

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holidays, as we get into the first week of

January, is to send out an email to all of you

and we'll give you a date that we'll ask a

response back, and ask you all to give us your

ideas about what you want us to cover, the

topics you want us to cover moving forward in

2019 because I'd like to hear from all of you

as to the areas and what you consider to be the

priorities. And then we'll take all that

information we get back from you with the

specific topics and your priorities, put it all

together, and that will help us set the agenda

SHERIFF JUDD: Also, before we close,

in what we do for 2019.

Sheriff.

certainly if I were one of the agencies that were the topic of conversation here I would be following all of these meetings. But at what point can we release a copy of that to those agencies in all fairness so that they can get started on things that that they want to do themselves. Is that public record the day it hits the Governor's desk, and can we at that point go ahead and give it to the other

agencies? So that I want to give them the

opportunity to self-correct.

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SHERIFF GUALTIERI: So they already have 2 it. And what I did was, because I think it's a 3 fair thing to do, is that I provided what I 4 consider to be all the stakeholders in the 5 6 report, which is Henderson Behavioral Health, 7 Broward County schools, Broward County Sheriff's Office and the Coral Springs Police 8 9 Department all have a copy of it. And I asked 10 them to review it for a number of reasons. 11 they have it. But especially for facts because 12 I think facts are important. I think factual 13 accuracy is paramount. And I've asked them to 14 review it and to provide us with any feedback 15 that they have not on recommendations, not on 16 findings, but only things in there that are 17 absolutely factual by mid next week. So they 18 have it. They're reviewing it for those facts 19 so they can see it. But to answer your 20 question, it is public record. And since we've 21 met yesterday morning, everything that is posted on the Commission's website anyway. 22 23 it is out there. But they were provided with 24 that earlier in the week.

And I'll be clear with you and I've been

1	clear with them is is that they have no input,
2	zero, as far as the findings and
3	recommendations are concerned. Again, it's
4	only fair. The last thing I want and I'm sure
5	you want and I don't think we have, but I want
6	to make sure that we haven't missed anything
7	and that we are misstating because there is
8	so much here that we are misstating anything
9	from a factual standpoint. And that's the only
10	thing that they're looking at it for.
11	SHERIFF JUDD: And this is for next year,
12	another conversation. It's late in the day. I
13	would like to see this Commission consider
14	creating a matrix of we were telling
15	everybody they need to communicate. There's
16	got to be cross-communications. There's got to
17	be systems and processes. It would be nice to
18	have a matrix to say here's what we expect, so
19	that we all get wraparound services and
20	wraparound interactions and that there is no
21	mistake of what we expect from EMS, fire, law
22	enforcement, mental health and on and on and
23	on.
24	SHERIFF GUALTIERI: Okay. Sheriff Ashley.
25	SHERIFF ASHLEY: I haven't been able to do

this in the last nine months that this has been going on. I just want to thank this Commission and the Chair specifically. And more specifically the staff of this Commission and your investigators. I've never seen anything like it. It truly is meaningful work and work that will long outlive us if we can get these things accomplished.

And I have a whole list of things that I would like for us to address that are big topic subjects. Whether it's psychotropics. Whether it's video gaming. I mean, all of these things that I think this Commission can still do in addition to the good work that's already been done.

SHERIFF GUALTIERI: When we send out that email, please share it and then we'll put together the list and all.

Like all of you, the staff and all of the investigators have done just a tremendous job, and we thank them for everything that they've done. It really has been -- it's not cliche -- it's been a tireless effort and a whole bunch of people have really worked extremely hard for the last eight months, so I certainly

