

**Proposed  
Legislative Budget Request**

**Fiscal Year 2008 – 2009**

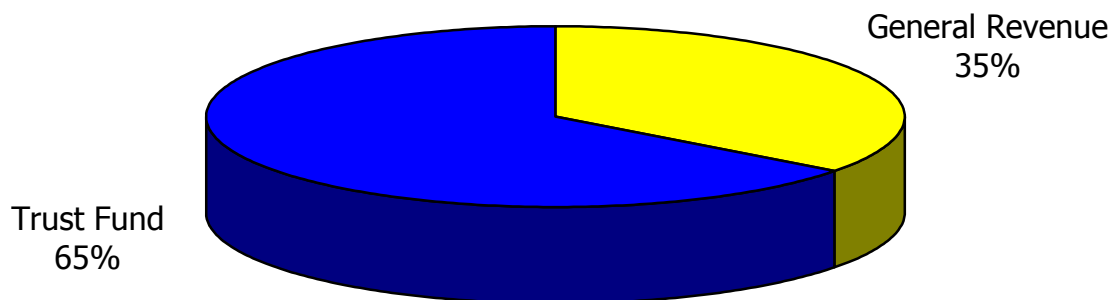
*Gerald M. Bailey, Commissioner  
October 15, 2007*

# FLORIDA DEPARTMENT OF LAW ENFORCEMENT FISCAL YEAR 2007 – 2008 BUDGET



**Total Budget: \$348,034,011**

**Total FTEs: 2,017**



Program	FTE	General Revenue	Trust Funds	Total
Executive Direction and Business Support	127	\$6,218,765	\$98,082,833*	\$104,301,598
Investigations and Forensic Science	1,265	\$113,309,310	\$44,526,324	\$157,835,634
Florida Capitol Police	88	\$81,760	\$6,749,158	\$6,830,918
Criminal Justice Information	425	\$2,640,554	\$58,219,708	\$60,860,262
Criminal Justice Professionalism	112	\$413,981	\$17,791,618	\$18,205,599
<b>TOTAL</b>	<b>2,017</b>	<b>\$122,664,370</b>	<b>\$225,369,641</b>	<b>\$348,034,011</b>

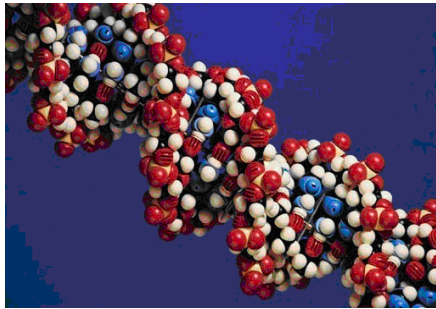
\* Includes \$65 million in federal grant pass through funds

# FLORIDA DEPARTMENT OF LAW ENFORCEMENT FISCAL YEAR 2008 – 2009 BUDGET REQUEST



Issue	FTE	General Revenue		Trust Fund	TOTAL
		Recurring	Non-Recurring		
1. Expansion of Daytona Crime Laboratory to include DNA Services	11			\$1,698,117	\$1,698,117
2. Integrated Criminal History System (FALCON)				\$4,007,575	\$4,007,575
3. Florida Law Enforcement eXchange (FLEX)				\$500,000	\$500,000
4. Implement Chapter 205-167 to Fund Special Risk Retirement to PAF Members		\$215,500		\$215,500	\$431,000
5. Sexual Offender/Predator Unit Expanded Functions & Increased Volume of Requests				\$482,000	\$482,000
6. Criminal History Records Quality Assurance & Data Integration	4			\$267,605	\$267,605
7. Information Technology Infrastructure Replacement				\$125,000	\$125,000
8. Missing Children Information Clearinghouse	4			\$248,105	\$248,105
9. Increase in Officer Certifications & Leadership Training Delivery	2			\$161,869	\$161,869
Fixed Capital Outlay for Tampa Facility Repairs			\$500,000	\$500,000	\$1,000,000
<b>TOTAL REQUEST</b>	21	\$215,500	\$500,000	\$8,205,771	\$8,921,271

## Expansion of Daytona Crime Laboratory to include DNA Services \$1,698,117 Trust Fund; 11 FTEs



The Department is proposing to expand Biology/DNA services to the Daytona Crime Laboratory. Biology/DNA is one of the fastest growing laboratory disciplines. In the last two years, the number of Biology/DNA service requests handled by the Department increased by 20%. Meanwhile, the average number of days to process such requests increased by almost 40% during that same time. Timeliness in the delivery of services is critical to law enforcement agencies and prosecutors, and to the resolution and successful prosecution of criminal cases.

