# Florida Department of Law Enforcement and Florida Criminal Justice Executive Institute

# **Biennial Report** January 2009 to December 2010



Commissioner Gerald M. Bailey January 2011

# **INTRODUCTION**

In 1990, the Florida Legislature created the Florida Criminal Justice Executive Institute (FCJEI) to train criminal justice executives on interpersonal skills relating to diverse populations with an emphasis on the awareness of cultural differences. FCJEI was established within the Florida Department of Law Enforcement (FDLE) and is directed by a policy board. Per Section 943.1757(2), F.S., this report summarizes the efforts of FCJEI from January 2009 to December 2010.

# PROGRAMS

FCJEI offers four primary programs targeting various levels of leadership in Florida's criminal justice community. The *Chief Executive Seminar (CES)* is offered to the agency chief executive in county, municipal and state criminal justice agencies. CES is an in-depth program that teaches the fundamentals for success in managing criminal justice operations within Florida's everchanging communities. Each small class reflects a broad spectrum of experience, professional disciplines and geographic distribution. CES is an exceptional and widely-respected educational experience. The class meets once each month for four days for a total of three sessions. During this reporting period, three classes were delivered to 63 criminal justice executives (Appendix A).

The *Senior Leadership Program (SLP)* targets mid-level management in Florida's criminal justice community. SLP is designed to provide continued education for the development and refinement of leadership skills for these professionals. Program participants engage in a study of individual leadership skills, styles and characteristics, with applications to leadership in teams, organizations, and the community. Strategic thinking and planning, innovative problem solving, and leadership of change are program components that will prepare criminal justice professionals to create and lead change in criminal justice organizations and in Florida communities. The program consists of nine separate weeklong sessions, spaced approximately six weeks apart, with significant reading and an independent research requirement to be completed outside of the program meeting times. During this reporting period, one class was delivered to 28 senior criminal justice professionals (Appendix B).

The *Florida Leadership Academy (FLA)* was created to meet the need for formal training for entry-level supervisors. FLA prepares first-line supervisors in criminal justice organizations to exemplify the character and integrity expected of criminal justice professionals. The program examines the various components necessary to be an effective leader. Participants in FLA learn skills necessary to support the needs of their agency and needs within the community. FLA exposes its participants to ethical dilemmas common in criminal justice and provides tools in exercising good judgment as a supervisor. Each module of curriculum provides further insight towards proactive problem solving, effective communication and related supervisory skills. FLA meets once a month for one week for a total of four sessions. During this reporting period, five classes were delivered to 148 criminal justice professionals (Appendix C).

The *Executive Leadership Seminar (ELS)* is an educational opportunity for top-level management other than chief executives of Florida criminal justice organizations. ELS is

delivered in three sessions, each emphasizing a different aspect of leadership. Topics include environmental scanning, the influences of culture on policy, presentation skills, ethics, values of organizations, generational differences, the vision of leaders, and the leadership of change. The goal of ELS is to provide a continuing education forum for the development and refinement of leadership skills for Florida's criminal justice professionals. The seminar focuses on quality in leadership and promoting the ability to create and lead change. During this reporting period, no classes were delivered (Appendix D).

FCJEI also offers a series of workshops and seminars on specific leadership topics for the continuing development of criminal justice executives, managers, and leaders. The *Continuing Executive Development (CED)* (Appendix E) classes are developed around advanced law enforcement subjects and contemporary issues of interest to criminal justice professionals at every level of leadership. The classes range in length from one to five days and are offered throughout the state. Much like the CED courses, FCJEI also offers advanced courses for both executives and non-executives on a variety of topics through the *Center for Advanced Law Enforcement Studies (CALES)* (Appendix F).

In addition to the educational opportunities offered by FCJEI, mentoring and networking are encouraged. The *Graduates Education Conference* is held annually in various cities throughout the state for three days. It is exclusively for FCJEI graduates and provides a seminar on current dilemmas faced by criminal justice professionals. The conference provides Florida's criminal justice leaders the opportunity to share invaluable information and problem solving techniques with other agencies (Appendix G).

#### **NEW INITIATIVES**

#### New Program – Executive Future Studies Program

As a result of budgetary restrictions, the FCJEI created a four week research program for middle management designed as a substitute for the Senior Leadership Program. *The Executive Future Studies Program (FSP)* provides a continuing education forum for the development and refinement of leadership skills for Florida's criminal justice middle management professionals. Participants learn the science of futures forecasting, including the conduct and assessment of futures-oriented research. Managing generations, organizational culture, ethics, and leadership of change are other program components which will prepare criminal justice professionals to create and lead change in criminal justice organizations and in Florida communities. The program consists of four, weeklong sessions spaced approximately six weeks apart with significant reading and an independent research requirement to be completed outside of the program meeting times. During this reporting period, one class was delivered to 27 senior criminal justice professionals (Appendix H).

