

A photograph of the Florida State Capitol building in Tallahassee, Florida. The building is a grand neoclassical structure with a prominent portico supported by tall white columns. A large dome sits atop the building, and a flagpole with the Florida state flag stands in front. The sky is clear and blue. The image is used as a background for a document cover.

**2009-2011
FLORIDA DOMESTIC SECURITY STRATEGIC PLAN**

**Partners:
Taking Steps to
Ensure a Safer
Tomorrow**

**Approved by:
Domestic Security Oversight Council
August 5, 2008**

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Florida Domestic Security Strategic Plan

VISION STATEMENT

Florida: working together for a safe and secure future.

MISSION STATEMENT

Strengthen our coordinated capability to prepare, prevent, protect, respond and recover from all hazards through interdisciplinary and interagency consensus and commitment to build and rely on a strong regional collaboration.

GOALS

Goal 1: **PREPARE** for all hazards, natural or man-made, to include terrorism.

Goal 2: **PREVENT**, preempt and deter acts of terrorism.

Goal 3: **PROTECT** Florida's citizens, visitors, and critical infrastructure.

Goal 4: **RESPOND** in an immediate, effective, and coordinated manner, focused on the victims of the attack.

Goal 5: **RECOVER** quickly and restore our way of life following a terrorist act.

OVERARCHING OBJECTIVES

PLANNING

COMMUNICATIONS

RISK MANAGEMENT

COMMUNITY PREPAREDNESS AND PARTICIPATION

INTRODUCTION

Florida responded to the horrific events on September 11, 2001 by examining and critically assessing our own vulnerabilities to terror attack. Under the State's leadership, Florida produced the Nation's first comprehensive counter-terrorism *Strategy* (October 2001). Our *Strategic Plan* was developed in cooperation with state and local governments and key private sector partners to ensure a plan designed to integrate multi-agency needs, yet remain focused on one state, one enemy and one mission.

To support our *Strategic Plan*, Florida built an inclusive structure designed to encourage and facilitate multi-jurisdictional and multi-disciplinary participation at all levels of government. Today, Florida is much more secure from, and prepared for incidents, whether man-made or natural, than ever before. This is due in large part, to our comprehensive plan, consensus-built funding strategy, inclusive structure, and critical partnerships formed and enhanced over the past several years.

Today, the key elements of strategy, structure, and partnerships continue to serve Florida well. Ours is a dynamic plan, which continues to be refined as we learn from our experience. Our *Strategic Plan* is structured to focus activities on the primary requirements for a safer and more secure future for Florida. This structure aligns policy objectives under five goals:

1. Prepare for terrorism response missions
2. Prevent, preempt and deter acts of terrorism
3. Protect Florida's citizens, visitors, and critical infrastructure
4. Respond in an immediate, effective, and coordinated manner, focused on the victims of the attack.
5. Recover quickly and restore our way of life following a terrorist act

DEVELOPMENT PRINCIPLES

A strategy is a planned, deliberate, and comprehensive effort designed to achieve a specific set of goals. The purpose of this plan is to articulate an overall vision of preparedness for Florida, and to identify certain goals and objectives that will enable a realization of that vision.

Florida developed this Domestic Security Strategic Plan to provide a blueprint for comprehensive, enterprise-wide planning for domestic security efforts; to provide a strategic plan for the use of related federal, state, local, and private resources within the State before, during, and after threatened or actual domestic terrorist attacks, major disasters, and other emergencies. The *Strategic Plan* serves as the basis for requesting funds to support activities identified in annual Investment Justifications.

The *Strategic Plan* is based upon the 37 target capabilities identified within the Department of Homeland Security Target Capabilities List (TCL, September 2007) and is aligned with the eight National Priorities. The table on page five illustrates the tie between the National Priorities and Florida's strategic objectives.

METHODOLOGY:

Florida's governance structure has three primary and equally vital components; see flow chart on page eight:

Regional Domestic Security Task Forces (RDSTF) - Each RDSTF consists of local representatives from disciplines involved in prevention and response, including: law enforcement, fire/rescue, emergency medical services, emergency management, hospitals, public health, schools and businesses. The RDSTFs work together with the Chief of Domestic Security, to prepare for, prevent and respond to terrorist events.

State Working Group on Domestic Preparedness (SWG) - Representatives and subject matter experts from the RDSTFs, designated urban areas and other key agency liaisons come together by function to address domestic security issues surfaced by the RDSTFs, or the Domestic Security Oversight Council.