The Daytona Lab currently provides Chemistry and Latent Print services to agencies in Brevard, Seminole, and Volusia counties. Requests from agencies in the area for other forensic services, including Biology/DNA, are currently submitted to the Orlando Regional Crime Laboratory for analysis. In 2006, Daytona area contributors submitted over 1,200 Biology/DNA service requests to the Orlando Lab. Service requests contributed by these agencies account for over half of the total pending Biology/DNA service requests in the Orlando Lab.

Last year, FDLE initiated a statewide 10-point plan to eliminate the backlog of evidence and reduce turn-around times in Biology/DNA and other lab disciplines. To date, over 60% of the DNA backlog has been eliminated even though evidence submitted by contributors continues to increase. Advancements in technology enable scientists to analyze even smaller pieces of evidence with more specificity than ever before and the advance of Y-STR and mitochondrial methodologies ensure continued growth.

This expansion is part of an overall effort to improve service delivery statewide. Adding this discipline in Daytona will result in all seven FDLE Crime Laboratories offering this critical service. In October 2007, the Fort Myers Regional Crime Laboratory began handling DNA evidence. Once fully-functional, the 11 new positions will allow the lab to handle about 60 DNA cases per month. This will help the laboratory system better manage its workload and address the backlog, while enhancing the level of service in the Daytona area and throughout Florida.

### What Service is the State of Florida Buying?

- Increased capability to identify, apprehend, and prosecute criminals
- Timely forensic services to criminal justice customers
- Efficient handling of Biology/DNA evidence

### Performance Measures Affected

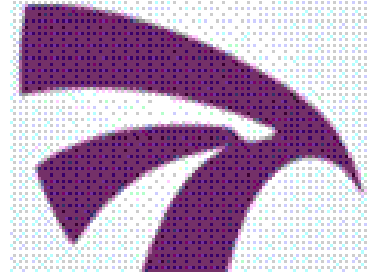
- Number/percent of lab service requests completed
- Average number of days to complete Serology/DNA lab service requests

### Cost

FDLE is requesting \$1,698,117 in trust funds to expand the Daytona Crime Laboratory. This includes recurring personnel funds for 11 FTEs, lease space, and equipment and non-recurring funds for renovations.

## Integrated Criminal History System (FALCON) \$4,007,575 Trust Fund

The Department is requesting funds to acquire information technology equipment, software and services to continue implementation of FALCON. FDLE serves as the central repository for criminal history and fingerprint records in Florida. FALCON is a multi-year implementation of the next generation Integrated Criminal History System (ICHS) to collect, manage, and share criminal history information and improve identification services. The requested funds will move FALCON closer to design completion, including finalization of Build 2A and the Biometric Workflow System and replacement of Computerized Criminal History (CCH) system hardware and software.



Build 2A has enabled Rapid Identification (ID) devices to be used to confirm the identity of probationers when they report in and sexual offenders and predators at registration. The devices are currently being piloted by the Florida Highway Patrol to allow officers to identify individuals at roadside stops. The requested funds will expand the use of Rapid ID devices and create watch lists and automatic arrest notifications for criminal justice agencies. The new Biometric Workflow System (Omnitrak) will replace the current Automated Fingerprint Information System (AFIS) to support image storage (mugshots, scars, marks, tattoos and digitized signatures) and provide greater search capabilities for latent finger and palm prints. The current CCH hardware and software will be incrementally replaced with modern and robust technologies (Linux/Oracle platform) to improve data accessibility. This approach best meets the state's criminal justice agency users' evolving needs and addresses end of life issues of certain system components.