#### **Online Mandatory Retraining**

Florida Statute requires all law enforcement officers in Florida to obtain 40 hours of training, including four specific classes, every four years to maintain their sworn certification. In 2007, the FCJEI developed 15 online training classes to provide officers flexibility in obtaining the

mandatory training. These classes, varying in length from one to five hours, were published on the FDLE website and made available, free of charge, to all sworn law enforcement professionals in Florida. During 2009 and 2010, more than 26,351 certificates were issued to officers at over 140 agencies. The officers completed more than 40,000 hours of training.

The FCJEI Policy Board, with the assistance of staff and participants in the various programs of the FCJEI, will continue to assess the needs of criminal justice professionals and offer quality training to improve the delivery of criminal justice services in Florida. FCJEI enjoys a national reputation for excellence with over 1,300 graduates to date (Appendix I).

# SUMMARY

The training offered by FCJEI will continue to focus on organizational culture and the diversity of a contemporary workforce; human diversity; ethics and integrity; interpersonal skills; organizational values, vision of leaders, and organizational change; Florida demographics; and generational differences. FCJEI will continue to create an educational and training environment that responds to these issues, focus on contemporary issues identified by our customers, and anticipate future needs to best serve the criminal justice community of Florida.

# **APPENDIX A - CHIEF EXECUTIVE SEMINAR**

# **Course Outline: SESSION 1 - DEFINING THE FUTURE**

As an introduction to the organized study of the future, this session focuses on several major issues affecting the future of criminal justice in Florida. A discussion of forecasting methods and environmental scanning is followed by a detailed analysis of the implications of technology advances, demographics and economics for the future of Florida. The session ends with a discussion of roles for the criminal justice executive in formulation of strategic plans and policy to meet emerging issues and trends that will impact the criminal justice system in Florida.

#### **SESSION 2 - ORGANIZATIONAL REALITIES**

Increasing diversity in the workforce sets the stage for a discussion of current models of human resource management, the assessment of organizational culture, and the influence of culture on the implementation of policies and directives in the organization. *Organizational Realities* also explores strategies for maximizing the strengths and contributions of all members of the organization. The session closes with a discussion of the practical benefits derived by leaders who align member behaviors with the values and vision of the organization.

#### **SESSION 3 - THE LEADERSHIP CHALLENGE**

This session explores the role of the criminal justice executive in setting and demonstrating ethical standards for the organization. *The Leadership Challenge* also provides an overview of important leadership behaviors along with the introduction of a framework for identifying, developing, and implementing a vision for the organization. The series closes with a discussion of issues related to the management of change and strategies for leading successful change.

(All Classes held in Tallahassee)

#### **CES 42**

Session 1: May 19-21, 2009 Session 2: June 22-25, 2009 Session 3: August 10-13, 2009 Participants: 15

#### **CES 43**

Session 1: February 25-28, 2010 Session 2: March 25-28, 2010 Session 3: April 19-22, 2010 Participants: 24

#### **CES 44**

Session 1: September 27-30, 2010 Session 2: October 18-21, 2010 Session 3: November 15-18, 2010 Participants: 24

# **APPENDIX B - SENIOR LEADERSHIP PROGRAM**

#### Course Outline: SESSION 1 - INTRODUCTION TO LEADERSHIP

*Introduction to Leadership* gives participants in SLP an overview of program requirements including goals and objectives for each individual session, reading requirements, and expectations for individual research projects. This session also provides an introduction to research in the social sciences, an introduction to personal leadership styles, insight into the interactions of individuals in teams, and the establishment of ethics and integrity as the foundation of leadership practices.

#### **SESSION 2 - DEFINING THE FUTURE**

*Defining the Future* provides participants with an understanding of the definitions, assumptions and components of futures studies. This session also includes a discussion of creativity and problem solving, demographics and economics as drivers of the future, and a retrospective of Florida emphasizing the importance of the influence of history on the future. Exercises introduce the concept of futures forecasting with applications to criminal justice issues.

#### **SESSION 3 - FORECASTING THE FUTURE**

*Forecasting the Future* builds on the components and concepts presented in Session 2 and presents an overview of futures research and specific research methods which result in a forecast. Applications of forecasting methods allow the identification and analysis of emerging trends and issues. An automated trend analysis is demonstrated, scenario writing and future mapping as strategic planning tools are discussed and other research methods useful in the social and behavioral sciences are described.