Domestic Security Oversight Council (DSOC) - Established to review and provide guidance to the state's domestic security prevention, preparedness and response activities, to review and provide guidance to the RDSTFs and to make recommendations to the Governor and Legislature regarding expenditure and allocation of resources related to the state's counter terrorism and domestic security efforts. The DSOC formally approves and directs state adoption of the State Homeland Security Strategy.

The table on page seven illustrates the tie between the National Priorities and Florida's strategic objectives.

NATIONAL PRIORITIES AND FLORIDA'S STRATEGIC OBJECTIVES

National Priority	Associated Objective
Expand Regional Collaboration	Associated with all objectives
Implement the National Incident Management System and National Response Framework	Associated with all objectives
Implement the National Infrastructure Protection Plan	Planning (Obj. 1.1) Risk Management (Obj. 1.3) Intelligence Analysis and Production (Obj. 2.2) Intelligence/Information Sharing and Dissemination (Obj. 2.3) Critical Infrastructure Protection (Obj. 3.1) Food and Agriculture Safety and Defense (Obj. 3.2) Environmental Health (Obj. 4.8)
Strengthen Information Sharing and Collaboration Capabilities	Intelligence/Information Sharing and Dissemination (Obj. 2.3) Law Enforcement Investigation and Operations (Obj. 2.4)
Strengthen Interoperable and Operable Communications Capabilities	Communications (Obj. 1.2) Emergency Public Information and Warning (Obj. 4.15)
Strengthen CBRNE Detection, Response, and Decontamination Capabilities	CBRNE Detection (Obj. 2.5) Explosive Device Response Operations (Obj. 4.9) WMD/Hazardous Materials Response and Decontamination (Obj. 4.11)
Strengthen Medical Surge and Mass Prophylaxis Capabilities	Medical Surge (Obj. 4.17) Mass Prophylaxis (Obj. 4.19)
Strengthen Planning and Citizen Preparedness Capabilities	Planning (Obj. 1.1) Citizen Evacuation and Shelter-in-Place (Obj. 4.12) Mass Care (sheltering, feeding, and related services) (Obj. 4.20) Community Preparedness and Participation (Obj. 1.4)

FLORIDA DOMESTIC SECURITY MANAGEMENT SYSTEM

DOMESTIC SECURITY OVERSIGHT COUNCIL
 Chair: FDLE Co-Chair: FDEM

Florida Executive Interoperable
 Technology Committee (FEITC)

Executive Committee
 FDLE-DEM-DOACS-OAG-SFM-DOE

Domestic Security Partners

STATE WORKING GROUP ON DOMESTIC PREPAREDNESS
 Executive Board

Agency and Association Liaisons

State Working Group
 Committee Co-Chairs

RDSTF Representatives

State Working Group Committees
 Campus Security
 Critical Infrastructure
 Interoperable Communications
 Logistics & Equipment
 Operations & Planning
 Statewide Exercise
 Training Committee

Regions
 Region 1
 Region 2
 Region 3
 Region 4
 Region 5
 Region 6
 Region 7

REGIONAL DOMESTIC SECURITY TASK FORCES (RDSTF)

Co-Chairs
 FDLE Regional Special Agent in Charge (SAC)
 Local Sheriff or Police Chief

RDSTF Committees

FLORIDA DOMESTIC SECURITY STRATEGIC PLAN

GOAL 1: *PREPARE* for all hazards, natural or man-made, to include terrorism.

OBJECTIVE 1.1 PLANNING: Preparedness Plans incorporate an accurate hazard analysis and risk assessment and ensure that capabilities required to prevent, protect and mitigate, respond to, and recover from terrorist attacks and catastrophic natural disasters are available when and where they are needed.

OBJECTIVE 1.2 COMMUNICATIONS: A continuous flow of critical information is maintained as appropriate between multi-jurisdictional and multi-disciplinary emergency responders, command posts, lead and support agencies, and the governmental officials for the duration of the emergency response operation in compliance with National Incident Management System (NIMS).

OBJECTIVE 1.3 RISK MANAGEMENT: State, regional, local, tribal and private sector entities, in coordination with Federal participation, identify and assess risks, prioritize and select appropriate protection, prevention, and mitigation solutions based on reduction of risk, monitor the outcomes of allocation decisions, and undertake corrective actions.