### What Service is the State of Florida Buying?

- Faster and more efficient criminal records processing
- Support the functions demanded by users through advanced technology
- Integrated public and applicant record checks to FDLE's financial management system
- Integrated criminal record information with criminal offender images
- Prompt criminal justice information to criminal justice agencies, government agencies, private businesses, and citizens

### Performance Measures Affected

- Number of criminal arrest records received electronically (through AFIS) for entry
- Number of arrest records created and maintained
- Percentage of criminal arrest information received electronically (through AFIS) for entry into the criminal history system
- Percentage of criminal history information records compiled accurately

### Cost

FDLE is requesting \$4,007,575 in trust funds, including contract services and capital outlay. Additional funds to manage FALCON for FY 08-09 have been allocated in the base budget for Office of Information Resource Management.

## Florida Law Enforcement eXchange (FLEX) \$500,000 Trust Fund



The Department is requesting funds to retain contracted technology staff to continue technical assistance, operational support and ongoing maintenance for the Florida Law Enforcement eXchange (FLEX) system. In the aftermath of September 11, 2001, federal, state, and local jurisdictions recognized that the skillful acquisition, intelligent harnessing and systematic sharing of information was essential to providing adequate domestic security and a top priority to prevention efforts. In Florida, federal domestic security funds have been used to develop separate regional data integration projects.

To maximize the domestic security funds previously invested and ensure statewide coordination and consistency, these regional projects, and an eighth state law enforcement data node, will be connected together by FDLE into a single, statewide data sharing system. FLEX will provide law enforcement across the state with the ability to quickly and easily access and analyze the huge store of criminal justice information found in individual city, county and state law enforcement agencies' records management systems.

Four of the regional systems are in place and a contract was recently signed to develop the remaining three systems and the state node. Data mapping has been completed. The requested funds will establish physical infrastructure, develop/implement basic cross-regional query capabilities, and create analytical abilities and visualization tools. For the first time, local field interview reports, pawn data, incident, dispatch records and offense information will be searchable outside of the agency of ownership. This will provide invaluable information to thousands of users in the criminal justice community.

### **What Service is the State of Florida Buying?**

- Ability for law enforcement officers to quickly and easily access, view and analyze local record management data from other law enforcement agencies
- State of the art information sharing tool to assist in investigating crimes and strengthening domestic security
- Flexible system architecture to ensure future information sharing amongst local, state and federal law enforcement agencies

### **Cost**

FDLE is requesting \$500,000 in trust funds to retain three contract information technology staff persons for ongoing technical coordination, database analysis, administration support, and web design/programming support.

**Implement Chapter 205-167 to Fund  
Special Risk Retirement to PAF Members  
\$431,000  
(\$215,500 General Revenue; \$215,500 Trust Fund)**

The Department is requesting funds for the agency's portion of Special Risk retirement costs for Division of Public Assistance Fraud (PAF) investigators. Chapter 205-167, Laws of Florida, added forensic personnel employed by law enforcement agencies to the Special Risk Class. Committee Substitute for Senate Bill 60 (2005 legislative session) provided an appropriation of \$1.4 million for nine months of Special Risk retirement for FDLE forensic personnel. The Department received a \$500,000 annualized appropriation during the 2006 legislative session. However, the Division of Retirement has since determined PAF investigators also qualify for the Special Risk retirement. The original calculations for the bill did not address the finding that PAF members qualify. This appropriation will properly fund the 2005 legislative mandate.



PAF Investigators are charged with investigating fraud and abuse in Florida's public assistance programs. Primarily, these investigations are in the cash assistance, food stamp, Medicaid, school readiness and subsidized child day care programs. Investigators collect and examine evidence contained in official records and databases to determine if criminal intent can be proven, preserve evidence through chain of custody, document contacts and interviews with numerous collateral contacts, conduct suspect interviews, take sworn statements, and testify in court and administrative hearings relative to cases investigated. Investigations are conducted on program recipients, employees of various assistance programs suspected of compromising their official positions, and providers of day care services. These investigations often include house visits, fieldwork, and surveillance in areas where personal safety is a significant concern.

#### **What Service is the State of Florida Buying?**

- Ability to retain seasoned and skilled fraud investigators
- High quality of service provided by public assistance fraud members

#### **Performance Measures Affected**

- Number of public assistance fraud investigations conducted
- Amount of fraudulent benefits withheld as a result of public assistance fraud investigations

#### **Cost**

FDLE is requesting \$431,000 (\$215,500 recurring general revenue and \$215,500 trust fund) to fund FDLE's portion of Special Risk retirement costs for 91 PAF investigators.