#### **SESSION 4 - LEADERSHIP IN A HIGH-TECH FUTURE**

*Leadership in a High-Tech Future* familiarizes program participants with methods of identifying and analyzing emerging technologies impacting the criminal justice system. This session emphasizes methods to identify criminal justice applications for emerging technologies, problem solving in applications design, human factors interactions in technology intensive environments, and other leadership issues related to technology.

#### **SESSION 5 - INDIVIDUAL RESEARCH PROJECTS**

This session continues the study of processes and skills associated with research in the social and behavioral sciences. Program participants present proposed individual research problems, research questions, and methods, for critique by research specialists and other class members. The Internet is introduced as a research tool, and creative ways to improve written communications in teams and organizations is discussed. The research project exercises and strengthens concepts learned throughout the program and makes a significant contribution to the criminal justice community.

#### **SESSION 6 - DEVELOPING LEADERS IN TEAMS AND ORGANIZATIONS**

Developing Leaders in Teams and Organizations reviews and describes leadership styles and leadership characteristics, and introduces the concept of different roles for public administrators in organizations and the community. Session six also discusses leadership role preferences in teams and organizations. This session describes emerging theories and practices in human resources management and begins a discussion of workforce diversity.

#### **SESSION 7 - LEADERSHIP IN ORGANIZATIONS AND THE COMMUNITY**

*Leadership in Organizations and the Community* builds on the descriptions and definitions established in Session six in a discussion of the vision of leaders and the culture and values of organizations. Cultural diversity, sensitivity to diversity in the workforce, and the value of cultural differences to the organization in relation to the community are discussed.

#### **SESSION 8 - LEADERSHIP OF CHANGE**

Current theories of strategic planning, strategic thinking, and strategic decision-making are introduced in *Leadership of Change*. Creativity and innovation in solving problems in the organization and the community are discussed. Current theories of change management and the leadership issues related to creating change in organizations are also described and discussed.

#### **SESSION 9 - SENIOR LEADERSHIP COLLOQUIUM**

The *Senior Leadership Colloquium* is the formal presentation of individual research projects. Presentations are aided by panels of subject-matter experts and are evaluated on the basis of originality of work, focus on criminal justice issues, a futures orientation, and adherence to acceptable research principles and practices. The research of SLP participants is published on the FCJEI Web site.

(All Classes held in Tallahassee)

Class 13

Sessions 1-6: Previously reported Session 7: February 2-6, 2009 Session 8: March 16-20, 2009 Session 9: May 11-15, 2009 Participants: 28

# APPENDIX C - FLORIDA LEADERSHIP ACADEMY

# Course Outline: SESSION 1 - LEADERSHIP AND MANAGEMENT

Session one includes a comprehensive course overview; a description of research related to police and corrections sergeants; a discussion of contemporary issues identified by criminal justice sergeants, middle managers, and executives; and a history of FCJEI. Participants learn the importance of individual contributions to the group and their role in shaping the future of their organization. The session covers the principles of situational leadership and aspects of team building. Participants learn about various personalities using the Myers-Briggs Type Indicator©. Various types of power and motivational strategies are covered during this session.

# **SESSION 2 - COMMUNICATION, PROFESSIONALISM AND ETHICS**

Session two provides participants in FLA with the opportunity to learn written and oral communication skills necessary to support the needs of their agency. This week covers strategies to effectively communicate with the media and practice a professional response. In addition, the session exposes its participants to ethical dilemmas common in criminal justice and provides tools in exercising good judgment as a supervisor. Each unit of curriculum this week provides further insight towards proactive listening skills, effective communication and an expanded understanding of ethics in a criminal justice setting.

#### SESSION 3 - LEGAL ISSUES, DECISION MAKING AND CHANGE MANAGEMENT

Session three prepares participants to effectively address the legal and liability issues faced by supervisors in the criminal justice system. The session helps to prepare participants to understand the most current laws affecting the criminal justice system, such as use of force. Participants are given guidance in the areas of decision making, managing change, working with generational issues, and holding themselves and their subordinates accountable for upholding the standards of the agency.

# SESSION 4 - ORGANIZATIONAL SKILLS, PERFORMANCE MANAGEMENT AND STRESS

Session four provides essential skills for supervisors to remain proactive in their supervisory duties. Through applying the principles of time management to criminal justice issues, participants practice the effective and efficient use of resources to get more quality work done in less time. Participants prepare to meet the challenges of developing, coaching, mentoring, evaluating and disciplining subordinates in such a way as to positively improve performance on the job. Participants also learn skills necessary to support the technical and administrative needs of their agency. Since these duties are both stressful and demanding, this session provides practical ways for supervisors to reduce stress and control emotion in critical moments frequently encountered by a criminal justice supervisor.