OBJECTIVE 1.4 COMMUNITY PREPAREDNESS AND PARTICIPATION: There is a structure and a process for on-going collaboration between government and non-governmental resources at all levels.

GOAL 2: *PREVENT*, preempt and deter acts of terrorism.

OBJECTIVE 2.1 INFORMATION GATHERING AND RECOGNITION OF INDICATORS AND WARNINGS: Threat and other criminal and/or terrorism-related information is identified, gathered, entered into an appropriate data/retrieval system, and provided to appropriate analysis centers.

OBJECTIVE 2.2 INTELLIGENCE ANALYSIS AND PRODUCTION: Timely, accurate, and actionable intelligence/information products are produced in support of prevention, awareness, deterrence, response, and continuity planning operations.

OBJECTIVE 2.3 INTELLIGENCE/INFORMATION SHARING AND DISSEMINATION: Effective and timely sharing of information and intelligence occurs across federal, state, local, tribal, regional, and private sector entities to achieve coordinated awareness of, prevention of, protection against, and response to a threatened or actual domestic terrorist attack, major disaster, or other emergency.

OBJECTIVE 2.4 LAW ENFORCEMENT INVESTIGATION AND OPERATIONS: Suspects involved in criminal activities related to homeland security are successfully deterred, detected, disrupted, investigated, and apprehended.

OBJECTIVE 2.5 CBRNE DETECTION: Chemical, biological, radiological, nuclear, and/or explosive (CBRNE) materials are rapidly detected and characterized at borders, critical locations, events, and incidents.

GOAL 3: *PROTECT* Florida's citizens, visitors, and critical infrastructure.

OBJECTIVE 3.1 CRITICAL INFRASTRUCTURE PROTECTION: The risk to, vulnerability of, and consequence of attack to critical infrastructure are reduced through the identification and protection of critical infrastructure as defined in the National Infrastructure Protection Plan.

OBJECTIVE 3.2 FOOD AND AGRICULTURE SAFETY AND DEFENSE: Threats to food and agriculture safety and defense are identified, prevented, mitigated, and eradicated. Food and agriculture systems are protected from chemical, biological, and radiological contaminants and other hazards that affect the safety of food and agriculture products.

OBJECTIVE 3.3 EPIDEMIOLOGICAL SURVEILLANCE AND INVESTIGATION: Potential exposure and disease is rapidly identified to contain the spread of the event and reduce number of cases.

OBJECTIVE 3.4 PUBLIC HEALTH LABORATORY TESTING: Chemical, radiological, and biological agents causing, or having the potential to cause, widespread illness or death are rapidly detected and accurately identified by the public health laboratory within the jurisdiction or through network collaboration with other appropriate federal, state, and local laboratories.

GOAL 4: *RESPOND* in an immediate, effective, and coordinated manner, focused on the victims of the attack.

OBJECTIVE 4.1 ON-SITE INCIDENT MANAGEMENT: The incident is managed safely, effectively, and efficiently through the integration of facilities, resources (personnel, equipment, supplies, and communications), and procedures using a common organizational structure that is the Incident Command System (ICS), as defined in the National Incident Management System (NIMS).

OBJECTIVE 4.2 EMERGENCY OPERATIONS CENTER MANAGEMENT: The event is effectively managed through multi-agency coordination for a pre-planned or no-notice event through the Emergency Operations Center Management.

OBJECTIVE 4.3 CRITICAL RESOURCE LOGISTICS AND DISTRIBUTION: Critical resources are available to incident managers and emergency responders upon request for proper distribution and to aid disaster victims in a cost-effective and timely manner.

OBJECTIVE 4.4 VOLUNTEER AND DONATIONS MANAGEMENT: The coordination of volunteers and donations is maximized and does not hinder response and recovery activities.

OBJECTIVE 4.5 RESPONDER SAFETY AND HEALTH: No illness or injury to any first responder, first receiver, medical facility staff member, or other skilled support personnel as a result of preventable exposure after the initial incident or during decontamination and incident follow-up.

OBJECTIVE 4.6 PUBLIC SAFETY AND SECURITY RESPONSE: The incident scene is assessed and secured, while protecting first responders and mitigating any further effect to the public at risk.

OBJECTIVE 4.7 ANIMAL HEALTH EMERGENCY SUPPORT: Federal, state, and local agencies will coordinate to protect, prevent, detect, respond to, and recover from threats and incidents affecting animal health. Related critical infrastructure will be protected from threats and incidents resulting in the disruption of industries related to U.S. livestock, other domestic animals (including companion animals),

and wildlife and/or from threats and incidents that endanger the food supply, public health, or domestic and international trade. Key assets, equipment, trained teams, and personnel surge plans are in place to proactively respond to suspected animal disease outbreaks.