## Sexual Offender/Predator Unit Expanded Function & Increased Volume of Requests \$482,000 Trust Fund

The Department is requesting funds to retain contracted technology staff to support the Sexual Predator/Offender Unit. The Unit maintains the state's Registry of approximately 45,000 sexual predators and offenders, staffs a toll-free nationwide hotline, coordinates the quarterly statewide address verification process, and provides training and analytical support to local law enforcement. It also provides daily assistance to the general public, in-state and out-of-state law enforcement agencies, the media and government officials. In May 2006, Parents for Megan's Law, a national child advocacy watchdog agency, gave FDLE's Sex Offender/Predator Registry an A+ rating. Florida was the only state in the nation to receive this prestigious designation.

Since its formal establishment in 1997, the Registry has seen continual growth in size and demand. The growth has markedly increased since the spring of 2005 after several high profile cases involving the abductions, abuse, and murders of Florida children. As a direct result, the general public, law enforcement agencies, elected officials, state attorneys and public defenders, researchers and media have all dramatically increased their requests for information and assistance. Simultaneously, enhancements have been made to the Registry to improve its utility such as a Spanish translation, quarterly re-registration of offenders/predators, neighborhood searches, e-mail registration, etc.

As a result, greater programming support is now required to maintain the existing applications. And as additional system improvements are implemented, increased programming support is required to make the changes as well as maintain them once they become part of the system's normal operations. As a result, previously established programming staffing minimums cannot be maintained without a significant decrease in the level of services provided. Similar funds were required for the current fiscal year to maintain the Registry.

### What Service is the State of Florida Buying?

- Accurate and complete information on the state's registered offenders and predators
- Timely response to hotline calls and informational requests from the general public
- Adequate technical support for the database and website
- Prompt response and thorough research of questions or concerns
- Assurance Florida's registry maintains its A+ rating by Parents of Megan's Law

### Performance Measures Affected

Number of registered sexual predators/offenders identified to the public

### Cost

FDLE is requesting \$482,000 in trust funds to retain three contract information technology staff to continue maintaining and improving the Sexual Offender/Predator System.



## **Criminal History Records Quality Assurance & Data Integration \$267,605 Trust Fund; 4 FTEs**



The Department is requesting four new positions to help ensure complete and accurate criminal arrest information is provided by local entities. FDLE maintains the state's criminal history database from data submitted by local law enforcement agencies and the clerks of court. The Department generates millions of criminal history reports (rap sheets) each year for criminal justice agencies, non-criminal justice agencies and the public. These rap sheets support decision-making processes

that directly impact the safety of the public. Hiring, licensing, gun purchases, criminal investigations, prosecution, sentencing, and child placement are examples of decisions needing complete and accurate rap sheet information.

The submission of data of more than 3,000 persons arrested each day in Florida has become largely automated. However, a minor glitch in a local computer system can result in thousands of errors that must be manually corrected at FDLE. The process of analyzing submissions and comparing to local agency records has become increasingly complex, requiring both a good understanding of the data and state/local procedures, as well as a high level of expertise with statistical analysis tools. This coordination and troubleshooting is critical to ensuring complete and accurate information.

In addition, as FALCON comes on-line, the Department anticipates maintenance of enhanced arrested persons information (e.g., drivers licenses, tattoos, palm prints, mug shots, etc.). This will require additional coordination with the agencies to obtain initial loads of such information and support the new FALCON data submission standards. Complete and accurate data of these systems is critical to ensuring the public's safety.

### **What Service is the State of Florida Buying?**

- Complete and accurate data for each person booked in database
- Enhanced coordination with agencies providing criminal source data
- Reduced data errors from submitting agencies, thereby reducing FDLE manual corrections

### **Performance Measures Affected**

- Number of criminal history errors corrected
- Percentage of criminal history information records compiled accurately

### **Cost**

FDLE is requesting \$267,605 in trust funds to help maintain quality assurance and integration. The requested positions will improve the state's ability to receive and enter complete and accurate arrest information. Three Government Operations Consultant II positions will work directly with local submitting agencies, both arrest/booking staff and clerks of court. A Government Analyst II position will work in FDLE's Statistical Analysis Center to evaluate missing and incorrect data from a statewide perspective.