1	appreciate everybody's work and their efforts
2	and what they're going to continue to do as we
3	move forward. And you can't do it unless
4	you've got a lot of good people behind you and
5	with you, and we've had that throughout this
6	process. So we certainly appreciate
7	everybody's work and their efforts.
8	Before we wrap up we do have one citizen
9	comment. And that's Gay Valimont.
10	MR. PETTY: Sheriff.
11	SHERIFF GUALTIERI: Yes, Mr. Petty, go
12	ahead.
13	MR. PETTY: I'd be remised if I didn't add
14	my thanks to the Commissioners and to the
15	staff. The work that was done here to
16	establish the facts, which I think I'm most
17	proud of, that we've gotten to a set of facts
18	that we can all agree on and understand what
19	happened and be able to move forward and make
20	recommendations is you've honored our loved
21	ones by doing that, and I thank you for that.
22	SHERIFF GUALTIERI: Thank you.
23	MR. SCHACHTER: Sheriff, can I just make
24	one more comment, and that is I would like to
25	have a moment of silence for tomorrow is the

1	6th anniversary of the Sandy Hook massacre.
2	And we do want to honor those victims and tell
3	the families that we are thinking about them.
4	SHERIFF GUALTIERI: Okay. So why don't we
5	have public comment and we'll do that just
6	before we break.
7	Go ahead, ma'am. You've got three
8	minutes.
9	MS. GAY VALIMONT: Thank you. My name is
10	Gay Valimont. I'm the Volunteer Chapter Leader
11	for Florida Moms Demand Action for Gun Sense in
12	America.
13	I'm here today because like so many
14	parents in Florida I'll never forget how I felt
15	on February 14th when 17 lives were taken.
16	That's why I'm standing here today to testify
17	against the Commission's recommendation that
18	teachers be allowed to carry guns in schools.
19	I know that everyone in this room has the
20	same goal. We want to keep our children safe.
21	But I also know that there is no evidence that
22	arming teachers will protect our children. In
23	fact, research indicates that allowing teachers
24	to carry guns will make children less safe.
25	The risk of access and unintentional discharge

is simply too great. Just this year a teacher discharged a firearm in a California classroom injuring one student. And a teacher in Georgia barricaded himself in a classroom and discharged his gun. Our teachers can also complicate the police response. After the shooting of 12 police officers in Dallas a few years ago the chief of police said, "The officers on the ground didn't know who the good guys were while the shooting was going on."

And let's consider for a moment a practical reality of arming teachers. Should a teacher leave the children in a classroom during an active shooting situation to pursue a shooter leaving their children unattended during a crisis? Will the teachers aim be accurate enough to fire down a hallway between their colleagues and the students? We know there is a better way of protecting our kids than putting guns in our schools. Mainly by preventing people from intending -- people intent on doing harm from getting guns in the first place.

Arming teachers creates the illusion that we are protecting our children when we are in

1	fact putting them in more danger. Please
2	reconsider your recommendation and oppose
3	arming teachers in Florida schools.
4	Thank you.
5	SHERIFF GUALTIERI: Thank you.
6	So Mr. Schachter, you said tomorrow is the
7	anniversary
8	MR. SCHACHTER: 6th.
9	SHERIFF GUALTIERI: So why don't we have a
10	moment of silence in recognition of the Sandy
11	Hook victims and really all the victims of mass
12	casualty incidents.
13	MR. SCHACHTER: As a matter of fact there
14	was a school shooting today.
15	SHERIFF GUALTIERI: So we'll have a moment
16	of silence in recognition of the victims.
17	(Moment of silence.)
18	Thank you.
19	So that will be the plan as we move
20	forward, and we'll be in touch with everybody
21	about what the date will be.
22	So everybody, safe travels and have a
23	Merry Christmas and a happy holiday season, and
24	we'll see and talk to you shortly.
25	(Proceedings concluded at 4:46 p.m.)

1	CERTIFICATE OF REPORTER
2	
3	STATE OF FLORIDA)
4	COUNTY OF LEON)
5	
6	I, Doreen Mannino, Court Reporter, do hereby certify
7	that I was authorized to and did report in stenotypy and
8	electronically the foregoing proceedings, and that the
9	foregoing pages constitute a true and correct
10	transcription of my recording thereof.
11	IN WITNESS WHEREOF, I have hereunto affixed my
12	hand the 4th day February of September 2019 at
13	Tallahassee, Leon County, Florida.
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18	Doreen M. Mannino
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