OBJECTIVE 4.8 ENVIRONMENTAL HEALTH: After the primary event, disease and injury are prevented through the quick identification of associated environmental hazards to include exposure to infectious diseases that are secondary to the primary event and secondary transmission modes.

OBJECTIVE 4.9 EXPLOSIVE DEVICE RESPONSE OPERATIONS: Threat assessments are conducted, the explosive and/or hazardous devices are rendered safe, and the area is cleared of hazards.

OBJECTIVE 4.10 FIREFIGHTING OPERATIONS/SUPPORT: Dispatch and safe arrival of the initial fire suppression resources occurs within jurisdictional response time objectives.

OBJECTIVE 4.11 WMD/HAZARDOUS MATERIALS RESPONSE DECONTAMINATION: Hazardous materials release is rapidly identified and mitigated; victims exposed to the hazard are rescued, decontaminated, and treated; the impact of the release is limited; and responders and at-risk populations are effectively protected.

OBJECTIVE 4.12 CITIZEN EVACUATION AND SHELTER-IN-PLACE: Affected and at-risk populations (and companion animals) are safely sheltered-in-place and/or evacuated to safe refuge areas, and effectively and safely reentered into the affected area, if appropriate.

OBJECTIVE 4.13 ISOLATION AND QUARANTINE: Individuals who are ill, exposed, or likely to be exposed are separated, movement is restricted, basic necessities of life are available, and their health is monitored in order to limit the spread of a newly introduced contagious disease (e.g., pandemic influenza).

OBJECTIVE 4.14 URBAN SEARCH AND RESCUE: To locate greatest numbers of victims (human and animal) who may be trapped or not accounted for, report their location and have them transferred for medical care or mass collection points if needed, in the shortest amount of time, while maintaining rescuer safety.

OBJECTIVE 4.15 EMERGENCY PUBLIC INFORMATION AND WARNING: Government agencies and public and private sectors receive and transmit coordinated, prompt, useful, and reliable information regarding threats to their health, safety, and property, through clear, consistent information delivery systems.

OBJECTIVE 4.16 TRIAGE AND PRE-HOSPITAL TREATMENT: Emergency Medical Services (EMS) resources are effectively and appropriately dispatched and provide pre-hospital triage, treatment, transport, tracking of patients, and documentation of care appropriate for the incident, while maintaining the capabilities of the EMS system for continued operations.

OBJECTIVE 4.17 MEDICAL SURGE: Injured or ill from the event are rapidly and appropriately cared for. Continuity of care is maintained for non-incident related illness or injury.

OBJECTIVE 4.18 MEDICAL SUPPLIES MANAGEMENT AND DISTRIBUTION: Critical medical supplies and equipment are appropriately secured, managed, distributed, and restocked in a timeframe appropriate to the incident.

OBJECTIVE 4.19 MASS PROPHYLAXIS: Appropriate drug prophylaxis and vaccination strategies are implemented in a timely manner upon the onset of an event to prevent the development of disease in exposed individuals. Public information strategies include recommendations on specific actions individuals can take to protect their family, friends, and themselves.

OBJECTIVE 4.20 MASS CARE (SHELTERING, FEEDING, AND RELATED SERVICES): Mass care services (sheltering, feeding, bulk distribution) are rapidly provided for the population and companion animals within the affected area.

OBJECTIVE 4.21 FATALITY MANAGEMENT: Complete documentation and recovery of human remains, personal effects, and items of evidence are achieved (except in cases where the health risk posed to personnel outweigh the benefits of recovery of remains and personal effects).

GOAL 5: *RECOVER* quickly and restore our way of life following a terrorist act.

OBJECTIVE 5.1 STRUCTURAL DAMAGE AND MITIGATION ASSESSMENT: Restore affected areas to pre-event conditions.

OBJECTIVE 5.2 RESTORATION OF LIFELINES: Sufficient lifelines services are available to safely support on-going recovery activities.

OBJECTIVE 5.3 ECONOMIC AND COMMUNITY RECOVERY: Economic impact is estimated, priorities are set for recovery activities, business disruption is minimized and returned to operation, and individuals and families are provided with appropriate levels and types of relief with minimal delay.