## Information Technology Infrastructure Replacement \$125,000 Trust Fund

The Department is requesting funds to replace 10 air conditioning units in its Data Center. The funds will be used in acquiring the new units, planning and engineering services and installation services. Total cost for the units is approximately \$900,000, but the units will be financed through the State's Consolidated Equipment Financing Program. Two quarterly payments totaling \$125,000 would be required in FY 08-09.

The Department operates a Data Center in its headquarters complex in Tallahassee consisting of approximately 9,000 square feet of raised floor area for computer equipment and approximately 1,000 square feet used for uninterruptible power supplies, battery banks and transformers. The Center houses computer hardware and software for a number of critical internal and external information systems and operates on a 7 x 24 x 365 schedule, as many of the systems are available to law enforcement around-the-clock.



Currently, 12 units currently provide temperature control in the Data Center. Two units were installed in June 2001 and are not in need of replacement. The other 10 are approximately 20 years old and have reached the end of their expected life cycle. Failure to replace this equipment increases the risk that one or more air conditioning units will fail and the Department will be forced to shut down mission critical information systems to preserve valuable computer hardware. This would negatively affect law enforcement agencies, other government agencies, private businesses and citizens who rely on FDLE information services. The purchase of the units would be handled consistent with the state's purchasing procedures. Installation would be complete by March 2009.

### What Service is the State of Florida Buying?

- Necessary equipment upgrades to provide temperature control for mission critical information systems housed in FDLE's Data Center
- Uninterrupted information flow to Florida law enforcement agencies, other government agencies, private businesses and citizens who rely on FDLE information services

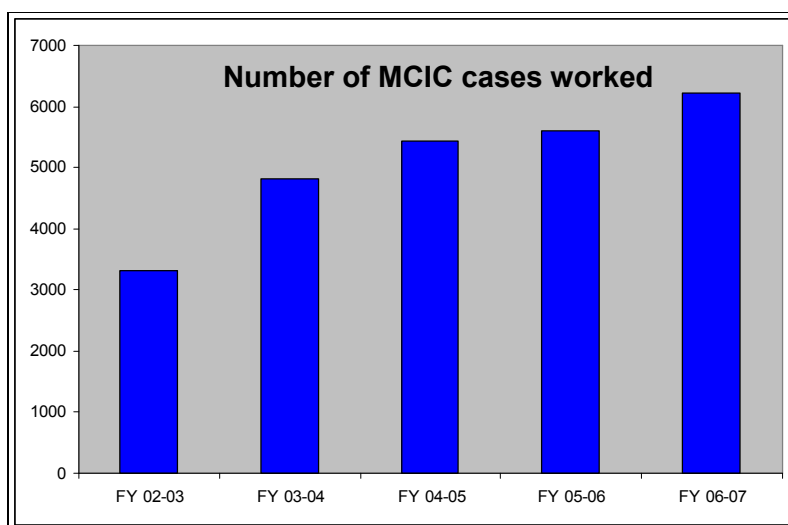
### Cost

FDLE is requesting \$125,000 in trust funds. The balance of the project cost will be financed for 48 months at 5% interest.

Fiscal Year	# of Pmts.	Amount
2008-09	2	\$125,000
2009-10	4	\$250,000
2010-11	4	\$250,000
2011-12	4	\$250,000
2012-13	2	\$125,000

## Missing Children Information Clearinghouse \$248,105 Trust Fund; 4 FTEs

The Department is requesting four positions to assist local law enforcement and families in recovering missing children. FDLE's Missing Children Information Clearinghouse (MCIC) is a central repository of information regarding missing children in Florida. The information is collected and disseminated to assist law enforcement agencies, public and private organizations and the citizens of Florida in locating missing children. It is utilized as a resource center and information exchange service, and complements the state and federal computerized missing persons files. Approximately 50,000 children are reported missing each year and MCIC receives approximately 500 reports of missing children each month. As a result of unit activities, 141 children were recovered in FY 06-07. Many children return home on their own or are located by local law enforcement.