#### Florida Leadership Academy Class 13

Session 1: January 11-15, 2010 Session 2: February 15-19, 2010 Session 3: March 22-26, 2010 Session 4: April 12-16, 2010 Location: Daytona Beach, FL Participants: 34

#### Florida Leadership Academy Class 14

Session 1: January 11-15, 2010 Session 2: February 15-19, 2010 Session 3: March 8-12, 2010 Session 4: April 12-16, 2010 Location: Orlando, FL Participants: 35

#### Florida Leadership Academy Class 15

Session 1: February 22-26, 2010 Session 2: March 22-26, 2010 Session 3: April 26-30, 2010 Session 4: May 24-28, 2010 Location: Tampa, FL Participants: 26

#### Florida Leadership Academy Class 16

Session 1: March 16-19, 2010 Session 2: April 19-23, 2010 Session 3: May 10-14, 2010 Session 4: June 14-18, 2010 Location: Miami, FL Participants: 24

#### Florida Leadership Academy Class 17

Class cancelled due to low enrollment.

#### Florida Leadership Academy Class 18

Session 1: October 11-15, 2010 Session 2: November 8-12, 2010 Session 3: December 13-17, 2010 Session 4: Will be included in subsequent reporting period Location: Ft. Myers Participants: 29

# APPENDIX D - EXECUTIVE LEADERSHIP SEMINAR

# Course Outline: SESSION 1 – DEFINING THE FUTURE

In an introduction to the organized study of the future, "Futures Studies" focuses on several major issues affecting the future of criminal justice in Florida. This includes a discussion of forecasting methods and environmental scanning followed by a conversation concerning creativity and problem solving, demographics and economics as drivers of the future. This session also includes a discussion of the role of the criminal justice professional in strategic planning and the development of organizational mission, vision, and values in anticipation of emerging issues, trends and events which will impact the criminal justice system in Florida.

# SESSION 2 – ORGANIZATIONAL REALITIES

Increasing age diversity in the workforce sets the stage for a discussion of managing generations and succession planning for those generations. This session also includes organizational culture, listening, and a discussion and analysis of Myers-Briggs personality type.

#### **SESSION 3 – LEADING CHANGE**

*Leading Change* explores the role of the criminal justice professional by conveying the values and defining the ethics of an effective, futures-oriented organization. This session explores the practical benefits derived from the alignment of ethics, vision and values and closes with a discussion of leading change.

No classes were held January 2009 through December 2010.

| Class Title   | Location        | Dates                 | Participants |
|---|-----------------|-----------------------|--------------|
| Challenges for Criminal Justice                                 | Jacksonville    | October 13-14, 2009   | 33           |
| Leadership  | Deerfield Beach | April 14-16, 2010     | 25           |
| Managing Generations &  | Sanford         | January 21-22, 2009   | 31           |
| Problem Employees   | Ft. Lauderdale  | March 2-3, 2009       | 16           |
| Future Police Chiefs  | Orlando         | September 21-25, 2009 | 28           |
| Seminar (Partnership with Florida<br>Police Chiefs Association) | Wesley Chapel   | September 20-24, 2010 | 36           |
| Learning to Be a  | St. Pete Beach  | February 24-26, 2009  | 22           |
| Legacy Leader   | Jacksonville    | July 27-29, 2009      | 15           |
|   | Ft. Lauderdale  | October 26-27, 2009   | 24           |
|   | Daytona Beach   | May 17-18, 2010       | 19           |