MCIC analysts are directly responsible for coordinating with local authorities and the families of missing children to assist in the recovery of the children. A large portion of their time is also associated with special projects including Child Abduction Response Teams and Alerts. In FY 02-03, six MCIC analyst positions worked over 3,300 cases (552 cases per analyst). Despite gaining an analyst last fiscal year, the volume of cases handled by each analyst remains

excessive. In FY 06-07, the analysts worked over 6,200 cases (888 cases per analyst). That reflects an increase of 88% in cases over the past five years. Analysts continue to provide assistance, but due to their caseload, they are unable to devote the necessary hours to search for all children.

### What Service is the State of Florida Buying?

- Ability to better assist local law enforcement and families in resolving missing children cases
- Ability to address increasing workload for analysts

### Performance Measures Affected

Number of missing children cases worked through MCIC

### Cost

FDLE is requesting \$248,105 in trust funds to handle MCIC's increased workload. The requested four Government Analyst I positions will help maintain a manageable level.

## Increase in Certifications & Leadership Training \$161,869 Trust Fund; 2 FTEs

The Department is requesting two positions to inspect certification records and train supervisors. Florida Statutes mandate that all applications for law enforcement certification are reviewed within 30 days of receipt. Field specialists in FDLE's Professionalism Program inspect all officer and instructor applications to ensure compliance with Florida Statutes and Criminal Justice Standards and Training Commission Rules.

In recent years, the number of certified law enforcement officer and instructor populations has increased significantly. In 1987, nine program field specialists were responsible for certification issues for approximately 51,000 officers (5,700 officers each). The current officer population is 86,000 and there are over 9,100 certified instructors throughout the state. Each specialist is now responsible for about 10,500 officers/instructors.



Given this workload, field specialists have been limited in their ability to perform other important duties. For instance, only 164 training courses were monitored at the state's 41 training schools in FY 06-07. That's a 40% reduction in just the past four fiscal years. The monitoring of courses ensures the proper curriculum and training is being provided. An additional field specialist position will allow the Program to maintain its current average of officers/instructors per field specialist through 2011 and ensure other duties and responsibilities are provided.

FDLE's Florida Leadership Academy prepares first-line supervisors to exemplify the character and integrity expected of criminal justice professionals. Delivery of each program trains about 25 supervisors. To date, only about 125 supervisors have been trained and there are approximately 8,000 first-line supervisors in Florida. The demand for this program is exceeding the current number of course deliveries. An additional training position would allow the program to double the number of program deliveries and approximately 250 supervisors annually. The goal is to offer the five-week program at various venues throughout the state 10 times per year.

### What Service is the State of Florida Buying?

- Adequate staffing to meet officer qualification and training needs
- Compliance with statutes and rules
- Ability to address increasing workload
- Increase training frequency for criminal justice professionals

### Performance Measures Affected

- Number of professional law enforcement certificates issued
- Number of records audited to validate the accuracy and completeness of ATMS2 record information
- Number of individuals trained by the FCJEI

### Cost

FDLE is requesting \$161,869 in trust funds to handle increased workload. The requested Government Analyst II and Research and Training Specialist positions will help maintain a manageable level.

**Fixed Capital for Tampa Facility Repairs**  
**\$1,000,000**  
**(\$500,000 General Revenue; \$500,000 Trust Fund)**

The Department is requesting funding for maintenance and repair of the Tampa Bay Regional Operations Center (TBROC) facility to complete Phase III of a four phase planned building project. In FY 04-05, FDLE received an appropriation for \$1 million to implement a the process, developed in cooperation with the Department of Management Services (DMS), to replace a chiller system, remediate mold and seal the building envelope, upgrade HVAC controls and air handling systems, and replace the roof at the TBROC facility.



Phase I, chiller replacement and mold remediation, and Phase II, required second floor modifications, have been completed. Phase III includes replacing and modifying ductwork in the most critical lab. This phase will also provide for a new manifold exhaust system with redundant fans, new efficient fume hoods, and new exhaust air systems. The Department entered into a Client Agency Agreements with DMS to provide detailed drawings and specifications to move forward with Phase III and gain formal bids for the remainder of the required construction.

#### **What Service is the State of Florida Buying?**

- Improved work environment for FDLE members in Tampa
- Clean facility to conduct operations
- Continued quality of forensic analysis

#### **Cost**

FDLE is requesting \$1,000,000 (\$500,000 non-recurring general revenue and \$500,000 in trust fund) for Phase III of the Tampa building renovations.