# **APPENDIX E - CONTINUING EXECUTIVE DEVELOPMENT**

| Class Title                                       | Location             | Dates                | Participants |
|---|----------------------|----------------------|--------------|
| Officer Discipline                                | Lake Mary            | January 26-29, 2009  | 23           |
|   | Tampa                | May 11-14, 2009      | 33           |
|   | Ponte Vedra          | August 3-7, 2009     | 33           |
|   | Deerfield Beach      | April 19-21, 2009    | 24           |
|   | Lake Mary            | February 1-4, 2010   | 31           |
|   | Ponta Vedra          | October 25-28, 2010  | 18           |
|   | Deerfield Beach      | November 2-4, 2010   | 35           |
| Officer Involved Shootings                        | Tampa                | November 3-5, 2010   | 24           |
| Understanding Militant                            | Orlando              | March 23-25, 2009    | 26           |
| Islamist Terrorism                                | Jacksonville         | May 18-19, 2009      | 17           |
|   | Deerfield Beach      | October 28-30, 2010  | 11           |
|   | Panama City          | February 17-19, 2010 | 9            |
| Managing the Law Enforcement<br>Training Function | Sarasota             | January 5-6, 2009    | 17           |
| Effective Budgeting for                           | Ft. Lauderdale       | February 25-27, 2009 | 22           |
| Criminal Justice Agencies                         | Daytona Beach        | April 28-May 1, 2009 | 23           |
| C   | Daytona Beach        | June 24-26, 2009     | 11           |
|   | Daytona Beach        | March 29-31, 2010    | 22           |
| Property Room Management                          | Palm Bay             | July 22-23, 2009     | 67           |
|   | Tampa                | December 2-3, 2009   | 85           |
|   | Deerfield Beach      | April 12-13, 2010    | 53           |
| Privacy and Civil Liberties Training              | Tallahassee          | November 18, 2009    | 55           |
| Testifying Made Simple                            | St. Pete Beach       | December 1, 2009     | 25           |
|   | St. Pete Beach       | March 8, 2010        | 20           |
|   | St. Pete Beach       | March 9, 2010        | 24           |
| Operations Guide to Terrorism                     | Altamonte<br>Springs | January 25-27, 2010  | 23           |
| Event and Security Planning                       | Sebring              | January 28-29, 2010  | 35           |

# **APPENDIX F - CENTER FOR ADVANCED LAW ENFORCEMENT STUDIES**

# **APPENDIX G - GRADUATES EDUCATION CONFERENCE**

#### **2009 Conference**

Risk Assessment - Recognizing Internal & Global Risks

Session: April 26-29, 2009 Location: Orlando, FL Participants: 31

The following topics were presented:

- Five concurrent themes to success;
- Why things go right;
- Why things go wrong;
- and Understanding Islamist Militant Terrorism.

#### 2010 Conference

Conference Theme: Leading Organizations through Difficult Economic Times

Session: April 25-28, 2010 Location: St. Augustine, FL Participants: 31

The following topics were presented:

- Florida's Difficult Economic Times;
- Where is Florida Going;
- What can we expect;
- What must organizations do differently;
- and Leading change in difficult economic times.

# APPENDIX H - EXECUTIVE FUTURE STUDIES PROGRAM

#### **SESSION 1**

This session provides participants with an understanding of futures studies. A discussion of forecasting methods and environmental scanning is followed by a detailed analysis of the implications of technology advances, demographics and economics for the future of Florida. Exercises introduce the concept of futures forecasting with applications to criminal justice issues.

#### **SESSION 2**

Session two presents an overview of futures research and specific research methods which result in a forecast. Applications of forecasting methods allow the identification and analysis of emerging trends and issues. Scenario writing and futures mapping as strategic planning tools are discussed and other research methods useful in the social and behavioral sciences are described.

#### **SESSION 3**

This session explores the role of the individual in setting and demonstrating ethical standards for the organization. It also provides an overview of valuable leadership behaviors along with the introduction of a framework for identifying the need for change in an organization. The session closes with a discussion of issues related to the management of change and strategies for leading successful change.

#### **SESSION 4**

During this session, individual research projects are presented. Presentations are evaluated on the basis of futures orientation, adherence to acceptable research principles and practices, and criminal justice focus. The research of the Executive Future Studies Program is published by the Florida Criminal Justice Executive Institute.

#### **Executive Future Studies Program**

Session 1: January 25-28, 2010 Session 2: March 1-4, 2010 Session 3: April 12-15, 2010 Session 4: June 14-17, 2010 Location: Tallahassee, FL Participants: 27

# **APPENDIX I - ONLINE MANDATORY RETRAINING CERTIFICATES**

FCJEI continues to offer 15 online training classes. These classes, varying in length from one to five hours, were published on the FDLE website and made available, free of charge, to all sworn law enforcement professionals in Florida. During 2009 and 2010, over 26,000 certificates were issued to officers at more than 140 agencies. The officers completed more than 40,000 hours of training. The online training classes available include:

- Stress Management in Law Enforcement;
- Use and Control of Informants: A Patrol Officer's Primer;
- Ethics;
- Practical Techniques for Interviewing in Law Enforcement;
- Advanced Interviewing Skills in Law Enforcement;
- Understanding Discovery in Criminal Prosecution;
- Self-Disclosure in Law Enforcement Field Interviews;
- Discriminatory Profiling and Professional Traffic Stops;
- Juvenile Sexual Offender Investigation;
- Domestic Violence;
- Elder Abuse Investigations;
- Constitutional Considerations;
- Criminal Prosecution;
- Fundamentals of Search & Seizure; and
- The Fourth Amendment Practical Guidelines for Search & Seizure.